#### CABINET MEETING

Date: Wednesday 24 January 2024

Time: 6.30 pm

Venue: Town Hall, High Street, Maidstone

Membership:

Councillors Burton (Chairman), Cooper, Garten, Parfitt-Reid, Perry and Russell

The Chairman will assume that all Members will read the reports before attending the meeting. Officers are asked to assume the same when introducing reports.

AGENDA Page No.

- 1. Apologies for Absence
- 2. Urgent Items
- 3. Notification of Visiting Members
- 4. Disclosures by Members or Officers
- 5. Disclosures of Lobbying
- 6. To consider whether any items should be considered in private due to the possible disclosure of exempt information
- 7. Minutes of the Meeting held on 20 December 2023

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- 8. Presentation of Petitions (if any)
- 9. Questions from Local Residents to the Leader or Individual Cabinet Member (as appropriate)
- 10. Questions from Members to the Leader or Individual Cabinet Member (as appropriate)
- 11. Matters Referred to the Cabinet for Reconsideration (if any)
- 12. Issues Arising from Overview and Scrutiny (if any)
- 13. Matters Referred to the Executive by another Committee (if any)
- 14. Any Matter Relating to a Serious Service Failure or Nuisance (if any)

**Issued on Tuesday 16 January 2024** 

**Continued Over/:** 

Alison Broom, Chief Executive

Alisan Brown



15.	(if any)	
16.	Cabinet Forward Plan	5 - 17
17.	River Medway Basin Task Force	18 - 31
18.	Provision of Wheeled Bins	32 - 46
19.	1,000 Homes Update	47 - 159
20.	Medium Term Financial Strategy – Capital Programme	160 - 182
21.	Council Tax Base 2024/25 and Collection Fund Adjustment	183 - 196
22.	Maidstone Leisure Centre	197 - 208
23.	Report Archbishops palace agreement for lease	209 - 219

#### PART II

To move that the public be excluded for the items set out in Part II of the Agenda because of the likely disclosure of exempt information for the reasons specified having applied the Public Interest Test.

# Head of Schedule 12 A and Brief Description

24.	Exempt Appendix to Item 22 - Maidstone Leisure Centre Operator Contract	3- Financial/Business Affairs	220 - 224
25.	Exempt Appendix 23 - Archbishops palace agreement for lease	3 – Financial/Business Affairs	225 - 229

#### **INFORMATION FOR THE PUBLIC**

In order to ask a question at this meeting, please call **01622 602899** or email <a href="mailto:committee@maidstone.gov.uk">committee@maidstone.gov.uk</a> by 5 p.m. one clear working day before the meeting (i.e. by 5 p.m. on Monday 22 January 2024). You will need to provide the full text in writing.

If your question is accepted, you will be provided with instructions as to how you can access the meeting.

In order to make a statement in relation to an item on the agenda, please call **01622 602899** or email <a href="mailto:committee@maidstone.gov.uk">committee@maidstone.gov.uk</a> by 4 p.m. one clear working day before the meeting (i.e. by 4 p.m. on Monday 22 January 2024). You will need to tell us which agenda item you wish to speak on.

If you require this information in an alternative format please contact us, call **01622 602899** or email **committee@maidstone.gov.uk**.

To find out more about the work of the Committee, please visit the Council's Website.

#### **MAIDSTONE BOROUGH COUNCIL**

#### **CABINET**

#### MINUTES OF THE MEETING HELD ON WEDNESDAY 20 DECEMBER 2023

#### **Attendees:**

Committee	Councillors Cooper (Vice-Chairman in the Chair),
Members:	Garten, Parfitt-Reid and Russell
Visiting Members:	Councillors English and Jeffery

#### 70. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Burton and Perry.

#### 71. <u>URGENT ITEMS</u>

The Chairman stated that two urgent updates and an urgent item had been accepted. These were:

- An update to Item 12 Issues Arising from Overview and Scrutiny, which provided that Committee's response to the Cabinet SCRAIPs;
- An update to Item 20 Fees and Charges 2024-25, which contained updated appendices; and
- Item 21 2<sup>nd</sup> Quarter Finance, Performance and Risk Monitoring Report as an urgent item, as a decision was required to progress the matter.

#### 72. NOTIFICATION OF VISITING MEMBERS

Councillors English and Jeffery were present as visiting members for Item 17 – Reference from Council - Notice of Motion - KCC's Draft Minerals and Waste Plan - Inclusion of Oaken Wood (Barming Woods) as a Further Extension to Hermitage Quarry.

Councillor English was also present for Item 19 – Town Centre Strategy Update.

#### 73. DISCLOSURES BY MEMBERS OR OFFICERS

There were no disclosures by Members or Officers.

#### 74. <u>DISCLOSURES OF LOBBYING</u>

Councillor Garten had been lobbied on Item 17 – Reference from Council - Notice of Motion - KCC's Draft Minerals and Waste Plan - Inclusion of Oaken Wood (Barming Woods) as a Further Extension to Hermitage Quarry.

#### 75. EXEMPT ITEMS

**RESOLVED:** That all items on the agenda be taken in public as proposed.

#### 76. MINUTES OF THE MEETING HELD ON 25 OCTOBER 2023

**RESOLVED:** That the Minutes of the Meeting held on 25 October 2023 be approved as a correct record and signed.

#### 77. PRESENTATION OF PETITIONS

There were no petitions.

## 78. QUESTIONS FROM LOCAL RESIDENTS TO THE LEADER OR INDIVIDUAL CABINET MEMBER

There were no questions from Local Residents.

#### 79. QUESTIONS FROM MEMBERS TO THE LEADER OR INDIVIDUAL CABINET MEMBER

There were no questions from Members.

#### 80. MATTERS REFERRED TO THE CABINET FOR RECONSIDERATION

There were no matters referred to the Cabinet for reconsideration.

#### 81. ISSUES ARISING FROM OVERVIEW AND SCRUTINY

There were no issues arising from Overview and Scrutiny.

#### 82. MATTERS REFERRED TO THE EXECUTIVE BY ANOTHER COMMITTEE

There were none.

#### 83. ANY MATTER RELATING TO A SERIOUS SERVICE FAILURE OR NUISANCE

There were none.

#### 84. RECEIPT OF WRITTEN REPRESENTATIONS FROM MEMBERS OF THE COUNCIL

There were none.

#### 85. CABINET FORWARD PLAN

**RESOLVED:** That the report be noted.

# 86. REFERENCE FROM COUNCIL - NOTICE OF MOTION - KCC'S DRAFT MINERALS AND WASTE PLAN - INCLUSION OF OAKEN WOOD (BARMING WOODS) AS A FURTHER EXTENSION TO HERMITAGE QUARRY

In response to the comments made by the Visiting Members, the Chairman clarified that a revised response had already been sent formally in addition to the original letter that covered several of the points raised. This had been received and read by the Head of Planning at Kent County Council (KCC).

It was highlighted by several Members that the timetabling for such items should be considered in the future to allow for more complete responses. It was suggested that the existing, additional response and future opportunities to comment throughout the consultation process mitigated the need for the Motion.

**RESOLVED:** That no action be taken on the motion.

#### 87. EQUALITY, DIVERSITY AND INCLUSION (EDI) ANNUAL UPDATE

#### **RESOLVED:** That:

- 1. The progress on the current EDI Objectives and Action Plan at Appendix 1 to the report and highlighted at paras 2.4 to 2.5 in the report be noted; and
- 2. The recommended actions for the Equalities Action Plan at Appendix 2 to the report and highlighted at paras 2.6 to 2.13 in the report be agreed.

#### 88. TOWN CENTRE STRATEGY UPDATE

#### **RESOLVED:** That:

- 1. The update report be noted; and
- 2. The next steps, set out in Section 3 of the report, for the development of the Maidstone Town Centre Strategy be approved.

#### 89. FEES AND CHARGES 2024-25

#### **RESOLVED:** That:

- 1. The contents of the report be noted;
- 2. The Fees and Charges Policy as detailed in Appendix B to the report be noted; and
- 3. The Fees and Charges as detailed in Appendices A and D and updated Appendices C and E to the report be approved.

#### 2ND OUARTER FINANCE, PERFORMANCE AND RISK MONITORING REPORT.

#### **RESOLVED:** That:

- 1. The Revenue position as at the end of Quarter 2 for 2023/24, including the actions being taken or proposed to improve the position, where significant variances have been identified in the report, be noted;
- 2. The Capital position at the end of Quarter 2 for 2023/24 in the report be noted;
- 3. The Performance position as at Quarter 2 for 2023/24, including the actions being taken or proposed to improve the position, where significant issues

have been identified in the report, be noted;

- 4. The Recovery & Renewal Update, attached at Appendix 3 of the report be noted;
- 5. The UK Shared Prosperity Fund update, attached at Appendix 4 of the report be noted;
- 6. The Risk Update, attached at Appendix 5 of the report be noted; and
- 7. The uncollectable Business Rates (NNDR) listed at Appendix 6 of the report be approved for write-off.

#### 91. <u>DURATION OF MEETING</u>

6.30 p.m. to 7.14 p.m.

# MAIDSTONE BOROUGH COUNCIL FORWARD PLAN FOR THE FOUR MONTH PERIOD 1 JANUARY 2024 TO 30 APRIL 2024

This Forward Plan sets out the details of the key and non-key decisions which the Cabinet or Cabinet Members expect to take during the next four-month period.

A Key Decision is defined as one which:

- 1. Results in the Council incurring expenditure, or making savings, of more than £250,000; or
- 2. Is significant in terms of its effects on communities living or working in an area comprising two or more Wards in the Borough

The current Cabinet Members are:

 $\Omega$ 



Councillor David Burton
Leader of the Council
DavidBurton@maidstone.gov.uk
07590 229910



Councillor Paul Cooper
Deputy Leader and Cabinet Member for Planning,
Infrastructure and Economic Development
PaulCooper@Maidstone.gov.uk
01622 244070



Councillor John Perry
Cabinet Member for Corporate Services
JohnPerry@Maidstone.gov.uk
07770 734741



Cabinet Member for Communities, Leisure and Arts
ClaudineRussell@Maidstone.gov.uk



Councillor Patrik Garten
Cabinet Member for Environmental Services
PatrikGarten@Maidstone.gov.uk
01622 807907



Councillor Lottie Parfitt-Reid
Cabinet Member for Housing and Health
LottieParfittReid@Maidstone.gov.uk
07919 360000

Anyone wishing to make representations about any of the matters listed below may do so by contacting the relevant officer listed against each decision, within the time period indicated.

Under the Access to Information Procedure Rules set out in the Council's Constitution, a Key Decision or a Part II decision may not be taken, unless it has been published on the forward plan for 28 days or it is classified as urgent:

The law and the Council's Constitution provide for urgent key and part II decisions to be made, even though they have not been included in the Forward Plan.

Copies of the Council's constitution, forward plan, reports and decisions may be inspected at Maidstone House, King Street, Maidstone, ME15 6JQ or accessed from the <u>Council's website</u>.

Members of the public are welcome to attend meetings of the Cabinet which are normally held at the Town Hall, High St, Maidstone, ME14 1SY. The dates and times of the meetings are published on the <u>Council's Website</u>, or you may contact the Democratic Services Team on telephone number **01622 602899** for further details.

**Φavid Burton Leader of the Council** 

Details of the Decision to be taken	Decision to be taken by	Relevant Cabinet Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
Staplehurst Conservation Appraisal and Management Plan	Cabinet Member for Planning, Infrastructure and Economic Development	Cabinet Member for Planning, Infrastructur e and Economic Developme nt	Not before 10 Jan 2024	No	No	Planning, Infrastructure and Economic Development Policy Advisory Committee 10 Jan 2024	Staplehurst Conservation Appraisal and Management Plan	Janice Gooch @ Maid stone.gov.uk
1,000 Homes Update  This report provides a review of the progress made towards achieving the delivery of the Council's various housing development programmes	Cabinet	Cabinet Member for Housing and Health	24 Jan 2024	No	No Open	Housing, Health and Environment Policy Advisory Committee 16 Jan 2024	1,000 Homes Update	William Cornall  Director of Regeneration & Place  williamcornall@maid stone.gov.uk
Archbishops' palace agreement for lease looking for agreement to move forward with a potential tenant for the palace	Cabinet	Cabinet Member for Corporate Services.	24 Jan 2024	Yes	No Part exempt	Corporate Services Policy Advisory Committee 17 Jan 2024  Overview and Scrutiny Committee 23 Jan 2024	Archbishops palace agreement for lease	Deborah Turner  deborahturner@mai dstone.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
Elephant House  A report on the Elephant House at Cobtree Manor Park	Cobtree Manor Estate Charity Committee	The Leader of the Council	24 Jan 2024	No	No Part exempt	Cobtree Manor Estate Charity Committee 24 Jan 2024	Elephant House	Mike Evans MikeEvans@Maidst one.gov.uk
Council Tax Base 2024/25 and Collection Fund Adjustment.  Report setting what the 24/25 C/tax base and collection fund. Used to set the amount of Council Tax and is a statuary requirement.	Cabinet	Cabinet Member for Corporate Services.	24 Jan 2024	Yes	No Open	Corporate Services Policy Advisory Committee 17 Jan 2024	Council Tax Base 2024/25 and Collection Fund Adjustment.	Adrian Lovegrove  Head of Finance  adrianlovegrove@m  aidstone.gov.uk
Maidstone Leisure Centre - Leisure Services Contract  A report on the Leisure Services Contract for the council's leisure facilities	Cabinet	Cabinet Member for Communitie s, Leisure and Arts	24 Jan 2024	Yes	No Part exempt	Communities, Leisure and Arts Policy Advisory Committee 9 Jan 2024	Maidstone Leisure Centre	Mike Evans MikeEvans@Maidst one.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
Medium Term Financial Strategy 2024 to 2029 - Capital Programme  Detail of the 10 year capital programme for inclusion in the budget for 2024/25 onwards.	Cabinet	Cabinet Member for Corporate Services.	24 Jan 2024	Yes	No Open	Corporate Services Policy Advisory Committee 17 Jan 2024  Communities, Leisure and Arts Policy Advisory Committee 9 Jan 2024  Planning, Infrastructure and Economic Development Policy Advisory Committee 10 Jan 2024  Housing, Health and Environment Policy Advisory Committee 16 Jan 2024  Overview and Scrutiny Committee 23 Jan 2024	Medium Term Financial Strategy 2024 to 2029 - Capital Programme	Paul Holland, Adrian Lovegrove  Head of Finance  paulholland@maidst one.gov.uk, adrianlovegrove@m aidstone.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
Provision of Wheeled Bins  Summary of the policy for charging for replacement and new wheeled bins and review of recent developments to the policy.	Cabinet	Cabinet Member for Environmen tal Services	24 Jan 2024	No	No Open	Housing, Health and Environment Policy Advisory Committee 16 Jan 2024	Provision of Wheeled Bins	Jennifer Stevens  Head of Environmental Services & Public Realm jenniferstevens@ma idstone.gov.uk
River Medway Basin Task Force  provide information to Cabinet about the costs and benefits of setting up a River Medway Basin Task Force for consideration so that Cabinet can decide if they want to set up a Task Force	Cabinet	Cabinet Member for Planning, Infrastructur e and Economic Developme nt	24 Jan 2024	No	No Open		River Medway Basin Task Force	Karen Britton  karenbritton@maidst one.gov.uk
Maidstone Local Bus Focus Group  A report on the options to for the successor to the Maidstone Quality Bus Partnership.	Cabinet Member for Planning, Infrastructure and Economic Development	Cabinet Member for Planning, Infrastructur e and Economic Developme	30 Jan 2024	Yes	No	Planning, Infrastructure and Economic Development Policy Advisory Committee 29 Jan 2024	Maidstone Local Bus Focus Group	Tom Gilbert  tomgilbert@maidsto ne.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
		nt						
Shared Revenues and Benefits Service - Consideration of expansion  Report for the approval of Swale Borough Council joining the Mid Kent Revenues and Benefits Service	Cabinet	Cabinet Member for Corporate Services.	Not before 5 Feb 2024	No	No Part exempt	Corporate Services Policy Advisory Committee 5 Feb 2024 Consultation with the Revenues and Benefits staff	Shared Revenues and Benefits Service - Consideration of expansion	Zoe Kent Interim Head of Revenues & Benefits zoekent@swale.gov. uk
1,000 Affordable Homes Programme - Scheme Re-Approvals	Cabinet	Cabinet Member for Housing and Health	7 Feb 2024	No	No Open	Housing, Health and Environment Policy Advisory Committee 30 Jan 2024	1,000 Affordable Homes Programme - Scheme Re- Approvals	William Cornall  Director of Regeneration & Place  williamcornall@maid stone.gov.uk
3rd Quarter Finance, Performance and Risk Monitoring Report	Cabinet	Cabinet Member for Corporate Services.	7 Feb 2024	No	No Open	Corporate Services Policy Advisory Committee 5 Feb 2024 Communities, Leisure and Arts Policy Advisory	3rd Quarter Finance, Performance and Risk Monitoring Report	Paul Holland, Adrian Lovegrove  Head of Finance  paulholland@maidst one.gov.uk, adrianlovegrove@m

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
12						Committee 6 Feb 2024  Housing, Health and Environment Policy Advisory Committee 30 Jan 2024  Planning, Infrastructure and Economic Development Policy Advisory Committee 29 Jan 2024		aidstone.gov.uk
Biodiversity and Climate Change Action Plan Update	Cabinet	Cabinet Member for Corporate Services	7 Feb 2024	No	No Open	Corporate Services Policy Advisory Committee 5 Feb 2024  Communities, Leisure and Arts Policy Advisory Committee 6 Feb 2024  Housing, Health and Environment Policy Advisory	Biodiversity and Climate Change Action Plan Update	James Wilderspin Biodiversity and Climate Change Manager jameswilderspin@m aidstone.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
						Committee 30 Jan 2024		
						Planning, Infrastructure and Economic Development Policy Advisory Committee 29 Jan 2024		
Infrastructure Round 1 Process Review and Round 2 Bid Prospectus and Programme  Report on the 1st round of CIL bidding and revised prospectus for the 2nd round of bidding with timetable/programme	Cabinet	Cabinet Member for Planning, Infrastructur e and Economic Developme nt	7 Feb 2024	Yes	No Open	Planning, Infrastructure and Economic Development Policy Advisory Committee 29 Jan 2024	Community Infrastructure Round 1 Process Review and Round 2 Bid Prospectus and Programme	Rob Jarman, Carole Williams  Robjarman@maidst one.gov.uk,  carolewilliams@maidstone.gov.uk
Enter into demolition contract  Enter into demolition contract following tender to demolish the buildings	Cabinet	Cabinet Member for Housing and Health	7 Feb 2024	Yes	No Open	Housing, Health and Environment Policy Advisory Committee 30 Jan 2024	Enter into demolition contract	Philip Morris  philipmorris@maidst one.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
at the former Royal Mail Sorting office site and Cantium House						Previously been to PAC on 21st September 2021 to acquire Cantium house and submit planning application.		
Medium Term Financial Strategy 2024 to 2029 - Funding Settlement and Final Saving Proposals  Details of the proposed bydget for 2024/25. Revenue budget including savings and updates on government financial settlements and C/Tax increases. Capital programme for 2024/2029	Cabinet	Cabinet Member for Corporate Services	7 Feb 2024	Yes	No Open	Corporate Services Policy Advisory Committee 5 Feb 2024	Medium Term Financial Strategy 2024 to 2029 - Funding Settlement and Final Saving Proposals	Mark Green, Adrian Lovegrove  Director of Finance, Resources & Business Improvement, Head of Finance  markgreen@maidst one.gov.uk  adrianlovegrove@maidstone.gov.uk
Property Acquisition 1000 affordable Homes Programme  Report seeking approval to enter into works contracts for the 4 sites	Cabinet	Cabinet Member for Housing and Health	7 Feb 2024	Yes	No Part exempt	Housing, Health and Environment Policy Advisory Committee 30 Jan 2024 Previous reports	Property Acquisition 1000 affordable Homes Programme Printed minutes 17012023 1830	Philip Morris  philipmorris@maidst one.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
acquired as part of the 1000 affordable homes programme.						for site acquisitions have been to HHE committee.		
Over-arching Conservation Management Plan  The over-arching Conservation Area Management Plan has been drafted to address concerns that there was limited guidance on conservation areas that do not have either a conservation area appraisal or management plan.	Cabinet Member for Planning, Infrastructure and Economic Development	Cabinet Member for Planning, Infrastructur e and Economic Developme nt	Not before 6 Mar 2024	Yes	No	Planning, Infrastructure and Economic Development Policy Advisory Committee 6 Mar 2024	Over-arching Conservation Management Plan	Janice Gooch @ Maid stone.gov.uk
Homelessness and Rough Sleeping Strategy 2024-2029 - Initial priorities and feedback  Delivering the new strategic priorities for the Council in relation to homelessness and rough sleeping. A review of the	Cabinet	Cabinet Member for Housing and Health	20 Mar 2024	Yes	No Open	Housing, Health and Environment Policy Advisory Committee 12 Mar 2024	Homelessness and Rough Sleeping Strategy 2024- 2029 - Initial priorities and feedback	Hannah Gaston hannahgaston@mai dstone.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
themes and priorities for the Council.								
Key Performance Indicators  Key performance indicators are reviewed annually. This report proposes the KPIs for the period 2024/25.	Cabinet	Leader of the Council	20 Mar 2024	No	No Open	Planning, Infrastructure and Economic Development Policy Advisory Committee 29 Jan 2024  Housing, Health and Environment Policy Advisory Committee 30 Jan 2024  Communities, Leisure and Arts Policy Advisory Committee 6 Feb 2024  Corporate Services Policy Advisory Committee 5 Feb 2024	Key Performance Indicators	Carly Benville, Anna Collier  carlybenville@maids tone.gov.uk, annacollier@maidst one.gov.uk

Details of the Decision to be taken	Decision to be taken by	Lead Member	Expected Date of Decision	Key	Exempt	Proposed Consultees / Method(s) of Consultation	Documents to be considered by Decision taker	Representations may be made to the following officer by the date stated
Parish Charter Review Review of Parish Charter	Cabinet	Cabinet Member for Communitie s, Leisure and Arts	20 Mar 2024	No	No Open	Communities, Leisure and Arts Policy Advisory Committee 5 Mar 2024	Parish Charter Review	Orla Sweeney  orlasweeney@maid stone.gov.uk
Preventing Financial Exclusion	Cabinet	Cabinet Member for Communitie s, Leisure and Arts	20 Mar 2024	No	No Open	Communities, Leisure and Arts Policy Advisory Committee 5 Mar 2024	Preventing Financial Exclusion	Anna Collier, Orla Sweeney  annacollier@maidst one.gov.uk, orlasweeney@maid stone.gov.uk

#### **CABINET**

### 24th January 2024

### River Medway Basin Task Force

Timetable	
Meeting	Date
Cabinet	24 January 2024

Will this be a Key Decision?	No
Urgency	Not Applicable
Final Decision-Maker	CABINET
Lead Head of Service	Karen Britton, Head of Spatial Planning and Economic Development
Lead Officer and Report Author	Karen Britton, Head of Spatial Planning and Economic Development
Classification	Public
Wards affected	All

#### **Executive Summary**

At Housing Health and Environment Policy Advisory Committee on 7 September 2023 it was resolved that an officer report be presented (with the member agenda item request – see **Appendix 1**)) directly to Cabinet providing costs and benefits of setting up and running a River Medway Basin Task Force.

This report sets out information to enable Cabinet to consider and make a decision on this matter.

#### **Purpose of Report**

To provide information to Cabinet about the costs and benefits of setting up a River Medway Basin Task Force so that Cabinet can decide if they want to set up a Task Force

#### This report makes the following recommendation to the Cabinet

1. Do not set up a Task Force, but ensure Maidstone has active representation and input to the existing River Medway groups and strategies that operate to manage the river and its basin.

# River Medway Basin Task Force

#### 1. CROSS-CUTTING ISSUES AND IMPLICATIONS

Issue	Implications	Sign-off
Impact on Corporate Priorities	<ul> <li>The four Strategic Plan objectives are:</li> <li>Embracing Growth and Enabling Infrastructure</li> <li>Safe, Clean and Green</li> <li>Homes and Communities</li> <li>A Thriving Place</li> <li>Accepting the recommendations will improve the Council's ability to achieve all of the Council's corporate objectives listed above.</li> </ul>	Head of Spatial Planning and Economic Development
Cross Cutting Objectives	<ul> <li>The four cross-cutting objectives are:</li> <li>Heritage is Respected</li> <li>Health Inequalities are Addressed and Reduced</li> <li>Deprivation and Social Mobility is Improved</li> <li>Biodiversity and Environmental Sustainability is respected</li> <li>The report recommendations support the achievements of the cross-cutting objectives by in particular respecting environmental sustainability, biodiversity and improving health</li> </ul>	Head of Spatial Planning and Economic Development
Risk Management	None	Head of Spatial Planning and Economic Development
Financial	Establishing a new Task Force would have financial and resource implications. Existing staff resources could be used to lead the task force. Any potential projects are currently unfunded and would need to be considered as	Head of Finance

	part of the budget process to agree funding.	
Staffing	Setting up a Task Force would have staff implications.	Head of Spatial Planning and Economic Development
Legal	Acting on the recommendations will assist the Council in carrying out functions under the Flood and Water management Act 2010.	Legal Team
Information Governance	The recommendations do not impact personal information (as defined in UK GDPR and Data Protection Act 2018) the Council processes.	Information Governance Team
Equalities	The recommendations do not propose a change in service therefore will not require an equalities impact assessment.	Equalities & Communities Officer
Public Health	We recognise that the recommendations may have a positive impact on population health or that of individuals.	Public Health Officer
Crime and Disorder	There are no implications to Crime and Disorder	Head of Spatial Planning and Economic Development
Procurement	Not applicable	Head of Service & Section 151 Officer
Biodiversity and Climate Change	The implications of this report on biodiversity and climate change have been considered and aligns with actions Adapting to climate change:  Action 5.3 Conduct Borough Climate Impact Assessment and  identify natural flood management (nature-based solutions and sustainable urban drainage), and Action 6.4 Enhance and expand wetland coverage across the Borough to support nutrient neutrality, flood prevention, and enhance biodiversity.  of the Biodiversity and Climate Change Action Plan.	Biodiversity and Climate Change Officer

#### 2. INTRODUCTION

- 2.1 At Housing Health and Environment Policy Advisory Committee on 7
  September 2023 it was resolved that an officer report be presented (with
  the member agenda item request see Appendix 1)) directly to Cabinet
  providing costs and benefits of setting up and running a Rivers Task Force.
- 2.2 This would be known as the River Medway Basin Task Force and would drive improvements to the River Medway and its tributaries. It was anticipated that membership would comprise local landowners and their representatives, water companies, the Environment Agency, Kent Wildlife Trust, South East Rivers Trust and other key organisations under the chairmanship of the Leader of the Council.
- 2.3 The Housing Health and Environment Policy Advisory Committee report proposed the aims of the Medway River Basin Task Force would be to:
  - Enable more naturally functioning river channels and floodplains that are resilient to climate change and can provide natural flood management, a healthy habitat, a secure, clean water supply, and an attractive, resilient landscape that supports sustainable agriculture and flourishing wildlife.
  - Progress removal and/or bypassing of manmade barriers to ecological movement i.e. restoring the right to a natural flow, while ensuring that natural barriers are in place to provide a variety of flow and pooling
  - Set measurable targets and achieve continuous improvement across flow rates
  - Ensure that water quality is measured and improved year on year (e.g. mitigating current pathways for diffuse pollutants including agricultural and highway run-off)
  - Provide direction on supportive and enforcement measures to those currently polluting the rivers
  - Enhance and recreate riparian habitats along the course of the rivers and its tributaries, including wet woodland, marsh and fen, wet heathland, flood meadow, ponds and ditches
  - Restore, expand and reintroduce declining or lost riparian flora and fauna associated with the rivers

#### 3. Current Position

- 3.1 The aims listed at para.2.3 broadly relate to:
  - Water and flood management
  - Protecting and enhancing biodiversity

This report summarises just some of the organisations and existing work and strategies in place of a statutory and non-statutory nature concerning the River Medway.

#### **Water and Flood Management**

- 3.2 The Department for Environment, Food and Rural Affairs (Defra) is the policy lead for flood and coastal erosion risk management in England. New or revised policies are prepared with other parts of government, such as the Treasury, the Cabinet Office (for emergency response planning) and the Department for Levelling Up, Housing and Communities (for land-use planning policy). These national policies are then delivered by Risk Assessment Management Authorities (RMAs) which are:
  - Environment Agency
  - Lead Local Flood Authorities
  - District and Borough Councils
  - Coast protection authorities
  - Water and sewerage companies
  - Internal Drainage Boards (IDB)
  - Highways authorities.
- 3.3 The Flood and Water Management Act 2010 requires these Risk Management Authorities to:
  - co-operate with each other
  - act in a manner that is consistent with the National Flood and Coastal Erosion Risk Management Strategy for England and the local flood risk management strategies developed by Lead Local Flood Authorities
  - exchange information.
- 3.4 The Environment Agency plays the key role and has statutory duties and powers in managing flood risk from main rivers, such as the River Medway. They carry out work to the river and issue consents for works on or near to the river.

#### **Lead Local Flood Authorities (LLFAs)**

- 3.5 LLFAs are county councils and unitary authorities and they lead in managing local flood risks (i.e flood risks from surface water, ground water and ordinary (smaller) watercourses). This includes ensuring cooperation between the Risk Management Authorities in their area. Under the Flood and Water Management Act 2010, LLFAs are required to:
  - prepare and maintain a strategy for local flood risk management in their areas, coordinating views and activity with other local bodies and communities through public consultation and scrutiny, and delivery planning. They must consult Risk Management Authorities and the public about their strategy
  - carry out works to manage local flood risks in their areas (the power for works in relation to minor watercourses sits with either the

- district council or unitary authorities outside of Internal Drainage Board areas)
- maintain a register of assets these are physical features that have a significant effect on flooding in their area
- investigate significant local flooding incidents and publish the results of such investigations
- regulate ordinary watercourses (under the Land Drainage Act 1991 outside of internal drainage districts) to maintain a proper flow by:
  - issuing consents for altering, removing or replacing certain structures or features on ordinary watercourses; and
  - enforcing obligations to maintain flow in a watercourse and repair watercourses, bridges and other structures in a watercourse
- undertake a statutory consultee role providing technical advice on surface water drainage to local planning authorities major developments (10 dwellings or more)
- co-operate with other Risk Management Authorities
- play a lead role in emergency planning and recovery after a flood event. Local authorities are 'category one responders' under the Civil Contingencies Act and must have plans to respond to emergencies, and control or reduce the impact of an emergency.
- 3.6 LLFAs and the Environment Agency and all other Risk Management Authorities need to work closely together and ensure that the plans they are making both locally and nationally link up. An essential part of managing local flood risk is taking account of new development in land use plans and strategies.
- 3.7 By working in partnership with communities, LLFAs can raise awareness of flood and coastal erosion risks. Local flood action groups (and other organisations that represent those living and working in areas at risk of flooding) are useful channels for sharing information, guidance and support direct with the community. The National Flood Forum provide information on flood action groups.
- 3.8 LLFAs should encourage local communities to participate in local flood risk management. Depending on local circumstances, this could include developing and sharing good practice in risk management, training community volunteers so that they can raise awareness of flood risk in their community and helping the community to prepare flood action plans. LLFAs must also consult local communities about their local flood risk management strategy.

#### **Internal Drainage Boards**

3.9 Internal Drainage Boards (IDB) are a statutory body created to manage water levels in England where there is a special need for drainage. IDBs undertake works to reduce flood risk to people, property and infrastructure, and manage water levels for agricultural and environmental needs. The Upper Medway IDB is one of five IDBs in Kent. It consists of local landowners and councillors and works alongside the Environment Agency, water companies and local authorities to maintain the integrity of local

- waterways and land drainage of surrounding areas. Much of their work is the maintenance and improvement of water courses.
- 3.10 Under the Land Drainage Act 1991, each IDB exercises a general power of supervision over all matters relating to water level management within its district and can prohibit the obstruction of watercourses within their district. Thus, anyone constructing or altering a weir, bridge, embankment, culvert or similar obstruction must first seek the consent of the IDB before undertaking works. IDBs also set a series of bylaws relating to the management of watercourses and can designate key features and structures within their district which relate to managing flood risk.
- 3.11 IDBs also scrutinise new development in their drainage districts and input into the planning system to ensure developments suitably mitigate their environmental and flood risk impacts on the drainage network. IDBs can advise on planning applications, specifically the use of sustainable drainage systems (SuDS). For more information about the Upper Medway IDB go to <a href="https://medwayidb.co.uk/">https://medwayidb.co.uk/</a>

#### **District/Borough Councils**

- 3.12 District and Borough Councils are Risk Management Authorities and key partners in planning local flood risk management. They:
  - can carry out flood risk management works on minor watercourses outside of IDB areas (Note: The River Medway through Maidstone is part of the Upper Medway Internal Drainage Board)
  - work in partnership with LLFAs and other Risk Management Authorities to ensure risks are managed effectively, including in relation to taking decisions on development in their area i.e. Local Planning Authority.
- 3.13 The lead local flood authority for Kent is Kent County Council. Kent County Council is currently preparing a Kent Local Flood Risk Management Strategy 2024-2034.

#### Southern Water

- 3.14 Southern Water have a Drainage and Wastewater Management Plan (DWMP) for the Medway River Basin Catchment. It provides clarity for future investment decisions and includes objectives to:
  - reduce spills from storm overflows
  - separate or attenuate excess rainwater in sewer networks to reduce flood risk
  - investigate potential impact of wastewater discharges on the Swale and Medway Estuary and Marshes and identify the requirements to achieve Nutrient Neutrality and Good Ecological Status / Potential
  - plan for potential significant development
  - improve resilience of networks and treatment works to prevent pollution incidents

- reduce risk of sewer blockages by increasing sewer jetting and targeting customer campaigns to reduce the amount of fats, oils and grease and unflushables in the sewer network
- reduce risk to groundwater by reducing leakage from sewers
- 3.15 Several plans inform the DWMP, including:
  - River Basin Management Plans (RBMPs)
  - Flood Risk Management Plans (FRMPs)
  - Local Flood Risk Management Strategies
  - Surface Water Management Plans
  - Borough and District Local Plans
  - Water Resource Management Plan (WRMP) and Drought Plan
- 3.16 Ofwat, the water regulator set the timetable for the preparation of the DWMP, which is used to inform the Southern Water Business Plan and submission to Ofwat for funding.

#### **River Basin Management Plans and Biodiversity**

- 3.17 The Environment Agency is required to prepare River Basin Management Plans. River basin management plans are a key mechanism for ensuring the achievement of the 25 Year Environment Plan goal of clean and plentiful water and thriving plants and wildlife. The river basin planning process involves setting environmental objectives for all groundwater and surface waters within the river basin district and devising programmes of measures to meet those objectives. They aim to align, co-ordinate and streamline plans and mechanisms to improve water quality and deliver multiple benefits, such as managing flood risk and enhancing biodiversity. Actions for biodiversity should take account of, for example Local Nature Recovery Strategies, Protected Site Strategies, and Species Conservation Strategies.
- 3.18 The current River Medway Basin Management Plan covers the period 2021 to 2027.

#### **Kent Biodiversity Strategy (KBS)**

3.19 The Kent Biodiversity Strategy 2020 to 2045 was approved by the Kent Nature Partnership in February 2020, following consultation and peer review. The partnership includes, for example councils, Defra, Kent Wildlife Trust and RSPB. One of the key aims is that:

By 2045 Kent has secured clean, plentiful and biologically diverse freshwater and intertidal ecosystems underpinned by implementation of a catchment-based approach.

One objective of the KBS is to:

Improve 375 km (15 km per year) of waters in Kent (rivers, lakes, canals, groundwater, transitional and coastal waters). The enhancements include work to improve ecological, chemical and/or physical quality, e.g. reducing pollution, restoring flows and improving habitat.

## Medway Valley Countryside Partnership (MVCP) and Medway Catchment Partnership (MCP)

- 3.20 Since 1988, the MVCP have delivered conservation projects throughout the Medway catchment, with the aim of:
  - Creating, sustaining and enhancing Kent's landscape and enabling its wildlife to develop
  - Managing and supporting community-based environmental initiatives
  - Developing and promoting lifelong outdoor learning
  - Encouraging and enhancing greater access in the outdoors and the corresponding health benefits.
- 3.21 The MVCP are also members of the **Medway Catchment Partnership**, made up of individuals and representatives from organisations that have an interest in the health of the River Medway and its tributaries. The MCP vision is:
  - To encourage and maintain healthy rivers, able to support characteristic environments, rich in habitat and biodiversity with people at the heart of the catchment
  - To maintain a clean and plentiful water supply and encourage resilience to flood and drought through supporting the natural processes that deliver sustainability.

#### The MCP aims are:

- The river should support a mosaic of habitats with high biodiversity value
- To have an appropriate self-sustaining fish population
- To restore the river to a more naturally functioning watercourse
- To improve water quality
- To develop sustainable water management within the catchment
- To have communities that enjoy, engage with and protect the river

#### 4. AVAILABLE OPTIONS

#### **Option 1 – Set up A River Medway Basin Task Force**

- 4.1 The River Medway flows for circa.70 miles through Sussex and Kent, passing through the borough of Maidstone on its way to the Thames Estuary. It is an important landmark, natural resource, economic and recreational area for Kent steeped in history and Maidstone owes much of its prosperity over the centuries to the river.
- 4.2 Many organisations and bodies already exist, some of which are highlighted in this report, that promote and manage water issues, biodiversity and the river. Much of this is statutory or in response to the Environment Act, for example. These organisations and existing

- partnerships are best placed to continue to undertake and coordinate this work with regards to the River Medway basin.
- 4.3 To set up a separate new Task Force would have the potential of duplicating the existing work and groups.
- 4.5 Option 2 Do not set up a Task Force, but ensure Maidstone has active representation and input to the existing River Medway groups and their associated strategies and work programmes.
- 4.6 The advantage of this option is that it utilises existing organisations and taps into existing work programmes, many of which are statutory. It avoids any potential for duplication of work and maximises the council's input to working with existing organisations, partnerships and groups that manage this work.
- 4.7 Should there be any issues that existing groups do not sufficiently focus on then the council can raise these with the relevant organisation.

#### 4.8 **Option 3 - Do nothing**

4.9 The advantage of this is that we leave other organisations and groups to undertake this area of work, some of whom have statutory duties concerning the River Medway. Existing organisations also have greater technical expertise and are therefore best placed to manage these issues.

#### 5. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

5.1 Option 2 is recommended as many organisations and groups already exist, which focus on these issues, some of which have statutory duties to undertake this work and with their technical expertise, they are best placed to continue this work. However, the council can ensure it has active representation and input to these.

#### 6. RISK

6.1 The risks associated with this proposal, including the risks if the Council does not act as recommended, have been considered in line with the Council's Risk Management Framework. We are satisfied that the risks associated are within the Council's risk appetite and will be managed as per the Policy.

#### 7. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

7.1 N/A – forms part of report

## 8. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

8.1 If Option 2 is agreed then an exercise will be undertaken to ensure the council is appropriately represented on relevant existing groups.

#### 9. REPORT APPENDICES

The following documents are to be published with this report and form part of the report:

• Appendix 1: Member agenda item request

#### 10. BACKGROUND PAPERS

Minutes of the meeting of the Council held on 19 April 2023

Minutes of the meeting of the Council held on 19 July 2023

Housing Health and Environment Policy Advisory Committee 7 Sept.2023 Agenda Item 11 (Appendix 1)

Overview and Scrutiny Committee 19 September 2023

### Housing Health and Environment Policy Advisory Committee

# 7<sup>th</sup> September 2023

# Member Agenda Item Request from Cllr Stuart Jeffery – Rivers Task Force

Timetable	
Meeting	Date
Housing Health and Environment Policy Advisory Committee	7th September 2023

Has this Member Agenda Item Request been submitted urgently?	Not Applicable
Final Decision-Maker	Cabinet/Cabinet Member for Environmental Services
Wards affected	All

#### **Executive Summary**

An amendment to the motion on the Rights of Rivers was tabled at the Council meeting on 19<sup>th</sup> July 2023 requesting the setting up of a task force to clean the River Len. This report proposes a revised version of that amendment be discussed and requests that the proposal be taken to the Executive for agreement.

#### **Purpose of Report**

To request that an officer report be presented (with the member agenda item request) directly to the Cabinet containing costs and benefits of the scheme with a preferred option to agree the scheme.

### **Member Agenda Item Request – Rivers Task Force**

#### 1. INTRODUCTION AND BACKGROUND

- 1.1 The state of the rivers running through the Borough has been the subject of much discussion and work over the past 12 months but so far no actions have been taken to improve the quality of those rivers.
- 1.2 An amendment to the motion on the Rights of Rivers was tabled at the Council meeting on 19<sup>th</sup> July 2023 requesting the setting up of a task force to clean the River Len. This amendment was not passed.
- 1.3 The River Len is one of three main tributaries to the River Medway within the Borough. Each of these, plus the main River Medway, are in need of urgent support. Only 14% of rivers in England have good ecological status.
- 1.4 The last assessment provided by the Environment Agency gave an over all 'Moderate' rating but with 'Poor' phosphate levels and 'Fail' on hazardous substances including mercury, see <a href="https://environment.data.gov.uk/catchment-planning/WaterBody/GB106040018440">https://environment.data.gov.uk/catchment-planning/WaterBody/GB106040018440</a>
- 1.5 Healthy rivers are vital for biodiversity and to human health and well-being. Rivers provide habitats for a range of wildlife, protect against flooding and provide beautiful places for recreation and reflection. Freshwater ecosystems are in crisis globally and in England there are concerns about the multiple stresses being placed on riverine biodiversity and the dangers posed to swimmers and other river users from bacteria from sewage pollution.
- 1.6 It is noted that the separation of river water from the water table and other vital ecological/biosphere phenomena is an artificial one and that they should be considered as a system rather than as separate parts.

#### 2. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

- 2.1 That an officer report be presented (with the member agenda item request) directly to the Cabinet containing costs and benefits of the creation of a task force with a preferred option to agree the scheme:
- 2.1.1 That a task force be created to drive the improvements to the River Medway and its tributaries.
- 2.1.2 The Medway River Basin Task Force will be comprised of local landowners and their representatives, water companies, the Environment Agency, Kent Wildlife Trust, South East Rivers Trust and other influential players (see Appendix) under the chairmanship of the Leader of the Council.
- 2.1.3 The Medway River Basin Task Force will enable:
- 2.1.3.1 More naturally functioning river channels and floodplains that are resilient to climate change and can provide: natural flood management; a healthy habitat; a secure, clean water supply; and an attractive, resilient landscape that supports sustainable agriculture and flourishing wildlife.
- 2.1.3.2 Progressive removal and/or bypassing of manmade barriers to ecological movement i.e. restoring the right to a natural flow, while ensuring that natural barriers are in place to provide a variety of flow and pooling;

- 2.1.3.3 Setting measurable targets and achieving continuous improvement across flow rates;
- 2.1.3.4 Ensure that water quality is measured and improved year on year (e.g. mitigating current pathways for diffuse pollutants including agricultural and highway run-off);
- 2.1.3.5 Provide direction on supportive and enforcement measures to those currently polluting the rivers;
- 2.1.3.6 Enhancing and recreating riparian habitats along the course of the rivers and its tributaries, including wet woodland, marsh and fen, wet heathland, flood meadow, ponds and ditches; and
- 2.1.3.7 Restoration, expansion and reintroductions of declining or lost riparian flora and fauna associated with the rivers.

#### 3. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

3.1 The first report of the Overview and Scrutiny Committees Water Cycle work was presented to Cabinet on 26<sup>th</sup> July 2023.

#### **Appendix**

Potential stakeholders

- Kent County Council
- Borough councils
- Parish councils
- Upper Medway Internal Drainage Board
- Natural England
- Environment Agency
- Historic England
- National Farmers Union
- Water companies
- Network Rail
- Kent Highways
- Private landowners and farmers
- Angling clubs
- Kent Fisheries Consultative Association
- Medway Flood Partnership
- Medway Catchment Partnership
- Country Land and Business Association
- Kent Wildlife Trust
- Medway Valley Countryside Partnership
- Joint Parish Flood Group
- South East Rivers Trust
- Friends of the River Medway
- Local residents.

#### **CABINET**

### **24 JANUARY 2024**

### **Provision of Wheeled Bins**

Timetable			
Meeting	Date		
Housing, Health and Environment Policy Advisory Committee	Tuesday 16 January 2024		
Cabinet	Wednesday 24 January 2024		

Will this be a Key Decision?	Yes
Urgency	Not Applicable
Final Decision-Maker	Cabinet
Lead Head of Service	William Cornall, Director of Regeneration and Place
Lead Officer and Report Author	Jennifer Stevens, Head of Environment and Public Realm
Classification	Public
Wards affected	All

#### **Executive Summary**

In April 2023, the Council changed its policy for the replacement of wheeled bins. This report reviews the impact of this and the subsequent amendments to the policy.

This report presents the new policy for the provision of wheeled bins for approval by Cabinet.

#### **Purpose of Report**

Recommendation to Cabinet

#### This report makes the following recommendations to the Cabinet:

- 1. That the lessons learnt from the policy change are noted.
- 2. That the new revised policy for the provision of replacement bins is approved.

## **Provision of Wheeled Bins**

#### 1. CROSS-CUTTING ISSUES AND IMPLICATIONS

Issue	Implications	Sign-off
Impact on Corporate Priorities	<ul> <li>Embracing Growth and Enabling Infrastructure</li> <li>Safe, Clean and Green</li> <li>Homes and Communities</li> <li>A Thriving Place</li> <li>Effective delivery of the waste and recycling service positively contributes to the Council's strategic objective for a Safe, Clean and Green Borough. This report outlines the actions that have been taken to ensure that the Bin Replacement Policy continues to support this objective, whilst recognising the significant financial impact this policy has on the Council's budget position.</li> </ul>	Head of Environment and Public Realm
Cross Cutting Objectives	<ul> <li>The four cross-cutting objectives are:</li> <li>Heritage is Respected</li> <li>Health Inequalities are Addressed and Reduced</li> <li>Deprivation and Social Mobility is Improved</li> <li>Biodiversity and Environmental Sustainability is respected</li> <li>Environmental sustainability has been a key consideration of the policy decisions, to reduce unnecessary wastage of resources, whilst promoting recycling</li> <li>The risks are set out in Section 5.</li> </ul>	Head of Environment and Public Realm  Head of Environment
Management		Environment and Public Realm
Financial	The change in policy regarding the withdrawal of the charges for replacement	Head of Finance

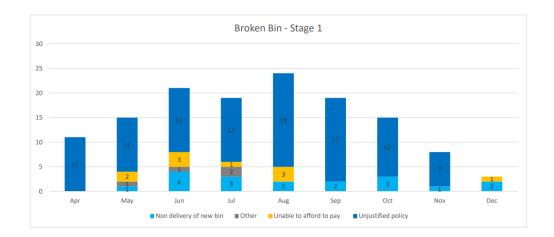
		,
	broken bins is likely to create a £100k budget pressure. This pressure has been built into the 2024/25 budget. The budget is still subject to approval by Council in February as part of the budget setting process.	
Staffing	Implementation of the Bin Replacement Policy has placed a considerable demand on the Waste Team, impacting their ability to deliver other actions including the proactive promotion of the recycling services to improve performance.  Other departments such as Customer Services and the formal Complaints team have also had a considerable increase in workload.	Head of Environment and Public Realm
Legal	By virtue of Section 46 of the Environmental Protection Act 1990 the Council can specify the receptacles which must be used in order to present waste for collection and can decline to collect waste that is not presented as specified.	Team Leader, Contracts and Commissioning, MKLS
Information Governance	The recommendations do not impact personal information (as defined in UK GDPR and Data Protection Act 2018) the Council Processes.	Information Governance Team – either Anna, Georgia or Lauren to review and approve.
Equalities	We recognise the recommendations may have varying impacts on different communities within Maidstone. Therefore, we have completed a separate equalities impact assessment (Appendix 3).	Equalities & Communities Officer
Public Health	We recognise that the recommendations will not negatively impact on population health or that of individuals.	Senior Public Health Officer
Crime and Disorder	There are no implications to Crime and Disorder	Head of Environment and Public Realm
Procurement	There are no implications to Crime and Disorder	Head of Environment

		and Public Realm
Biodiversity and Climate Change	The implications of this report on biodiversity and climate change have been considered and are;	Biodiversity and Climate Change Officer
	<ul> <li>There are no implications on biodiversity and climate change.</li> </ul>	

### 2. INTRODUCTION AND BACKGROUND

- 2.1 In 1999, Maidstone Borough Council introduced wheeled bins for the collection of residents' rubbish. Wheeled bins for recycling were then introduced in 2008 and food waste bins in 2011. The current annual replacement rate is approximately 12%, significantly higher than the 3% estimated within the contract. However, given wheeled bins have a life expectancy of 10+ years, the current replacement rate is not unrealistic.
- 2.2 Over the past 4 years, this has cost the Council, on average, £300k per year.
- 2.3 Several years ago, charges were introduced for the provision of bins to new build properties or for new occupiers of properties whereby the previous owner or tenant had removed the bins. For the latter of these, the provision of bins is standardly included in the property's fixture and fitting list, enabling residents to ensure that the bins are left at the property.
- 2.4 In 2022/23, this contributed £58k towards the cost of providing wheeled bins. Therefore, there remained a significant cost of over £220k per year to the Council of providing replacement bins.
- 2.5 Charging for all replacement bins was proposed as a savings option as part of the Medium-Term Financial Strategy. This was approved by the Council in February 2023 and implemented in April 2023.
- 2.6 This policy was in place for 24 weeks and during that time there was a 40% decrease in requests for replacement bins compared with the previous year. For the bins eligible for payment, 78% were paid and the remaining were provided free of charge. During this time, 106 complaints were received about the charges which equates to 7% of the bin replacement requests.
- 2.7 Following review of the data, feedback from customer services and consideration of the complaints received, the policy was updated to remove the charge for the replacement of bins which were reported as unserviceable by the collection crews. This was implemented from 25 September 2023 and is included in Appendix 1.
- 2.8 Over the past 11 weeks, there have been 584 requests for replacement refuse or recycling bins. This suggests a 12% reduction in requests for replacement refuse and recycling bins since the revised policy was

- introduced in September 2023. However, the majority (83%) of bins provided were free of charge.
- 2.9 The payment rate for the replacement of missing bins remains at 76%.
- 2.10 The graph below shows the complaints data relating to the charging for replacement bins. The number of complaints peaked in August and have shown steady decline since and now in line with levels before the policy was first introduced.



- 2.11 An overall comparison on bin orders shows a 17% projected decrease in requests compared with 2022/23, which equates to an estimated £50,000 saving.
- 2.12 Overall, the withdrawal of the charges for replacement broken bins is likely to create a £100k budget pressure in 2024/25. This has been captured in the Medium-Term Financial Strategy.

# **Lessons Learnt**

- 2.13 The original charging policy was introduced to help tackle budget pressures and generate a saving to support the Council's Medium-Term Financial Strategy. Research had shown that the policy had been successfully implemented in neighbouring boroughs and in many locations across the UK.
- 2.14 However, it may be assumed that the age of Maidstone's bin stock, originally introduced in 1999, is the likely reason for the high replacement rate and therefore the charges had a bigger impact on residents.
- 2.15 Over the 24 years since Maidstone first introduced wheeled bins, there have been over 8 different bin suppliers which restricts the ability to carry out repairs i.e. the replacement of lids. The use of different manufacturers is largely outside of the Council's control, with the original supplier no longer in business and fluctuating demand significantly impacting lead-times. However, every effort should be made to limit future suppliers to enable replacement parts to be held in stock.
- 2.16 The impact of the charges is likely to have been felt more acutely due to the current financial pressures on householders and therefore greater

consideration should have been given when the policy was being developed to how those facing Poverty could be supported. Options for second-hand bins and subsidised rates were introduced in September, however this should have been considered earlier.

2.17 The revised policy, requiring the bin to be unserviceable before being replaced has continued to reduce the level of bin requests suggesting a reduction in the unnecessary replacement of bins with superficial damage or that are dirty.

### 3. AVAILABLE OPTIONS

- 3.1 The review of the previous policy, impact of the revised policy and lessons learnt are for noting and then the Council could decide to take one of the following actions:
- 3.2 Option 1: Adopt the revised *Provision of Wheeled Bins Policy* (Appendix 2) which details when bins will be provided and where charges apply for both individual and communal properties.
- 3.3 Option 2: Retain the *Bin Charging Policy* issued in September 2023 (Appendix 1).
- 3.4 Option 3: Carry out a further review of the charges for the provision of wheeled bins and reconsider the application of charges for damaged bins.

# 4. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

- 4.1 It is recommended that Option 1 is agreed, with the approval of the new *Provision of Wheeled Bins Policy*. With most replacement bins now being provided free of charge, this policy focuses on when and how bins will be provided, responsibilities of managing agents and what the charges for new bins will be.
- 4.2 Under this policy, charges will only apply to new build properties, new occupiers and when bins are stolen or lost. Bins that reach the end of their usable life including where the lid is missing will be replaced free of charge. Bins that go into the back of the collection vehicle will also be replaced by the Contractor, at their cost.
- 4.3 This policy also specifies the arrangements for bins at communal properties and the managing agents' responsibility to oversee the waste and recycling arrangements, tackle contamination or inappropriate usage of the bins and replace or repair damages bins unless caused by the negligence of the crew.
- 4.4 Option 2 is not recommended as it has been identified that there are areas of ambiguity in the policy, specifically around missing lids and communal bins.

4.5 Option 3 is not recommended as the original charges for broken bins generated a significant number of complaints, became difficult to administer and put substantial pressure on several teams within the Council. Whilst the charges had a positive impact on the Council's budget and an overall reduction in the provision of bins, the negative impact outweighed this.

# 5. RISK

- 5.1 There are two significant risks to the Council relating to the provision of wheeled bins;
- 5.2 <u>Reputational Risk</u> the waste and recycling service is provided to all households in the borough and therefore has one of the greatest impacts on the Council's reputation.
- 5.3 Over the course of the 24 weeks that the original charging policy was in place, there was significant criticism received both internally and externally about charging for broken bins. There was some press and social media coverage, however most negative comments were received via official complaints or correspondence with local councillors.
- 5.4 The revised policy addressed these concerns, and the level of complaints has decreased substantially as shown in the report.
- 5.5 <u>Financial Risk</u> in 2022/23, the Council spent over £200k on the replacement of wheeled bins, £100k of this was not budgeted. The initial policy was designed to address this risk and generate a saving to the Council.
- 5.6 The revised policy poses a significant financial risk to the Council as the costs for replacement bins have risen steadily over the past few years with the increasing cost of plastics and contract costs. The requirement for the collection crew to report the bins as broken will reduce the number of unnecessary replacements and should mitigate some cost. However, £100k pressure has been identified in the Medium-Term Financial Strategy.

### 6. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

- 6.1 There has been significant discussion regarding the charging for replacement wheeled bins at Housing, Health and Environment Policy Advisory Committee and Council. The changes to the policy in September 2023 were supported, however a full review of the data was requested and for lessons learnt to be presented to the Housing, Health and Environment PAC.
- 6.2 The Housing, Health and Environment Committee will be considering the matter report at its 16 January 2024 meeting, with the Cabinet to be informed of the outcome ahead of its meeting.

# 7. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

7.1 No further communication is proposed if Option 1 is agreed as this is in line with the current practice. However, the new document will be circulated to internal teams to ensure that it is used consistently to respond to residents' enquiries.

### 8. REPORT APPENDICES

[The following documents are to be published with this report and form part of the report:

- Appendix 1: Wheeled Bin Charging Policy September 2023
- Appendix 2: Provision of Wheeled Bins Policy January 2024
- Equality Impact Assessment

# 9. BACKGROUND PAPERS

None

# Wheeled Bin Charging Policy

September 2023

For most homes, wheeled bins have been provided by the Council for the collection of recycling and rubbish. Residents are responsible for looking after these bins and replacing them if they become lost or are stolen. The charge is a contribution towards the overall cost of the bin, administration and delivery. There is no profit element. Where a bin reaches the end of it's usable life, the Council will provide a replacement. The Council does not provide replacement bins where the bin remains usable, such as superficial damage or the bin is dirty.

### New properties

For new build properties, the developer should provide a grey rubbish bin, green recycling bin and food waste bin at their cost. These should be purchased from the Council, however if they purchase their own, all three bins must be provided when residents move in and prior to collections commencing.

# Missing bins

Residents are required to pay for replacement rubbish or recycling bins if they go missing or are stolen. Residents are advised to put their house number on their bin to ensure their bin is returned to their property and to return their bins to their property as soon as possible after collection. Bins left out on the pavement may be removed by the Council.

On occasion, wheeled bins can fall into the back of the collection vehicle during emptying. The collection crew will report this, and a replacement bin will be ordered automatically and delivered free of charge.

### Additional bins

Additional recycling bins can be purchased. However additional rubbish bins are not available and only one rubbish bin will be emptied per property.

#### Broken bins

Broken bins that are no longer serviceable will be reported by the collection crew and a replacement bin will be ordered free of charge.

Replacement food bins are provided free of charge to promote food recycling. Replacement garden waste bins are also provided at no extra charge as the cost is recovered through the annual subscription charge.

### Charges

	Charge
Bin goes missing or is stolen (excluding going into collection vehicle)	£25 per bin
New property or new occupier	£25 per bin
Replacement bin requested when bin is still usable	£25 per bin
Additional recycling bin	£25 per bin
Bin reaches end of its usable life e.g. front lip damage	No charge
Bin goes into the back of (or is crushed by) the collection vehicle	No charge

#### Discounts

Discounts are offered to residents in receipt of Council Tax Support. Discounted bins are charged at £15 each. In cases of extreme financial difficulty, second-hand bins will be offered when available.

# Maidstone Borough Council

# **Provision of Wheeled Bins Policy**

January 2024

For most homes, wheeled bins have been provided by the Council for the collection of recycling and rubbish. The Council will determine if a property is suitable for wheeled bins based on space for storage and collection. The common reasons that a property is unsuitable for wheeled bins are:

- No frontage i.e. front door is directly onto highway / pavement
- Frontage is too small to store bins and property does not have rear access
- Too many steps or their condition making movement of bin dangerous to resident or collection crew
- Gravel or uneven surface making movement of bin dangerous to resident or collection crew

Residents are responsible for looking after these bins and replacing them if they become lost, stolen or are not at their property when they move in. The charge is a contribution towards the overall cost of the bin, administration, and delivery. There is no profit element.

Where a bin reaches the end of its usable life, the Council will provide a replacement. The Council does not provide replacement bins where the bin remains usable but has superficial damage or is dirty.

### New properties

For new build properties, the developer must provide a grey rubbish bin, green recycling bin and food waste bin at their cost. These should be purchased from the Council, however if they purchase their own, all three bins must be provided when residents move in and prior to collections commencing.

For flats, communal bins will often be considered and must be agreed with the Waste Team. These must be purchased by the developer or managing agent before residents move into the property. Information on the bin specification, quantity and cost is provided during the planning application process.

### Missing bins

Residents are required to pay for replacement rubbish or recycling bins if they go missing or are stolen. Residents are advised to put their house number on their bin to ensure their bin is returned after collection and to return their bins to their property as soon as possible. Bins left out on the pavement may be removed by the Council if they are causing an obstruction.

On occasion, wheeled bins can fall into the back of the collection vehicle during emptying. The collection crew will report this, and a replacement bin will be ordered automatically and delivered free of charge.

### Additional bins

Additional recycling bins can be purchased. However additional rubbish bins are not available and only one rubbish bin will be emptied per property.

### Broken bins

Broken bins that are no longer serviceable, meaning they cannot be emptied safely, or the lid is missing, will be reported by the collection crew and a sticker will be placed on the bin. The resident is requested to contact the Council to confirm the delivery address and then a replacement bin will be ordered free of charge.

Replacement food bins are provided free of charge to promote food recycling. Replacement garden waste bins are also provided at no extra charge as the cost is recovered through the annual subscription charge.

# Charges for 2-wheeled bins

	Charge
Bin goes missing or is stolen (excluding going into collection vehicle)	£25 per bin
New property or new occupier	£25 per bin
Replacement bin requested when bin is still usable	£25 per bin
Additional recycling bin	£25 per bin
Bin reaches end of its usable life e.g. front lip damage	No charge
Bin lid is missing	No charge
Bin goes into the back of (or is crushed by) the collection vehicle	No charge

### Discounts

Discounts are offered to residents in receipt of Council Tax Support. Discounted bins are charged at £15 each. In cases of extreme financial difficulty, second-hand bins will be offered when available.

# Communal metal 4-wheeled bins

Large communal bins must be purchased by the developer or managing agent and will include a delivery charge. These bins can be damaged by large or heavy waste items placed in them. It is the managing agent's responsibility to replace or pay for repair of any damaged communal bins within their developments. The management of waste and recycling in communal bins and storage areas is the responsibility of the managing agent, or in their absence, the landlord. This includes dealing with any contamination of recycling bins and misuse of refuse bins, as well as the dumping of bulky waste in bin stores. Any failures will be dealt with through enforcement action, including the issuing of Community Protection Warnings (CPW) and Notices (CPN).

# Maidstone Borough Council Equality Impact Assessment

# Part 1: Background and information

**Title of Proposal** (strategy, policy, plan, project, contract, service change) Provision of Wheeled Bins Policy (January 2024) **Brief description of proposal** (objective & purpose) The development of a policy to cover the provision of wheeled bins for new properties and when they become damaged or go missing, including when replacement bins will be provided free of charge. Is this Proposal new/a review of an existing provision/a change/ deletion of existing provision This is a review of the Bin Charging Policy originally introduced in April 2023 to create a more comprehensive Provision of Wheeled Bin Policy following 9 months data and feedback from Councillors and residents. Who will be affected by this proposal? (Residents, Staff, Visitors, Businesses?) Residents Weblink to full details (if applicable) Lead Director/HoS/Manager Head of Environment and Public Realm EqIA lead officer **EqIA contributors** (other services involved in proposal) **Customer Services** Date of EqIA December 2023

# The Equality Act (2010) places a general duty on all public sector organisations to have 'due regard' to its three main aims.

How does the proposal meet the general duty of the act's aims as listed below? (Please see the guidance document for further detail on what is meant by 'due regard' and types of discrimination).

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General duty	Please Explain
Eliminate discrimination, harassment, victimisation and any	Ensuring that a consistent policy is applied to all residents across the
other conduct that is prohibited by	borough and ensuring that no one is
or under the Equality Act 2010	disadvantaged due to their protected characteristics.
Advance equality of opportunity	Removing the charges for broken bins,
between persons who share a	ensures that all residents have equal
relevant protected characteristic	opportunity to access the waste and
and persons who do not share it.	recycling services.
Foster good relations between	Ensure that all residents have the equal
persons who share a relevant	opportunity to receive replacement bins,
protected characteristic and persons	removing any views of disparity of
who do not share it	service between different groups.

# Part 2: Impact Assessment and Supporting evidence

Identify the positive and / or negative impact of the proposal change on any of the protected characteristics. Please consider the impact as an employer (staff), a service provider and a community leader (residents, businesses etc).

Protected characteristic	Positive impact	Negative impact	No impact
Age			X
Disability			X
Race (including ethnicity and nationality)			X
Religion or Belief			X
Sex			X
Sexual Orientation			X
Gender Reassignment			Х
Pregnancy and Maternity			X
Marriage or Civil Partnership			X

Please also consider the impact of the proposal in relation to:

Local characteristic	Positive impact	Negative impact	No impact
Poverty (in relation to groups with protected characteristics and those	X Free replacement bins now provided when damaged		

without)		
Armed Forces		X
Community		
(Serving/		
Veterans)		

# **Summary of Impact and Supporting Evidence**

Please list below any data/evidence you have used to draw your conclusions. This could include national or local data sets, results from consultation and engagement activities or meetings etc. (see guidance document for internal support offer).

Supporting data/evidence	Source
Complaints data from April 2023 – September 2023 identified issues with affordability and residents struggling with hardship being able to purchase replacement bins, which impacted their ability to access the services	MBC Complaints Data
Bin replacement data – review of data of replacement bins ordered over past 12 months, including whether they were purchased or provided FOC	DASH forms

Having considered the impact of the proposal on the general duties of the Equality Act and the impact on groups with protected characteristics, please provide a summary of the overall impact your proposal (with reference to supporting evidence):

It was identified that the original policy to charge for all replacement broken and missing bins detrimentally impacted those facing Poverty, meaning that they may not be able to access the waste and recycling services. Removing the charges for broken bins removes this barrier to the services for those facing Poverty and ensures equality of services.

The revised policy is focused on ensuring all residents have access to a "useable" or "serviceable" bin, meaning they can use the waste and recycling services.

The complaints data will continue to be reviewed and there are options within the policy to enable residents experiencing hardship / poverty, they are able to get further support to ensure they can have the full provision of wheeled bins.

# Do you have any gaps in data or evidence to assess or understand impact?

**No** (please delete as appropriate and if 'yes' provide details below))

Gaps in data/evidence	Planned action to address
	evidence gaps

# Do you have any plans to reduce the impact on the groups identified?

Proposed Action/Plan	Purpose	Impact Groups	Timescale
Monitor the orders for new subsidised bins	Identify whether the subsidy is sufficient to enable those experiencing poverty to access the service	Poverty	6 months
Review Complaints data relating to unaffordability of bins	Identify whether the subsidy is sufficient to enable those experiencing poverty to access the service	Poverty	6 months
Generate stock of serviceable second-hand bins	To offer those experiencing poverty the option of a free second-hand bin	Poverty	3 months

**To be completed by Equalities Officer** (with Lead Officer)

# **Part 3: Recommendations and Sign Off**

Recommendations should be based on evidence available at the time and aim to mitigate negative impacts or enhance positive impacts on any or all of the protected characteristics.

Recommendation	Lead Officer	Timescale

# **CABINET**

# **24 JANUARY 2024**

# 1,000 Homes Update

Timetable		
Meeting	Date	
Housing, Health and Environment Policy Advisory Committee	16 January 2024	
Cabinet	24 January 2024	

Will this be a Key Decision?	Yes
Urgency	Not Applicable
Final Decision-Maker	Cabinet
Lead Head of Service	Chief Executive
Lead Officer and Report Author	William Cornall, Director of Regeneration & Place
Classification	Public
Wards affected	All

# **Executive Summary**

This report provides a review of the progress made towards achieving the delivery of the Council's various housing development programmes and seeks approval to potentially enter into a grant funding agreement with Homes England.

# **Purpose of Report**

For decision

# This report makes the following recommendations to the Cabinet:

- 1. To note the contents of this report.
- 2. To approve that the Director of Finance, Resources and Business Improvement, in consultation with the Leader of the Council, be authorised to enter into "Local Authority Grant Agreement for the Affordable Homes Programme 2021 to 2026", with Homes England as detailed in **Appendix 1**, on the most advantageous grant rates achievable for the Council through the grant bidding process.

# 1,000 Homes Update

# **CROSS-CUTTING ISSUES AND IMPLICATIONS**

Issue	Implications	Sign-off
Impact on Corporate Priorities	Corporate	
	Accepting the recommendations will materially improve the Council's ability to achieve all four priorities.	
Cross Cutting Objectives	<ul> <li>The four cross-cutting objectives are:</li> <li>Heritage is Respected</li> <li>Health Inequalities are Addressed and Reduced</li> <li>Deprivation and Social Mobility is Improved</li> <li>Biodiversity and Environmental Sustainability is respected</li> </ul> The report recommendation supports the achievement of the cross-cutting objectives.	Director of Regeneration and Place
Risk Management	The risks to programme delivery are explored within the main body of the report.	Director of Regeneration and Place

	The Capital programme for 2024/25 to 2033/34 is being finalised as part of the current budget process. It will include the latest assumptions on the housing programme reflecting the latest costs and funding assumptions. This will be reported to PACs and Cabinet in January and then February Council as part of signing off the full budget proposals for Revenue and Capital. We will deliver the recommendations with our current staffing.  Under s1 of the Localism Act 2011 the Council has a general power of competence which enables it to do anything that individuals generally may do.  Under section 111 of the Local Government Act 1972 the Council has power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive or incidental to, the discharge of any of its functions.  The Council has the power to acquire properties by agreement under the Local Government Act 1972, section 120.	Director of Regeneration and Place Team Leader (Contentious and Corporate Governance)
Information Governance	The recommendations do not impact personal information (as defined in UK GDPR and Data Protection Act 2018) the Council processes.	Information Governance Team
Equalities	The recommendations do not propose a change in service therefore will not require an equalities impact assessment.	Equalities & Communities Officer
Public Health	Important to note that with the increase in housing stock it could put additional strain on existing public health services such as the NHS (GP's, Dentist, A&E attendances, mental health). if no new resources are earmarked.	Sarah Ward, Public Health Officer

Crime and Disorder	N/A	Director of Regeneration and Place
Procurement	N/A.	Director of Regeneration and Place
Biodiversity and Climate Change	The implications of this report on biodiversity and climate change have been considered.  '1,000 Affordable Homes Scheme will have a significant impact on MBC's net zero 2030 commitment, causing the council's overall carbon emissions to increase through construction and operation when the homes are lived in. Aligning the scheme with the MBC Biodiversity and Climate Change Action Plan to ensure climate adaptation, low carbon heating, renewable energy generation, sustainable transport, and biodiversity enhancement will greatly reduce this impact.'	Biodiversity and Climate Change Officer

# 1. INTRODUCTION AND BACKGROUND

- 1.1 The Policy & Resources Committee approved the 1,000 Affordable Homes programme in January 2022. This report is the second annual progress report to review the work undertaken to date to deliver upon this key ambition.
- 1.2 The Council's current capital programme proposes considerable investment in housing over the coming years, as follows: -
  - 1,000 Affordable Rented Homes £178.2m (net of grant) over 10-yrs.
  - 186 Private Rented Sector (PRS) Homes £46.5m over 10-yrs.
- 1.3 Therefore, the Council is aiming to develop and or acquire around 1,186 homes over the next ten years. The main driver is of course the 1,000 Affordable Rented (AR) homes, which was the ambition set out by the Leader of the Council in early 2022. However, the Council was developing PRS homes before this ambition was launched, and the continuation of our investment in this tenure remains important, as it will enable us to achieve cross-subsidy, social cohesion, and risk management at both a project and programme level.
- 1.4 At the time of writing, the Council's housing portfolio comprises:

•	Total	277	units
•	Private Rented Sector (PRS) (MPH Ltd)	107	units
•	Gypsy & Traveller Plots	32	units
•	Regulated / General Needs (MBC owned)	11	units
•	Temporary Accommodation (MBC owned)	108	units
•	Affordable Rented Homes	29	units

- 1.5 Furthermore, by 31<sup>st</sup> March 2024, the 20 flats at Granada House, which are currently PRS, will transfer to become AR Homes, via funding from the Local Authority Housing Fund. Therefore, by the end of the current financial year, the Council's Affordable Rented portfolio will rise (from 29) to 49 units.
- 1.6 The Council continues to invest in Temporary Accommodation (TA), and it is envisaged that by the end of the next financial year (24/25), this portfolio will rise to around 160 units.
- 1.7 This report will assess the progress made to date, and the direction of travel against the following topic areas: -
  - Staffing
  - Project pipeline
  - Scheme viability pressures
  - Conclusions

# **Staffing - New Business & Housing Development Team**

- 1.8 Ove the past two years the New Business & Housing Development team has been created to fulfil the Council's housebuilding ambitions, and is led by Philip Morris, the Head of Service. The team comprises six full time staff and is supplemented with external consultancy support from time to time.
- 1.9 The team is performing well and since its formation, it has secured several new scheme approvals and site acquisitions as set out below. This team also deals with the acquisition and repair of street properties for TA and will soon be starting work on the Private Sector Leasing (PSL) scheme for TA too, but this report will not focus on the TA aspects of their work, but rather the development and acquisition of homes for AR and PRS.

# **Project Pipeline**

1.10 The programme secured to date is as follows: -

	<u>Affordable</u>	Housing					
	AR	First Homes	PRS	Total	Status	Completion Year	Notes
Trinity Place	23			23	Complete	21/22	Stock tranfer from Hyde Housing
Appledown Grange	4			4	Complete	23/24	Zero SHG - Funded via S106 / Planning Gaine
Lyle Court	2			2	Complete	23/24	Funded by Local Authority Housing Fund
Granada House	20			20	On site	23/24	Funded by Local Authority Housing Fund
Royal British Legion and Heather House	7	4		11	On site	25/26	Cabinet tenure switch approval required
Bathstore	19			19	Acquired	25/26	Contractor procurment near complete
Corben's Yard	24			24	Acquired	25/26	Contractor procurment near complete
Britannia House	28			28	Acquired	25/26	Contractor procurment near complete
Land at Granville Road	12			12	Acquired	25/26	Contractor procurment near complete
Maidstone East	115		102	217	Acquired	26/27 onwards	Planning application submitted
Springfield Library	55		52	107	Acquired	26/27 onwards	Planning application submitted Dec 23
Approved PRS scheme			25	25	Approved	24/25	Approved but due diligence ongoing
Approved AR &PRS scheme	6		7	13	Approved	24/25	Approved but due diligence ongoing
Heathlands AR S106	100			100	Pipeline	28/29 onwards	Pipeline project
	415	4	186	605			

1.11 The table above demonstrates that excellent progress has been made towards delivering the overall target of 1,186 homes in the capital programme, inasmuch more than half (603) is credibly in place, with 465 of these homes contractually secured.

1.12 The tenure splits for Maidstone East and Springfield Library are indicative at this stage, whilst the Royal British Legion was approved on the basis of 7 PRS units but the intention is to convert these to AR – this scheme also contains 4 First Homes, which are a new form of Affordable Housing where the homes need to be sold at a discount to market value to first time buyers, and held as such in perpetuity. First Homes are a recent addition to the national planning framework, and so it is likely that more future schemes will contain an element of First Homes (in lieu of AR).

# Scheme viability pressures and opportunities

- 1.13 The Council has an ambitious housebuilding programme, but as is the case for most housing developers, the present operating is extremely challenging for the following reasons: -
- 1.14 Prior to the pandemic, **construction prices** in the Maidstone area were stable, typically at around £2,250 per m2 of built accommodation (for medium density urban schemes). However, since 2020, construction prices have been gripped by very rapid inflation, driven by a combination of the following; BREXIT and post pandemic supply chain issues, rising build standards in the form of complying with Local Design Guidance (Supplementary Planning Guidance etc), National Space Standards, Nation Design Standards and the phased introduction of the Future Homes Standard (delivered through enhanced Building Regulations). Consequently, the comparable expected m2 build rate is now c £3,500 as we move towards 2024. IE the cost of construction has risen by around 55% in 5 years.
- 1.15 This situation causes a fundamental viability issue for new developments in Maidstone, as sales values of completed schemes are only presently a little higher than this at c  $\pounds 4,000$  per m2 (£375 per ft2). This metric is worse for apartments because their communal parts typically add around 20% to the m2, but this element is not saleable.
- 1.16 The Council is just in the process of reviewing the construction tenders received for four schemes (Bathstore, Corben's Yard, Britannia House, & land at Granville Road), where the tender returns are above the construction sums approved on aggregate position. Potentially, this can be offset through higher levels of Social Housing Grant, and any reapprovals to reflect this situation will be sought in due course.
- 1.17 Therefore, this situation means that on a "residual" basis, there is not much left in the development appraisal to allow for the purchase of land and the associated "on-costs" of development (fees, development finance, CIL / S106 etc), let alone a suitable allowance for developer's risk. IE whilst schemes can still generate a reasonable Internal Rate of Return (IRR) and Net Present Value (NPV) with the benefit of internal and or external subsidy, the day one, cost / value ratio remains problematic, and realistically the Council continues to "take a view" that gradually increasing house prices over time will resolve this metric.
- 1.18 There are various **house price** forecasters, but Savills are among the most credible. Their latest position is as follows: -

	2024	2025	2026	2027	2028	5 years to 2028
UK	-3.0%	<b>3.5</b> %	<del>※</del> 5.0%	<del>※</del> 6.5%	<del>※</del> 5.0%	17.9%
North East	-1.5%	<b>4.5</b> %	<del>※</del> 5.5%	<del>※</del> 7.0%	<b>4.5%</b>	21.4%
Wales	-2.0%	<b>4.5%</b>	<del>※</del> 5.5%	<del>※</del> 7.0%	<del>%</del> 5.0%	21.4%
North West	-2.5%	<b>4.5%</b>	<del>※</del> 5.5%	<del>※</del> 7.0%	<b>4.5</b> %	20.2%
Scotland	-2.0%	<b>4.0%</b>	<del>※</del> 5.5%	<del>※</del> 6.5%	<del>※</del> 5.0%	20.2%
Yorkshire and The Humber	-2.5%	<b>4.5%</b>	<del>※</del> 5.5%	<del>※</del> 7.0%	<b>4.5</b> %	20.2%
West Midlands	-2.0%	<b>4.0</b> %	<del>※</del> 5.5%	<del>`</del> 6.5%	<del>;;;</del> 5.0%	20.2%
East Midlands	-2.5%	4.0%	<del>※</del> 5.5%	<del>※</del> 6.5%	<del>※</del> 5.0%	19.6%
South West	-3.0%	<b>3.5</b> %	<del>※</del> 5.0%	<del>※</del> 6.5%	<del>※</del> 5.0%	17.9%
South East	-3.5%	<b>3.0%</b>	<b>4.5%</b>	<del>※</del> 6.5%	<del>※</del> 5.5%	16.7%
East of England	-3.5%	<b>3.0%</b>	<b>4.5%</b>	<del>※</del> 6.5%	<del>※</del> 5.5%	16.7%
London	-4.0%	<b>2.0%</b>	4.0%	<del>※</del> 6.0%	<del>;;;</del> 5.5%	13.9%

- 1.19 Therefore, Savills suggest a small dip for 2024, and steady growth thereafter through the five years to 2028, but this cannot be guaranteed. It does however provide some comfort and confidence when considering schemes for approval with an adverse cost / value ratio.
- 1.20 Furthermore **PRS rents** are rising strongly, and so this will help the viability of PRS schemes as they move towards delivery, and this phenomenon has meant that the government has recently announced in the Autumn Statement that the **Local Housing Allowance (LHA)** will be modestly adjusted upwards, and so this will help the viability for all Affordable Rented schemes as they move towards delivery too, as their rents are at the lower of 80% of the market rent or the LHA.
- 1.21 Turning to **contractor financial stability**, it would not be an understatement to say that 2023 has been the most tumultuous year for contractors serving the residential sector since the fallout of the 2008 crash. There has been an unprecedented number of established firms entering administration, caused by them incurring losses on fixed price contracts, where they have been caught out by inflationary pressures within their supply chains. It is also worth noting that there have also been some high-profile failures amongst Modern Methods of Construction (MMC) contractors too, to include Ilke Homes, and the fact that Legal & General decided to close their MMC factory this year too.
- 1.22 To clients, such as the Council, this means that we need to be ever more diligent in terms of checking the financial standing of contractors pre award, ensuring Performance Bonds or enhanced retentions are in place, as well as monitoring performance on site closely in terms of both quality and time.

- 1.23 These adverse conditions are even more challenging for SME contractors, and so the Council will need to be extra cautious when considering entering projects with smaller firms, making sure deals are structured skilfully to mitigate the risks. These tactics will be described in specific project approval reports as they come forward.
- 1.24 If a contractor goes into administration mid project, there is the risk of a cost increase through switching contractor, although in theory this can be mitigated by the insistence upon a Performance Bond. Perhaps the larger impact of such failures, especially if it happens on larger schemes, or several schemes concurrently, is **the risk the Council's overall cash flow**, inasmuch there will be sunk costs, but there would inevitably be delays, until the scheme actually becomes income producing. This is arguably more often the more damaging impact on clients.
- 1.25 In terms of <u>interest rates</u>, the Council has secured its first tranche of borrowing on very competitive terms, but since then, the cost of borrowing has risen sharply, and most market commentators feel that rates will remain (relatively) high for longer. This is a big risk to the overall programme, inasmuch it may mean that the Council will need to phase the letting of the construction contracts on its larger projects until there is more certainty about what the terms will be on the Council's next tranche of borrowing.
- 1.26 The <u>volume housebuilders</u> operating in Maidstone are also facing headwinds with reduced buyer demand compounded by the recent cessation of the government's Help to Buy scheme. Therefore, there will most likely be a fairly steep fall in the number of completions delivered by volume housebuilders in Maidstone over the next 6-12 months. However, this sector tends to focus their delivery on houses rather than apartments, and they are now much more adept at managing their supply of new homes completed to firm buyer orders, than was the case following the 2008 crash. Accordingly, it is not envisaged that that there will be bulk deals available at discounts to the Council as a strategy for further developing our programme, but this will be kept under constant review.
- 1.27 In terms of **Registered Provider (RP) activity**, across Kent there has been evidence of diminished RP activity to acquire S106 stock from housebuilders across some parts of Kent, but to date, this has not been a feature of the RP/S106 market in Maidstone, which remains robust, so there is no need for the Council to step into this space at the present time. However, housebuilders operating in Maidstone are on notice that should the RP appetite wane here, the Council would certainly consider of S106 stock. To recap, the presumption is against the Council operating in this space as it secures the nomination rights to those homes, regardless of whether it owns them or not. More generally, RPs are known to be reducing their development ambitions owing to the following headwinds in their business plans; rising interest rates and costs, as well as the need to address their existing stock in terms of both building safety and its eco credentials.

- 1.28 Therefore, for all housing developers, the overall viability position has worsened in the past twelve months for most residential projects. Anecdotally, the land market for larger housebuilder type sites, which would feature in the Local Plan/s is subdued. However, this does not seem to have meant that these strategic sites are coming to the market at subdued pricing, moreover, the land market for such sites is characterised by very low volumes of transactions. However, in terms of urban / brownfield / regeneration sites, there are definitely opportunities to buy sites more cheaply than would have been the case 1-2 years ago, and this is where the Council should and continues to focus its acquisition activity. IE the programme table earlier in this report largely comprises such sites.
- 1.29 When the Council launched its 1,000 homes programme, it made the assumption that it would be able to successfully apply to **Homes** England (HE) for Social Housing Grant (SHG) to enable AR rents to be viably charged. Homes England are currently inviting bids for affordable housing schemes that can deliver completions by March 2026. The Council currently has five such schemes that meet this requirement; RBL, Bathstore, Corben's Yard, Britannia House and Land at Granville Road, totalling some 90 homes for AR. The team have worked with the Director of Finance & Business Improvement to set our sought grant rate per home at a level that fully takes into account the challenges presented by the operating environment discussed in this report. With the approval of the S151 Officer, the bid was submitted to Homes England in December 2023 for those five schemes only, and the outcome is expected in January 2024. Assuming that the bid is successful, the Council will need to enter into a "Local Authority Grant Agreement for the Affordable Homes Programme 2021 to 2026" with Homes England, most likely before the end of the financial year. The sample form of contract is provided at **Appendix 1**.
- 1.30 In terms of the proposed contract with Homes England, its purpose is to set out the procedures as to how SHG claims should be made and processed, and what are the qualifying expenses against which SHG can be claimed. Homes England is under strict targets for the delivery of Affordable Housing from government, so this pressure is passed on to the recipients of SHG through the contract, in terms of the need to forecast scheme milestones for SHG claims accurately, and then draw down the SHG in a timely manner. Where this is not possible, there are obligations on the claimant to keep Homes England advised of changes to schemes, and ultimately grant can be withheld or re-claimed by Homes England if there are serious contractual or performance breaches, and the recipient is assessed against the agreed targets, and in due course, this performance becomes a consideration as to how successful the claimant is likely to be in future SHG bids. IE Homes England wants to work with the developers of affordable housing that can deliver their programmes to time, cost and quality.
- The claimant holds the risk for scheme cost overspends and is responsible for delivering schemes in a manner that is reflective of them being publicly funded, so high standards around the procurement processes utilised, contract administration, health & safety as well as general value for money considerations are enforced. By utilising SHG for the development of affordable somes, the contract then binds claimants to the government's rent setting policy for affordable housing and the general due diligence processes and expectations for new schemes built,

through the Homes England Capital Funding Guide.

- 1.32 By way of a summary, the funding and provision of affordable housing is tightly regulated and given the amount of SHG potentially available, once taken it fetters those residential assets in perpetuity, and even if they are disposed of, there remain strict rules as to how the SHG obtained needs to be either recycled into the re-provision of new affordable homes or returned to Homes England. Finally, to reiterate the key consideration, is that when an affordable home is funded through SHG, its valuation will be reduced on the Council's Balance Sheet relative to its previous unfettered market value. Generally, there are two alternative valuation methodologies that the Council will be expected to utilise by its Auditor, being "Existing Use Value - Social Housing" or "Market Value - Subject to Tenancy", with the former being more advantageous than the latter. In theory, the SHG received should largely fill the valuation gap (relative to market value), but if not, the Housing Investment Fund (internal subsidy) referred to elsewhere in the report, will fill the remainder. The terms of the contract available with Homes England are non-negotiable, other than the level of SHG obtained per home which is set via a continues market engagement bidding process.
- 1.33 **Social Housing Grant (SHG)** provided by Homes England is intended to plug the income gap (as a capitalised lump sum) to the landlord (Council) between charging a market rent and charging an AR, it has that sole purpose.
- 1.34 The Council also collects monies from developers that can be utilised to help fund our programme. IE <u>commuted S106 sums for off-site</u> <u>affordable housing</u> (IE where the developer is not willing to deliver the affordable housing on site). This pot stands at £2.25m with a further £950k due. It is likely that the Council will use these sums as a match fund to Homes England when it applies for SHG.
- 1.35 However, there are **other funding streams** available that are intended to address underlying site viability issues such as demolition, contamination, and exceptional infrastructure cost etc. IE these issues could deem an important or strategic site unviable / undeliverable for any tenure (private or affordable), and it can be possible to secure both types of funding on a given site. An example of this, is where the Council has already been successful in securing Brownfield Land Release Fund (BLRF) monies of £2.1m for Maidstone East and £0.1m for the RBL & Heather House site, from the Department of Levelling Up Housing & Communities. The Council also intends to apply for BLRF monies for Springfield Library in 2024. Similarly, the Council is also engaging with Homes England in respect of their Brownfield, Infrastructure & Land (BIL) Fund, which has a similar purpose to BLRF, but is not restricted just to Councils. This BIL Fund could well be an alternative for Springfield Library.
- 1.36 The Council has secured £80m of borrowing to commence this programme, and it is envisaged that the next five schemes to start on site RBL & Heather House, Bathstore, Corben's Yard, Britannia House and Land at Granville Road), that will total 94 homes, will have a net cost (after any sale and grant receipts) of around £25m. There are other components of the capital programme, such as the acquisition of TA stock, that will call upon this borrowing too. Accordingly, the Council does not have sufficient borrowing in place to also commit to the

- construction of both Maidstone East and Springfield Library, it may just be possible to fund only Springfield Library out of the borrowing facilities currently in place.
- 1.37 The Director of Finance and Business Improvement is evaluating the lending market closely, but presumably will only want to make a move once the terms available become more conducive to long terms residential investment. This topic will be advanced through the regular reporting of the capital programme through 2024 and beyond.
- 1.38 **In conclusion**, the availability of long-term funding on competitive terms is a headwind to the programme. This situation together with the other various risks and opportunities described in this report means that the Council should "flex" its delivery strategy a little to achieve its overall ambitions as follows: -
- 1.39 Land Banking. The Council should continue to purchase (ideally) large urban sites that are available on reasonable terms at the present time owing to the financial climate and sector specific challenges in the housing development market. Whilst such sites may not have a straightforward path to viability, they can be purchased with site specific holding strategies in mind and brought forward to development once the climate is right coupled with the requisite grant funding package. This approach would tie into broader Council strategies to include the Local Plan Review and the emerging Town Centre Strategy, both of which signal considerable amounts of residential led mixed-use development in and around the town centre, which is unlikely to be taken forward by the private sector in at least the medium term. Obvious locations for land banking activity are on the west side of the river, between Maidstone West Station and the Maidstone East footbridge.
- 1.40 Partnership working. On larger sites that are particularly cash intensive, such as Maidstone East, the Council should look to attract joint venture partners that would be willing to participate in the scheme through the provision of non-affordable rented housing tenures, so market sale, shared ownership and potentially further PRS stock too. This approach could de-risk projects from the Council's perspective, reduce the cash requirement to deliver them, and improve the long-term social cohesion of the schemes through the provision of increased tenure diversity. Furthermore, partnership working on such sites would enable the delivery to be brought forward faster, and the regeneration impacts of them enjoyed sooner, than if the Council elected to work alone on them.
- Housing Investment Fund (HIF). In the previous reports on the 1,000 Homes, the concept of the Council providing internal subsidy for the provision of each affordable home built has been established. IE the costs of provision, coupled with modest SHG and rental levels make this a necessity. The Council's Medium Term Financial Strategy (MTFS) sets the HIF at £50k per affordable homes built. There are not grounds to adjust this subsidy level at the present time because whilst build costs have increased, this is to some extent offset by lower land prices, a slightly higher rents through the increased LHA, and the (potential for) slightly higher than originally envisaged SHG from Homes England. The biggest variable is possibly the SHG situation, which will become a known once our forthcoming bid is determined in 2024.

- 1.42 Therefore, for business planning purposes, the current level of HIF should remain unchanged at the present time. It will however be reviewed again in the MTFS production for next year, which will be informed by longer-term (50-year) business planning work for the proposed Housing revenue Account (or alternative) that is being undertaken by Finance colleagues together with specialist expert consultancy advice from Altair. Their initial findings and conclusions will be reported in due course through Finance and Corporate Services PAC in the new year and will further scrutinise the financial deliverability and sustainability of the Council's ambitious house building programmes.
- 1.43 The Council can hold up to 200 affordable homes in its General Fund, but after this it would need to re-open its ring-fenced **Housing Revenue**Account (HRA) (that was closed after the Golding Homes stock transfer). There are some alternatives to the HRA route, and these are all being explored and a report on this topic specifically will come through the Finance and Corporate Services PAC in the new year, which will make a firm proposal as to which approach to adopt.

### 2. AVAILABLE OPTIONS

- 2.1 **Option 1**. To approve that the Director of Finance and Business Improvement, in consultation with the Leader of the Council, be authorised to enter into "Local Authority Grant Agreement for the Affordable Homes Programme 2021 to 2026", with Homes England as detailed in **Appendix 1**, on the most advantageous grant rates achievable for the Council through the grant bidding process.
- 2.2 **Option 2**. To not pursue a "Local Authority Grant Agreement for the Affordable Homes Programme 2021 to 2026" with Homes England.

# 3. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

3.1 **Option 1** is preferred, because without grant funding from Homes England, the Council's proposed investment in affordable housing would not be financially sustainable.

### 4. RISK

4.1 The various risks are explored within the main body of the report.

# 5. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

This report is being considered by the Housing, Health and Environment Policy Advisory Committee at its 16 January 2024 meeting, with the Cabinet to be informed of the outcome prior to its meeting.

# 6. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

6.1 New schemes for approval will continue to be brought through the Communities Housing & Environment Policy and Advisory Committee and

the Cabinet.

# 7. REPORT APPENDICES

7.1 **Appendix 1** – Sample "Local Authority Grant Agreement for the Affordable Homes Programme 2021 to 2026" with Homes England.

# 8. BACKGROUND PAPERS

- 8.1 Affordable Housing Delivery by the Council Report to Policy & Resources Committee on 19<sup>th</sup> January 2022.
- 8.2 1,000 Homes Update <u>report to the Communities, Housing & Environment Policy Advisory Committee on 14<sup>th</sup> March 2023.</u>

dated 20

Homes and Communities Agency (trading as Homes England) and

[Grant Recipient]

# **Grant Agreement (Local Authority)**

in relation to the Affordable Homes Programme 2021-2026 for Continuous Market Engagement

Homes England
<a href="mailto:Housing.Contracts@homesengland.gov.uk">Housing.Contracts@homesengland.gov.uk</a>

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# **Grant Agreement**

### **Date**

#### **Parties**

- (1) Homes and Communities Agency (trading as Homes England), a body corporate under Section 1 of the Housing and Regeneration Act 2008 of One Friargate, Coventry, CV1 2GN (including any statutory successor) (Homes England); and
- (2) [ ] whose registered office is at [ ] (the **Grant Recipient**).

#### Introduction

- (A) Homes England is empowered under Section 19 of the Housing and Regeneration Act 2008 inter alia, to make grants available to facilitate the development and provision of housing.
- (B) The Grant Recipient has submitted a bid to Homes England for grant funding to assist the Grant Recipient in the delivery of affordable housing.
- (C) Homes England has agreed in response to the Grant Recipient's bid to advance grant funding to the Grant Recipient pursuant to Homes England's Affordable Homes Programme 2021-2026 (AHP 2021/26) in an initial amount of [£ ] to facilitate the delivery of certain affordable housing schemes subject to and in accordance with the terms of this Agreement. Further grant funding may be made available to the Grant Recipient pursuant to the AHP 2021/26 to facilitate the delivery of further affordable housing schemes subject to and in accordance with the terms of this Agreement.
- (D) All grant funding paid by Homes England to the Grant Recipient pursuant to this Agreement is social housing assistance as defined in Section 32(13) of the Housing and Regeneration Act 2008.
- (E) The grant funding provided under this Agreement is (at its date) made in compliance with the United Kingdom Competition Requirement.
- (F) The purpose of the grant provided under this Agreement is to fund affordable housing which will be owned and operated by a local authority and the parties have entered into this Agreement on the basis that no Subsidy therefore arises.
- (G) In using the grant funding provided under this Agreement the Grant Recipient must comply with the applicable requirements of the Capital Funding Guide, the Recovery Determination and the information submitted and approved on IMS.

# 1 Definitions and interpretations

#### 1.1 **Definitions**

In this Agreement unless the context otherwise requires the following terms shall have the meanings given to them below:

**Acceptance Date** means the date upon which Homes England accepts a scheme for the Delivery of AHP Housing in IMS pursuant to:

- (a) Clause 5.1 (Firm Schemes);
- (b) Clause 9.4 (Firm Scheme substitution and additions); or
- (c) Clause 9.11 (Firm Scheme substitution and additions);

**Acquisition Date** means the date identified in IMS on which Grant Recipient is forecast to possess (and does possess) a Completed Interest;

**Acquisition Stage** means (where applicable) the Grant Recipient possesses a Completed Interest;

**Acquisition Tranche Grant** means subject to Clause 5.4 (*Firm Schemes*) (and any variation required or agreed pursuant to the terms of this Agreement) an amount equivalent to such per centum of the Firm Scheme Grant as is approved by Homes England on IMS as payable on achievement of the Acquisition Stage with respect to the relevant Firm Scheme:

**Actual Development Costs** means in respect of each Firm Scheme the amount of Development Costs actually incurred by the Grant Recipient in Delivering that Firm Scheme as such amount is warranted and certified by the Grant Recipient pursuant to Clause 14.3.2(d) (*Grant Claim Procedures*);

**Additional Scheme** means a scheme for the Delivery of AHP Housing proposed by the Grant Recipient in addition to the Original Schemes;

**Affordable Rent** means a rent which does not exceed eighty per centum (80%) of the market rent (inclusive of service charges) for an equivalent property of the relevant size and location such rent to be assessed and set in accordance with the applicable requirements of Legislation and of the Rent Standard;

Affordable Rent Dwelling means an AHP Dwelling let or to be let at an Affordable Rent;

Agreed Principles means the terms set out in Part 1 of Schedule 1 (Agreed Principles);

**Agreed Purposes** means the purposes for which each of the AHP Dwellings is to be used as such purposes are described in the Firm Scheme Details;

Agreement means this grant agreement (including its Schedules);

**Agreement Funding** means any funding given to the Grant Recipient by Homes England under the provisions of this Agreement;

**AHP 2021/26** means the programme described in the guidance issued by Homes England on this website: <a href="https://www.gov.uk/guidance/apply-for-affordable-housing-funding">https://www.gov.uk/guidance/apply-for-affordable-housing-funding</a> (as the same may be supplemented, amended or updated from time to time);

AHP 2021/26 Funds means grant funding made available pursuant to the AHP 2021/26;

# AHP Dwelling means:

(a) a house, flat, maisonette or other form of dwelling which was developed with the benefit of grant payable under this Agreement and in relation to

each relevant Firm Scheme as more particularly described in the relevant Firm Scheme Details; and

(b) a Nil Grant Unit;

**AHP Housing** means housing provided by the Grant Recipient pursuant to this Agreement that will be made available:

- (a) in respect of any Firm Scheme other than an Approved Scheme:
- i permanently on Shared Ownership Lease terms;
- ii on Rent to Buy terms for a period of not less than five (5) years from the point at which such housing first becomes available for letting;
- iii permanently at an Affordable Rent; or
- iv permanently at a Social Rent; and
- (b) in respect of any Approved Scheme, as Approved Housing;

AHP Rent Dwelling means an Affordable Rent Dwelling and/or a Social Rent Dwelling;

**Allocated Capital Grant** means the maximum amount of capital grant payable by Homes England to the Grant Recipient in respect of the Approved Capital Bid and identified in IMS as the total "funding requested" within the "Profiles" (as the same may be amended from time to time in accordance with the terms of this Agreement);

**Allocation Change Notice** means a notification submitted by Homes England under Clause 12.3 (*Review, Monitoring and Reporting*);

# Applicable Tranche means:

- (a) with respect to a Single Claim Scheme, the Total Grant Tranche; and
- (b) with respect to any Firm Scheme other than a Single Claim Scheme, the Tranche identified on IMS as payable once the Grant Recipient has achieved the Relevant Claim Stage;

**Approved Capital Bid** means the aggregate of the Firm Schemes and Indicative Schemes (if any) accepted by Homes England in IMS and identified from time to time on IMS as the approved "Offer Lines" (as the same may be amended, added to, supplemented, substituted or varied in accordance with the terms of this Agreement);

# **Approved Housing** means in respect of any:

- (a) Empty Homes Scheme, AHP Rent Dwellings;
- (b) HOLD Scheme, HOLD Housing; and
- (c) OPSO Scheme, OPSO Housing;

**Approved Scheme** means an Empty Homes Scheme, a HOLD Scheme or an OPSO Scheme (as the context requires);

# **Approved Standard** means:

- (a) in respect of an Empty Homes Scheme, the Decent Homes Standard; and
- (b) in respect of a HOLD Scheme and/or OPSO Scheme, the HOLD / OPSO Standard;

**Balancing Sum** means such sum as represents the amount by which Public Sector Funding in respect of a Firm Scheme exceeds the Actual Development Costs incurred by the Grant Recipient in relation to that Firm Scheme;

**Bid Default** means Homes England determines (acting reasonably) that proper and sufficient progress against the Grant Recipient's projections in the Approved Capital Bid has not been made by the Grant Recipient in delivering the Approved Capital Bid;

**Building a Safer Future Charter** means the charter entitled "Building a Safer Future Charter" which sets out a list of build environment safety values for homebuilders to comply with ahead of all other building priorities as more particularly described at <a href="https://buildingasaferfuture.org.uk/(as the same may be amended or updated from time to time);">https://buildingasaferfuture.org.uk/(as the same may be amended or updated from time to time);</a>

**Building Contract** means a contract entered into between the Grant Recipient and a Building Contractor relating to the construction, repair, refurbishment, conversion, development and/or Rehabilitation (as applicable) of a Firm Scheme;

**Building Contractor** means any building contractor or developer appointed or to be appointed by the Grant Recipient in respect of a Firm Scheme;

**Business Day** means any day other than a Saturday, Sunday or a statutory Bank Holiday in England;

**Capital Funding Guide** means the guide of that name published on the GOV.UK website at <a href="https://www.gov.uk/guidance/capital-funding-guide">https://www.gov.uk/guidance/capital-funding-guide</a> or any successor guide so published subject to such amendments variations or updates to the same may be published from time to time;

Capital Grant has the meaning set out in the Recovery Determination;

**Capital Grant Recoverable** means such amount of Capital Grant and interest thereon as Homes England is entitled to Recover under the Recovery Determination;

**CDM Regulations** means the Construction (Design and Management) Regulations 2015 S.I. No. 2015/51;

**Change in Control** means the Grant Recipient is or will be subject to a process of local government re-organisation approved by the Secretary of State which results in another local authority obtaining the legal capacity, power and authority to become a party to and to perform the obligations of the Grant Recipient under this Agreement;

**CIPFA** means the Chartered Institute of Public Finance and Accountancy;

Competent Authority means (as the case may be):

- (a) such persons officeholders and bodies (however constituted) that are specified under any United Kingdom Competition Requirement as having responsibility for monitoring compliance with and/or legally enforcing Subsidy or the United Kingdom Competition Requirement or otherwise authorised to recover any Unlawful Subsidy; or
- (b) the courts of England and Wales;

**Completed Firm Scheme** means (notwithstanding the operation of Clause 18.2.13 (*Repayment of Grant*)) a Firm Scheme in relation to which Homes England has paid the total Firm Scheme Grant;

Completed Interest means a Secure Legal Interest which:

- (a) is a SLI (Excused); or
- (a) meets the description in limbs (a), (b) or (c) of the definitions of SLI (SO Accommodation) or SLI (Rented Accommodation);

**Completion** means that stage in the Delivery of a Firm Scheme when:

- (a) the Grant Recipient holds a Completed Interest; and
- (b) each AHP Dwelling comprised within the Firm Scheme is fit for beneficial occupation as a residential development in accordance with applicable NHBC or equivalent requirements current at the date of any required inspection and meets the Submitted Standards, the Strategic Objectives and the terms of this Agreement,

and Complete shall be construed accordingly;

**Completion Date** means the date identified in limb (a) of the definition of Firm Scheme Completion Date;

**Compliance Audit** means the procedure (in a form advised by Homes England from time to time) by which an auditor independent of the Grant Recipient certifies (at the Grant Recipient's cost) whether the Firm Schemes Delivered pursuant to this Agreement satisfy Homes England's procedural compliance requirements (as described in the Capital Funding Guide);

Condition Precedent means receipt by Homes England of the Legal Opinion;

Confidential Information means in respect of Homes England all information relating to Homes England's business and affairs, its employees, suppliers including IMS systems, data and software programs and otherwise relating to the existence or terms of this Agreement in respect of which the Grant Recipient becomes aware in its capacity as a party to this Agreement or which is received by the Grant Recipient in relation to this Agreement from either Homes England or any of its advisers or from any third party if the information was obtained by that third party directly or indirectly from Homes England or any of its

advisors in whatever form in either case (including information given orally and any document electronic file or other means of recording or representing information which includes derives or is copied from such information) and in the case of the Grant Recipient means such specific information as the Grant Recipient shall have identified to Homes England in writing prior to the date hereof as confidential information for the purposes of this Agreement;

**Consents** means any necessary approval, authorisation, consent, exemption, licence, permit, permission or registration by or from any Relevant Authority;

Constitutional Change Notification means a written notification addressed to <a href="mailto:grant\_notifications@homesengland.gov.uk">grant\_notifications@homesengland.gov.uk</a> by way of the relevant 'Notification of Constitutional Change Form' required by Homes England on the following website: <a href="https://www.gov.uk/government/publications/homes-england-historical-grant-and-constitutional-changes-notifications">https://www.gov.uk/government/publications/homes-england-historical-grant-and-constitutional-changes-notifications</a> (as the same may be supplemented, amended or updated from time to time) or by any other method which Homes England may notify from time to time;

Continuing Firm Scheme means a Firm Scheme in respect of which:

- (a) Start on Site has or will have occurred at the date of the expiry of the notice period referred to in Clause 19.4.2 (*Default Events and Termination*) or at the date of the expiry of the period referred to in Clause 19.6.2 (*Default Events and Termination*) (as applicable); and
- (b) the First Tranche has been paid;

**Contractual Interest** means a Secure Legal Interest which meets the description set out in limb (d) of the definitions of SLI (SO Accommodation) or SLI (Rented Accommodation);

**CORE** means the national information source "Continuous Recording" that records information on new occupiers of affordable housing and the properties they rent or buy;

Data Controller has the meaning ascribed to it in the Data Protection Legislation;

**Data Protection Legislation** means (i) Data Protection Act 2018 (the DPA) and the UK General Data Protection Regulation (GDPR) (created by the Data Protection, Privacy and Electronic Communications (EU Exit) Regulations 2019), (ii) any successor legislation to the GDPR or the DPA and (iii) all applicable Legislation relating to the processing of personal data and privacy;

**Data Subject** has the meaning ascribed to it in the Data Protection Legislation;

**Decent Homes Standard** has the meaning attributed to it in Schedule 2 (*Empty Homes Schemes*):

**Default Event** means any of a Scheme Default, a Specified Default, a Bid Default or a Fundamental Default;

**Delivery** means the acquisition, development, conversion, refurbishment, repair and/or Rehabilitation (as applicable) of the Site and/or the Firm Scheme and/or AHP Housing (as the context requires) and **Delivered** and/or **Delivering** shall be construed accordingly;

**Development Costs** means the costs relating to Site acquisition and/or Works in relation to a Firm Scheme incurred or to be incurred in respect of such Firm Scheme by the Grant Recipient in respect of the heads of expenditure set out in Part 1 to Schedule 4 (*Development Costs*) or such other heads of expenditure as Homes England may in its absolute discretion agree in respect of any Firm Scheme **provided that** any costs falling within the heads of expenditure set out in Part 2 to Schedule 4 (*Costs which are not Development Costs*) shall not be capable of being treated as Development Costs;

**Direction** means a direction to the Regulator in relation to rent given by the Secretary of State from time to time pursuant to Section 197 of the HRA 2008;

**Disposal** means, other than a Permitted Disposal, a transaction the effect of which is that the legal or beneficial interest in any AHP Dwelling or property comprised in a Firm Scheme on which any AHP Dwellings have been or are to be developed (as the case may be) transfers to, becomes vested in, is leased to or reverts to another person;

Disposal Notification means written notification addressed а to grant notifications@homesengland.gov.uk by way of the relevant 'Historical Grant required by Homes England on Notification Form' the following https://www.gov.uk/government/publications/homes-england-historical-grant-andconstitutional-changes-notifications (as the same may be supplemented, amended or updated from time to time) or by any other method which Homes England may notify from time to time:

**EIR** means the Environmental Information Regulations 2004 and any subordinate legislation made under the Environmental Information Regulations 2004 from time to time, together with any guidance and/or codes of practice issued by the Information Commissioner in relation to such legislation;

**EIR Exception** means any applicable exemption to EIR;

**Empty Homes Scheme** means a Firm Scheme in relation to which the Grant Recipient has acquired or proposes to acquire previously empty dwellings in order to bring them into use as AHP Rent Dwellings by means of their conversion, refurbishment, repair and/or Rehabilitation (as applicable);

**Empty Homes Scheme (L&R)** means an Empty Homes Scheme where the Grant Recipient holds or will hold a Secure Legal Interest (Empty Homes L&R);

**Empty Homes Scheme (P&R)** means an Empty Homes Scheme where the Grant Recipient holds or will hold a Secure Legal Interest (Empty Homes P&R);

**EU-UK Trade and Cooperation Agreement** means the Trade and Cooperation Agreement Between The European Union And The European Atomic Energy Community, Of The One Part, And The United Kingdom Of Great Britain And Northern Ireland, Of The Other Part, Command Paper 426 (Treaty Series No. 8 (2021)), any modifications or supplements to it on or after it came into force, and any statutory instruments made in exercise of the powers conferred by it;

# **Excused Scheme** means:

(a) an Empty Homes Scheme (L&R); or

(b) a Firm Scheme comprised of dwellings in respect of which the Capital Funding Guide authorises the Grant Recipient to hold a variant legal interest to that contemplated in this Agreement and such variant legal interest has been approved by Homes England on IMS;

**Exempted Information** means any Information that is designated as falling or potentially falling within the FOIA Exemptions or the EIR Exceptions;

# **Expert** means:

- (a) (where a dispute or difference hereunder is on a point of law or legal drafting) a Queen's Counsel practising in the area of law from which is most relevant to the point of law or legal drafting in question (as applicable) being such Counsel as may be appointed by the Parties (acting unanimously) or, failing agreement, such Counsel as shall be appointed at the request of either or both of the Parties by or on behalf of the President for the time being (or the next most senior available officer) of the Law Society; or
- (b) (where a matter concerns a financial dispute or difference) a qualified accountant from the Institute of Chartered Accountants in England and Wales may be jointly appointed by the Parties (acting unanimously) or, failing agreement, such accountant as shall be appointed at the request of either or both of the Parties by or on behalf of the President of the ICAEW or CIPFA; or
- (c) (in the case of any other matter) a senior Chartered Surveyor having at least ten (10) years' post-qualification experience in the development and/or management of affordable housing in England as may be jointly appointed by the Parties (acting unanimously) or, failing agreement, such surveyor as shall be appointed at the request of either or both of the Parties by or on behalf of the President for the time being (or the next most senior available officer) of the Royal Institution of Chartered Surveyors, such experience to be in relation to dealing with disputes of a kind of those which may be referred to them hereunder,

and "failing agreement" shall for these purposes mean failing any such joint appointment by the Parties of an Expert within five (5) Business Days of notice by one Parties to the other that the dispute or difference is to be referred to an Expert;

**Final Tranche** means the final (or in the case of a Single Claim Scheme, only) Tranche which may be claimed once the relevant Firm Scheme has achieved Firm Scheme Completion;

**Financial Year** means from the date of this Agreement to the next 31 March and thereafter from 1 April to 31 March in each year;

**Firm Scheme** means each scheme for the development of AHP Dwellings as has been fully detailed in the "Offer Lines" of IMS and accepted by Homes England through IMS as an approved "Offer Line" either:

(a) in accordance with Clause 5.1 (Firm Schemes); or

(b) in accordance with Clause 9.4 (Firm Scheme substitution and additions) or Clause 9.11 (Firm Scheme substitution and additions);

### Firm Scheme Completion means:

- (a) with respect to a Single Claim Scheme, Completion has been achieved; or
- (b) with respect to any Firm Scheme other than a Single Claim Scheme, Practical Completion has been achieved;

**Firm Scheme Completion Date** means the date set out in the Firm Scheme Delivery Timetable by which:

- (a) with respect to a Single Claim Scheme, Completion must have been (and has been) achieved; or
- (b) with respect to any Firm Scheme other than a Single Claim Scheme, Practical Completion must have been (and has been) achieved;

**Firm Scheme Delivery Timetable** means the timetable for the Delivery of each Firm Scheme as agreed by Homes England through IMS;

**Firm Scheme Details** means the descriptive and other details in respect of each Firm Scheme accepted by Homes England through IMS (as the same may be varied from time to time in accordance with the terms of this Agreement);

**Firm Scheme Grant** means the amount of grant payable by Homes England in respect of a Firm Scheme as set out in the relevant Firm Scheme Details;

**First Claim Date** means the first date set out in the relevant Firm Scheme Details on which the Grant Recipient is entitled to submit a claim for the relevant First Tranche pursuant to Clause 14 (*Grant Claim Procedures*);

**First Tranche** means the first (or in the case of a Single Claim Scheme, only) Tranche which may be claimed once the Grant Recipient has achieved the Relevant Claim Stage;

**Flex Scheme** means a Firm Scheme which Homes England has approved on IMS as a "CME Flex Scheme":

**FOIA** means the Freedom of Information Act 2000, and any subordinate legislation made under such Act from time to time together with any guidance and/or codes of practice issued by the Information Commissioner in relation to such legislation;

FOIA Authority means a public authority as defined by the FOIA and/or EIR;

FOIA Exemption means any applicable exemption to FOIA;

**Fundamental Default** means any of a Fundamental (A) Default or a Fundamental (B) Default:

Fundamental (A) Default means the occurrence of any of the following:

- (a) the Grant Recipient is subject to a Section 15 Direction which has or will have a Material Adverse Effect;
- a Prohibited Act has been committed by or on behalf of the Grant Recipient (in respect of which the Waiver Condition has not been satisfied);
- (c) any Consent necessary to the delivery of the Approved Capital Bid is withdrawn or revoked;
- (d) the Grant Recipient ceases operating or trading; or
- (e) the Grant Recipient's status as a Registered Provider is lost, removed or relinquished;

# Fundamental (B) Default means the occurrence of any of the following:

- (a) the Grant Recipient's Investment Partner status is lost, removed or relinquished;
- (b) the Regulator directs or recommends that grant is not to be paid to the Grant Recipient; or
- (c) the Grant Recipient (either by its own actions or omissions, or those of its contractors or agents) harms Homes England's reputation or brings Homes England or AHP 2021/26 into disrepute;

**Fundamental Termination Amount** means the amount calculated by deducting the aggregated amount of all Firm Scheme Grant paid to the Grant Recipient pursuant to Clause 15.1 (*Payment of Grant*) in relation to all Completed Firm Schemes prior to the Notice Date from the aggregated amount of all Firm Scheme Grant paid to the Grant Recipient pursuant to that Clause prior to such date;

General Withholding Event means a GW1 Event, GW2 Event or a GW3 Event;

**Grant Recipient Affiliate** means a third party whose relationship with the Grant Recipient falls within limb (b) of the definition of Grant Recipient Party;

# **Grant Recipient Party** means:

- (a) the Grant Recipient, the Building Contractor, any member of the Professional Team, agent, employee or Subcontractor of the Grant Recipient and the Grant Recipient's Representative; and
- (b) any subsidiary, associate or joint venture in which a local authority has a material interest sufficient to require group financial statements to be prepared which account for these interests, in accordance with CIPFA's Code of Practice on Local Authority Accounting in the United Kingdom 2020/21 (as amended or updated) which is the Statement of Recommended Practice on local authority accounting or any code or other document which replaced it as the Statement of Recommended Practice;

**Grant Recipient's Representative** means the Grant Recipient's development director (or equivalent) or such other person agreed by Homes England to act as the Grant Recipient's representative from time to time for the purposes of this Agreement;

# **GW1 Event** means the occurrence any of the following:

- (a) a failure by the Grant Recipient to comply with any repayment or reporting obligation under this Agreement; or
- (b) a material breach by the Grant Recipient of any obligation under this Agreement (other than one listed in sub-paragraph (a) of this definition) and the Grant Recipient has not taken steps to remedy it to Homes England's satisfaction (acting reasonably);

### GW2 Event means any of the following:

- (a) the Grant Recipient's Investment Partner status is lost, removed or relinquished;
- (b) the Regulator directs or recommends that Capital Grant is not to be paid to the Grant Recipient; or
- (c) the Grant Recipient fails to deliver all the AHP Housing which it was committed to deliver under the Approved Capital Bid by 31 March 2026 (or such other date agreed by Homes England (in its absolute discretion) in IMS); or
- (d) a Section 114 Report has been made in relation to the Grant Recipient which in Homes England's opinion has or will have a Material Adverse Effect:

# GW3 Event means any of the following:

- (a) a Section 15 Direction has been made in relation to the Grant Recipient which in Homes England's opinion has or will have a Material Adverse Effect;
- (b) a Prohibited Act has been committed by or on behalf of the Grant Recipient (in respect of which the Waiver Condition has not been satisfied);
- (c) the Grant Recipient ceases operating or trading;
- (d) the Grant Recipient's status as a Registered Provider is lost, relinquished or removed or Homes England becomes aware that such status will be or is likely to be lost, relinquished or removed;
- (e) any Consent necessary to deliver the Approved Capital Bid is withdrawn or revoked; or
- (f) the Grant Recipient (either by its own actions or omissions, or those of its contractors or agents) harms Homes England's reputation or brings Homes England or AHP 2021/26 into disrepute;

**Help to Buy Agent** means a body appointed by Homes England to undertake such roles or activities as Homes England may prescribe for Help to Buy Agents from time to time;

**HOLD / OPSO Standard** has the meaning attributed to it in Schedule 3 (*HOLD Schemes* and *OPSO Schemes*);

**HOLD Housing** means a new build dwelling or existing dwelling purchased on the open market to assist people with a long-term disability to purchase a home more suitable for their needs on Shared Ownership Lease terms;

HOLD Scheme means a Firm Scheme identified in IMS as comprising HOLD Housing;

Home Ownership Agency Arrangement means any scheme or arrangement promoted by Homes England from time to time in order to facilitate the process surrounding applications for Shared Ownership Dwellings including any existing arrangements with Help to Buy Agents;

**Homes England's Representative** means such person or persons as Homes England may nominate to act as its representative from time to time for the purposes of this Agreement;

Homes England Senior Officer means the Director of Affordable Housing Grants;

**Housing Acts** means the Housing Act 1985 and/or the Housing Act 1988 and/or the Housing Act 1996 and/or the HRA and/or Housing and Planning Act 2016 or any other acts or enablement's relating to the provision or regulation of housing;

HRA 2008 means the Housing and Regeneration Act 2008;

**HS Act** means the Health and Safety at Work etc. Act 1974;

**IMS** means Homes England's on-line investment management system from time to time or any successor system;

**Indicative Allocation** means in relation to each Indicative Scheme the amount of the Allocated Capital Grant attributed to that scheme in the Indicative Scheme Details;

**Indicative First Claim Date** means the last day of the Quarter set out in the relevant Indicative Scheme Details by which the Grant Recipient is forecast to submit a claim for the First Tranche for any resulting Firm Scheme;

**Indicative Scheme** means a prospective Firm Scheme identified on IMS within an indicative "Offer Line" on IMS as an Indicative Scheme, being:

- (a) a prospective Empty Homes Scheme in respect of which the Grant Recipient expects to secure Firm Scheme status;
- (b) a prospective HOLD Scheme in respect of which the Grant Recipient expects to secure Firm Scheme status; or
- (c) a Firm Scheme which does not fall under limbs (a) or (b) which Homes England may in its absolute discretion agree may be uploaded onto IMS by the Grant Recipient as an Indicative Scheme;

**Indicative Scheme Details** mean the descriptive and other details in respect of each Indicative Scheme described in IMS and as accepted by Homes England through IMS as the same may be varied from time to time in accordance with the terms of this Agreement;

**Information** has the meaning in relation to:

- (a) the FOIA, given under Section 84 of the FOIA and which is held by Homes England or the Grant Recipient (as appropriate) at the time of receipt of an RFI; and
- (b) EIR, given under the definition of environmental information in Regulation 2 of the EIR and which is held by Homes England or Grant Recipient (as appropriate) at the time of receipt of an RFI;

**Information Commissioner** has the meaning set out in the Data Protection Legislation;

ICAEW means the Institute of Chartered Accountants in England and Wales;

Intellectual Property Rights shall include without limitation all rights to, and any interests in, any patents, designs, trademarks, copyright, know-how, trade secrets and any other proprietary rights or forms of intellectual property (protectable by registration or not) in respect of any technology, concept, idea, data, program or other software (including source and object codes), specification, plan, drawing, schedule, minutes, correspondence, scheme, formula, programme, design, system, process logo, mark, style, or other matter or thing, existing or conceived, used, developed or produced by any person;

**Investment Partner** means an organisation which has been confirmed by Homes England as having "Investment Partner Status" under Homes England's Investment Partner qualification procedure from time to time;

**Know Your Customer Information** means the information identified in the Homes England "know your customer" documentation as pertaining to the Grant Recipient and Grant Recipient's "Decision Makers or equivalent" or any other "know your customer" or comparable information identified by Homes England in connection with the Grant Recipient's Investment Partner application or status or the terms of this Agreement;

**Legal Opinion** means a legal opinion in the form set out in Schedule 10 (*Legal Opinion*) given by the Grant Recipient's solicitor and dated on or prior to the date of this Agreement;

### **Legislation** means:

- (a) any Act of Parliament;
- (b) any delegated or subordinate legislation within the meaning of Section 21(1) of the Interpretation Act 1978;
- (c) any exercise of the Royal Prerogative;
- rule of court or directives or requirements of any Regulatory Body or notice of any Regulatory Body;

in each case in the United Kingdom; and



(e) any regulations, orders, bye-laws, regulatory policy, guidance or codes of practice of any local or statutory or Competent Authority (as the case may be) having jurisdiction over the territory in which the Firm Scheme is situated:

**Material Adverse Effect** means the effect of any event or circumstance which is reasonably likely to be materially adverse to the ability of the Grant Recipient to deliver the Approved Capital Bid, an Indicative Scheme or a Firm Scheme (as the context requires) on the basis agreed under this Agreement and/or within the time limits (if any) for doing so;

**MHCLG** means the Ministry of Housing, Communities and Local Government (or any successor body with similar or equivalent jurisdiction or authority);

**Milestone** means each stage in the Delivery of the Firm Scheme agreed by the parties in IMS (including (as applicable) the Acquisition Stage, Start on Site and Firm Scheme Completion);

**Milestone Date** means the date agreed by Homes England through IMS by which the relevant Milestone must have been achieved (as the same may be varied by Homes England pursuant to Clause 8.1 (*Time extensions*));

Milestone Extension Event means any of the following:

- (a) exceptionally adverse weather conditions;
- (b) delay in receipt of any necessary permission or approval of any statutory body or other person which the Grant Recipient has taken all practicable steps to avoid or reduce;
- (c) the exercise after the date of this Agreement by the United Kingdom Government of any statutory power which directly affects the execution of the construction Works necessary to the Delivery of the Firm Scheme by restricting the availability or use of labour which is essential to the proper carrying out of such Works or preventing the Grant Recipient from, or delaying in, securing such goods or materials or such fuel or energy as are essential to the proper carrying out of such Works;
- (d) the use or threat of terrorism and/or the activity of the relevant authorities in dealing with such use or threat;
- (e) fire, explosion, lightning, storm, tempest, flood, bursting or overflowing of water tanks, apparatus or pipes, ionising radiation, earthquakes, riot and civil commotion;
- (f) failure by any statutory undertaker, utility company or other like body to carry out works or provide services;
- (g) any accidental loss or damage to the development or any roads servicing it;
- (h) any failure or shortage of power, fuel or transport;
- (i) any blockade or embargo;

- (j) any:
- i official or unofficial strike;
- ii lockout;
- iii go-slow; or
- iv other dispute,

generally affecting the house building industry or a significant sector of it;

- (k) the appointment of the Building Contractor under the Building Contract has been terminated or the Building Contract has been terminated (where applicable); or
- (I) any material failure by the Building Contractor under the terms of the Building Contract (where applicable) which has the direct result of delaying the Grant Recipient's compliance with a Milestone Date and which did not result from the Grant Recipient's failure effectively to manage the Building Contract; or
- (m) any impediment, prevention or default, whether by act or omission by Homes England except to the extent caused or contributed to by any default, whether by act or omission, of the Grant Recipient,

#### unless:

- A any of the events arise (directly or indirectly) as a result of any wilful or negligent default or wilful or negligent act of the Grant Recipient or, save in respect of the event referred to in (k) above, any of its Subcontractors of any tier; or
- B in respect of the event referred to in (f) above, such event arises as a result of any failure by the Grant Recipient (whether wilful or otherwise) to notify the relevant statutory undertaker or utility company of the requirement for works or services to be completed by the date required to enable the Grant Recipient to complete the Firm Scheme by the Firm Scheme Completion Date;

**Milestone Failure** means a failure by the Grant Recipient fully to achieve any Milestone by the relevant Milestone Date;

**Minimum SO Lease Term** means a lease with a term of at least nine hundred and ninety (990) years;

**Minimum Unexpired Term** means the relevant lease has an unexpired term of, having regard to the acknowledgment set out in paragraph 11 of the Agreed Principles, at least one hundred and twenty five (125) years;

**MMC Scheme** means a Firm Scheme comprised of dwellings constructed using one of the Modern Methods of Construction;

**MMC Stage** means each such stage in the delivery of a MMC Scheme which the parties agree must be achieved pursuant to Clause 14.4 (*Grant Claim Procedures*) before the Grant Recipient may submit a claim for Firm Scheme Grant;

**Modern Methods of Construction** means the methods of construction identified in Section 3.5 (*Modern Methods of Construction (MMC) categories for schemes*) in the Chapter of the Capital Funding Guide entitled "Procurement and Scheme issues";

NHBC means the National House-Building Council;

**Nil Grant Unit** means a house, flat, maisonette or other form of dwelling comprised within a Firm Scheme in respect of which unit the Grant Recipient did not seek grant funding under this Agreement;

**Non Compliance Notification Date** means the date on which Homes England notifies the Grant Recipient that it has become aware that a Firm Scheme in respect of which it has paid Firm Scheme Grant does not meet the Firm Scheme Details;

**Notice Date** means the date of the notice served in accordance with Clause 19.7 (*Default Events and Termination*);

**Notification Failure** means in relation to each of Clauses 7.3.1 (*Changes to Firm Schemes*), 7.3.3 (*Changes to Firm Schemes*), 7.5.1 (*Changes to Firm Schemes*) and 7.5.3 (*Changes to Firm Schemes*) a failure by the Grant Recipient to advise Homes England within the period specified in the relevant Clause as to whether it wishes to proceed with a Firm Scheme or to withdraw it from the Agreement;

**Older People's Shared Ownership Lease** has the meaning attributed to it in Schedule 3 (HOLD Schemes and OPSO Schemes);

**Open Book Basis** means the full and transparent disclosure and declaration of all information which the Grant Recipient or a Grant Recipient Party is required to maintain, keep or disclose under this Agreement including all price components including profit margins, central office overheads, Site overheads, preliminaries, contingencies and the cost of all materials, goods, equipment, work and services, apportionments of such items together with all and any books of accounts;

**OPSO Housing** means housing (which may include specialised housing and elements of care and support) to assist individuals over fifty five (55) years of age purchase a home more suitable for their needs on Older People's Shared Ownership Lease terms;

**OPSO Scheme** means a Firm Scheme identified in IMS as comprising OPSO Housing;

**Original Approved Capital Bid** means the aggregate of the Original Bid Schemes and Indicative Schemes (if any) accepted by Homes England in IMS via the "Offer" screen of IMS prior to the date of this Agreement;

**Original Allocated Capital Grant** means  $\pounds[\ ]$  being the amount of capital grant agreed by Homes England prior to the date of this Agreement as payable to the Grant Recipient in respect of the Original Approved Capital Bid;

**Original Bid Scheme** means a named scheme for the Delivery of AHP Housing which forms part of the Original Approved Capital Bid;

# Original Scheme means:

- (a) an Original Bid Scheme; or
- (b) a named scheme for the Delivery of AHP Housing agreed by Homes England in IMS in the period between the date of its acceptance of the Original Approved Capital Bid and the date of this Agreement;

# Permitted Disposal means any of the following:

- (a) the grant of a tenancy compliant with Clause 11.5 (*Operational Obligations*) in respect of an AHP Rent Dwelling or a Rent to Buy Dwelling;
- (b) the grant of a Shared Ownership Lease (which, for the avoidance of doubt, does not include the subsequent acquisition by the occupier of an increased share of the equity of the relevant Shared Ownership Dwelling);
- a disposal to a statutory undertaker for the purposes of the supply or transmission (whether exclusively or otherwise) of statutory services to the Site;
- (d) a disposal pursuant to or required by a planning obligation within the meaning of Section 106 or Section 299A of the Town and Country Planning Act 1990 in connection with the Firm Scheme;
- (e) a disposal to a highway authority for the purposes of or in connection with the adoption of roads, footpaths or cycleways on the Site;
- (f) the grant of any mortgage or charge in favour of a commercial or institutional lender;
- (g) the grant of an easement which does not materially prejudice the use or amenity of the AHP Dwellings comprised in the relevant Firm Scheme;
- (h) a disposal of a Nil Grant Unit; or
- (i) any other disposal which Homes England agrees from time to time in writing will be a Permitted Disposal;

Personal Data has the meaning ascribed to it in the Data Protection Legislation;

**Planning Condition** means any condition attached to or imposed upon any decision by a competent authority to grant planning permission or reserved matters approval under Part III of the Town and Country Planning Act 1990 (including any approvals issued pursuant to conditions):

**Planning Permission** means the grant of detailed planning permission either by the local planning authority or the Secretary of State;

**Planning Requirement** means a requirement or obligation or duty or restriction arising from:

- (a) an agreement (and any approvals given pursuant to such agreement) in respect of and affecting any AHP Dwelling (or prospective AHP Dwelling) made pursuant to Section 106 of the Town and Country Planning Act 1990 and/or Section 33 of the Local Government (Miscellaneous Provisions) Act 1982 and/or Section 38 and/or Section 278 of the Highways Act 1980 and/or Section 104 of the Water Industry Act 1991 and/or the Housing Acts (and any other enabling powers) or an agreement with any competent authority or body relating to other similar services including any nominations agreements or similar; and/or
- (b) a Planning Condition;

**Planning Scheme** means a Firm Scheme where the development of AHP Housing is a Planning Requirement and where the AHP Housing is part of a wider non AHP Housing scheme;

**Practical Completion** means that stage in the execution of a Firm Scheme when the Works have been completed in accordance with the terms of the relevant Building Contract and/or the terms of this Agreement such that the AHP Dwellings comprised within the Firm Scheme are fit for beneficial occupation as a residential development in accordance with applicable NHBC or equivalent requirements current at the date of any required inspection subject only to the existence of minor defects and/or minor omissions at the time of inspection which are capable of being made good or carried out without materially interfering with the beneficial use and enjoyment of the Firm Scheme and which would be reasonable to include in a snagging list, and **Practically Complete** shall be construed accordingly;

**Practical Completion Date** means the date identified in limb (b) of the definition of Firm Scheme Completion Date;

**Practical Completion Tranche Grant** means subject to Clause 5.4 (*Firm Schemes*) (and any variation required or agreed pursuant to the terms of this Agreement) an amount equivalent to such per centum of the Firm Scheme Grant as is approved by Homes England on IMS as payable on achievement of Practical Completion with respect to the relevant Firm Scheme;

**Pre-Final Claim Change** means a change to a Firm Scheme proposed by the Grant Recipient pursuant to Clause 7.1 (*Changes to Firm Schemes*) in the period after the payment of the First Tranche but before the payment of the Final Tranche in relation to that Firm Scheme;

**Pre-First Claim Change** means a change to a Firm Scheme proposed by the Grant Recipient pursuant to Clause 7.1 (*Changes to Firm Schemes*) in the period prior to the payment of the First Tranche in relation to that Firm Scheme;

**Previous AHP Programme** means a Previous Programme supporting the delivery of affordable housing;

**Previous Programme** means any capital grant funding programme administered by Homes England or any of its statutory predecessors;

**Process** has the meaning ascribed to it in the Data Protection Legislation and **Processing** shall be construed accordingly;

**Procurement Law** means the Public Contracts Regulations 2015, the Concession Contracts Regulations 2016 (insofar as the same are applicable) together with any statutory modification or replacement regulations or Legislation on procurement by public bodies;

**Professional Team** means (as applicable) the architect, civil & structural engineer, the mechanical & electrical engineer and any other consultant appointed by the Grant Recipient in connection with a Firm Scheme;

#### **Prohibited Act** means:

- (a) offering, giving or agreeing to give to any servant of Homes England any gift or consideration of any kind as an inducement or reward:
- i for doing or not doing (or for having done or not having done) any act in relation to the obtaining or performance of this Agreement; or
- ii for showing or not showing favour or disfavour to any person in relation to this Agreement;
- (b) entering into this Agreement or any other agreement with Homes England relative to this Agreement in connection with which commission has been paid or has been agreed to be paid by the Grant Recipient or on its behalf, or to its knowledge, unless before the relevant agreement is entered into particulars of any such commission and of the terms and conditions of any such agreement for the payment thereof have been disclosed in writing to Homes England;
- (c) committing any offence:
- i under Legislation creating offences in respect of fraudulent acts;
- ii at common law in respect of fraudulent acts in relation to this Agreement;
- iii under the Bribery Act 2010 or the Criminal Finances Act 2017; or
- (d) defrauding or attempting to defraud or conspiring to defraud Homes England or the Regulator;

**Proposed Indicative Scheme** means a scheme proposed by the Grant Recipient as an Indicative Scheme which has not yet been accepted by Homes England on IMS;

**Public Sector Funding** means all funding in relation to a Firm Scheme in money or money's worth (including the Firm Scheme Grant) received or receivable by the Grant Recipient from public sector bodies including for this purpose funding from government bodies (whether national or local), the European Union or bodies in receipt of lottery funds from the National Lottery Distribution Fund pursuant to the National Lotteries Acts 1993 and 1998 and any further funding by Homes England not provided under this Agreement;

**Purchase Point** means the date upon which a Shared Ownership Dwelling is sold to its first purchaser or, in relation to a Rent to Buy Dwelling, a date which is not earlier than five (5) years after the point at which such Rent to Buy Dwelling first becomes available for letting;

Quarter means the period between each Quarter Date;

Quarter Date means 31 March, 30 June, 30 September or 31 December;

**RCGF** means the Recycled Capital Grant Fund maintained by the Grant Recipient in accordance with the Recovery Determination;

**RCGF Dwelling** means a dwelling delivered as rental accommodation to which RCGF Proceeds are applied (in whole or in part) on or after 1 April 2021;

**RCGF Proceeds** means those proceeds of the RCGF utilised by the Grant Recipient in meeting in whole or in part the Development Costs;

**Recover** has the meaning set out in the Recovery Determination;

**Recovery Determination** means the Recovery of Capital Grants and Recycled Capital Grant Fund General Determination 2017 and any successor determination or other instrument;

**Register** means the register maintained by the Regulator pursuant to Section 111 of the HRA 2008;

**Registered Provider** means an English local authority entered on the Register pursuant to paragraph 3 of the Housing and Regeneration Act 2008 (Registration of Local Authorities) Order 2010;

**Regulator** means the Regulator of Social Housing established pursuant to Chapter 2 of Part 2 of the HRA 2008 or any similar future authority (including any statutory successor) carrying on substantially the same regulatory or supervisory functions;

**Regulatory Body** means any government departments or regulatory, statutory and other entities, committees and bodies which, whether under statute, rules, regulations, codes of practice or otherwise, are entitled to regulate, investigate, or influence the matters dealt with in this Agreement, the AHP Dwellings delivered pursuant to this Agreement or any other affairs of Homes England;

**Rehabilitated or Rehabilitation or Rehabilitating** shall have the meaning ascribed in Section 3.3 (*Rehabilitation Requirements and Scheme Types*) in the Chapter of the Capital Funding Guide entitled "Procurement and scheme issues";

**Relevant Authority** means any governmental or other authority, court with relevant jurisdiction, the local planning authority, landlord, funder, adjoining landowner or any other person whose consent is required to undertake the Works necessary to the Delivery of the Firm Scheme or perform the Grant Recipient's obligations under this Agreement;

Relevant Body means:

- (a) where a dispute or difference is on a point of law or legal drafting, the President for the time being (or the next most senior available officer) of the Law Society; or
- (b) where a matter concerns a financial dispute or difference, the President of the ICAEW or CIPFA; or
- in the case of any other matter, President for the time being (or the next most senior available officer) of the Royal Institution of Chartered Surveyors;

**Relevant Claim Stage** means the Acquisition Stage, Start on Site, Firm Scheme Completion and/or (in the case of any MMC Scheme) any applicable MMC Stage identified on IMS which must be achieved prior to the Grant Recipient making a claim for the Applicable Tranche in relation to the relevant Firm Scheme;

**Relevant Claim Date** means the date identified in the relevant Firm Scheme Details by which the Relevant Claim Stage must be achieved;

Relevant Event has the meaning attributed to it in the Recovery Determination;

**Relevant FOIA Authority** has the meaning ascribed to it in paragraph 9 of Schedule 7 (*Information and Confidentiality*);

**Rent Standard** means any standard set by the Regulator in relation to rent (including any associated explanatory notes or guidance) from time to time under the Section 194 HRA 2008 pursuant to any then applicable Direction;

**Rent to Buy** has the meaning set out in the Capital Funding Guide as at the date of this Agreement;

Rent to Buy Dwelling means an AHP Dwelling let or to be let on Rent to Buy terms;

Rent to Buy Tenant means an individual who fulfils the following criteria:

- (a) is at the time of letting in employment and has demonstrated an intention to buy his/her own home; and
- (b) is at the time of letting and at the time of purchasing a Rent to Buy Dwelling a first time buyer; or
- (c) is at the time of letting and at the time of purchasing a Rent to Buy Dwelling returning to the market following a relationship breakdown and does not own any other residential property;

**Request for Information/RFI** shall have the meaning set out in FOIA or any request for information under EIR which may relate to the Indicative Schemes, the Firm Schemes, this Agreement or any activities or business of the parties;

**Review Meeting** means a meeting held pursuant to Clause 12.6 (*Review, Monitoring and Reporting*) and/or Clause 12.7 (*Review, Monitoring and Reporting*);

**Right to Buy** means the right to purchase a dwelling at a discount conferred on tenants of local authorities by Part V of the Housing Act 1985;

**RIDDOR** means Reporting of Injuries Diseases and Dangerous Occurrences Regulations 2013;

**Right to Shared Ownership** means the right for a tenant to purchase an eligible dwelling on Shared Ownership Lease terms as more particularly described in the RTSO Guidance and the Capital Funding Guide;

**RTB Disposal** means a disposal to a tenant of an AHP Dwelling pursuant to the tenant exercising their Right to Buy;

**RTSO Guidance** means the guidance entitled "Right to Shared Ownership: initial guidance for registered providers" at <a href="https://www.gov.uk/government/publications/right-to-shared-ownership-initial-guidance-for-registered-providers/right-to-shared-ownership-initial-guidance-for-registered-providers published by MHCLG on 8 September 2020 (as the same may be supplemented, amended or updated from time to time);

**Scheme Default** means in relation to any Firm Scheme the occurrence of any of the following:

- (a) the Grant Recipient is unable to make the representations and give the warranties set out in this Agreement (in any case in whole or in part) or is in breach of any representation or warranty set out in such Schedule and there is or is likely to be a resulting Material Adverse Effect in relation to that Firm Scheme;
- (b) the withdrawal or revocation of any Consent required to enable the Grant Recipient to Deliver that Firm Scheme;
- (c) a breach of the Grant Recipient's obligations under any of Clause 10 (*Delivery Obligations*) or Clause 11 (*Operational Obligations*) other than Clause 11.8 (*Operational Obligations*) in relation to that Firm Scheme;
- (d) the exercise by Homes England of its rights under Clause 16.1.2 (*Adjustments to Final Tranche*) or a failure by the Grant Recipient to agree any adjustment proposed by Homes England to the Firm Scheme Grant pursuant to Clause 16.2 (*Adjustments to Final Tranche*);
- (e) the Grant Recipient is in material breach of the Agreement or has otherwise failed to comply with any term of this Agreement and such breach or failure has or will have a Material Adverse Effect in relation to the Firm Scheme;
- (f) a failure or inability by the Grant Recipient to comply with the requirements of Clauses 14.1 (*Grant Claim Procedures*) to 14.4 (*Grant Claim Procedures*) (as applicable);
- (g) Start on Site is not achieved by the Start on Site Date and following discussions with the Grant Recipient Homes England (acting reasonably) considers that the Firm Scheme is unlikely to reach Firm Scheme

- Completion by 31 March 2026 (or such other date agreed by Homes England (in its absolute discretion) in IMS);
- (h) the Grant Recipient fails to achieve Firm Scheme Completion by 31 March 2026 (or such other date agreed by Homes England (in its absolute discretion) in IMS); or
- (i) a failure by the parties to agree a revised Firm Scheme Grant figure pursuant to Clause 18.3.3 (*Repayment of Grant*);

**Scheme Termination Event** means an event which would permit this Agreement to be terminated in relation to one or more particular Firm Schemes pursuant to Clause 19.1 (*Default Events and Termination*);

**Scheme Withholding Event** means in relation to any Firm Scheme the occurrence of any of a SW1 Event, SW2 Event or a SW3 Event;

**Section 15 Direction** means a direction made by the Secretary of State under Section 15 of the Local Government Act 1999;

**Section 114 Report** means a report made under Section 114(3) or Section 114A of the Local Government Finance Act 1988;

### Secure Legal Interest means a:

- (a) SLI (SO Accommodation) with respect to each Firm Scheme (other than an Excused Scheme) which comprises one or more Shared Ownership Dwellings or Rent to Buy Dwellings;
- (b) SLI (Rented Accommodation) with respect to each Firm Scheme (other than an Excused Scheme) which comprises one or more AHP Rent Dwellings; or
- (c) SLI (Excused) with respect to each Excused Scheme,

provided that in each case, where the Grant Recipient possesses:

- (d) the freehold estate and one or more leasehold interests derived from the freehold estate; or
- (e) more than one leasehold interest in a chain of leases,

in any Firm Scheme, the interest which is the lowest leasehold interest owned by the Grant Recipient in the chain of leases must satisfy limb (a), (b) or (c) above (as applicable);

**Secure Legal Interest (Empty Homes P&R)** means the Grant Recipient has in respect of the Site a SLI (Rented Accommodation) which meets the description set out in limbs (a) to (c) of the definition of SLI (Rented Accommodation);

**Secure Legal Interest (Empty Homes L&R)** means the Grant Recipient has in respect of the Site a:

- (a) leasehold title where the lease has less than thirty (30) years unexpired duration, registered with title absolute or registered with good leasehold title and in the latter case defective title indemnity insurance in favour of the Grant Recipient with a limit of indemnity to at least the Firm Scheme Grant for that Site; or
- (b) lease of between five (5) and seven (7) years unexpired duration;

provided that in each case, where the Grant Recipient possesses more than one leasehold interest in a chain of leases in the Empty Homes Scheme (L&R), the interest which is the lowest leasehold interest owned by the Grant Recipient in the chain of leases must satisfy limb (a) or (b) above (as applicable);

**Shared Ownership Dwelling** means an AHP Dwelling to be disposed of on Shared Ownership Lease terms;

Shared Ownership Lease means a shared ownership lease that:

- (a) satisfies the definition of "Shared ownership arrangements" as set out in Section 70 of the HRA 2008; and
- (b) meets any applicable requirements of the Capital Funding Guide;

**Shared Personal Data** means Personal Data shared between Homes England and the Grant Recipient for Processing pursuant to this Agreement which is currently anticipated to be limited to Personal Data relating to Homes England employees such as email addresses and contact names and/or data requested pursuant to Clause 12.19.2 (*Review, Monitoring and Reporting*);

**Single Claim Scheme** means a Firm Scheme in respect of which the Grant Recipient may claim the Total Grant Tranche following the achievement of Completion;

**Site** means the site identified to Homes England as being the area of land, buildings or dwelling-houses comprised or to be comprised in a Firm Scheme;

SLI (SO Accommodation) means the Grant Recipient has in respect of the Site;

- (a) freehold title registered with title absolute;
- (b) leasehold title registered with title absolute where the lease has an unexpired term which is sufficient for the Minimum SO Lease Term to be granted at the Purchase Point; or
- (c) either:
- i freehold title registered with possessory title; or
- ii leasehold title registered with good leasehold title where the lease has an unexpired term which is sufficient for the Minimum SO Lease Term to be granted at the Purchase Point;

and, in each case defective title indemnity insurance in favour of the Grant Recipient with a limit of indemnity to at least the Firm Scheme Grant for that Site; or

(d) a binding contract with the owner of the legal and beneficial interest in the Site to acquire one of the interests in limbs (a), (b) or (c) and that acquiring that interest is conditional only upon matters that are within the direct and unilateral control of the Grant Recipient;

### SLI (Rented Accommodation) means the Grant Recipient has in respect of the Site;

- (a) freehold title registered with title absolute;
- (b) leasehold title registered with title absolute where the lease has a Minimum Unexpired Term; or
- (c) either:
- i freehold title registered with possessory title; or
- ii leasehold title registered with good leasehold title where the lease has a Minimum Unexpired Term,
  - and, in each case defective title indemnity insurance in favour of the Grant Recipient with a limit of indemnity to at least the Firm Scheme Grant for that Site; or
- (d) a binding contract with the owner of the legal and beneficial interest in the Site to acquire one of the interests in limbs (a), (b) or (c) and that acquiring that interest is conditional only upon matters that are within the direct and unilateral control of the Grant Recipient;

### SLI (Excused) means the Grant Recipient has in respect of:

- (a) any Empty Homes Scheme (L&R), a Secure Legal Interest (Empty Homes L&R); and
- (b) any Excused Scheme other than an Empty Homes Scheme (L&R), a legal interest of the length permitted under the Capital Funding Guide and approved by Homes England on IMS;
- **SO Consultation Outcome** means the document entitled New model for Shared Ownership: technical consultation summary of responses published by MHCLG on 1 April 2021 (as may be supplemented, amended or updated from time to time);

Social Housing has the meaning attributed to it in Section 68 of the HRA 2008;

Social Housing Assistance has the meaning given to it in Section 32(13) of the HRA 2008;

**Social Rent** means a rent calculated in accordance with the formula for calculating social rents set out in the Rent Standard (subject to any contrary Legislation);

**Social Rent Dwelling** means an AHP Dwelling let or to be let at a Social Rent;

Specified Default means the occurrence of any of the following:

- (a) a failure by the Grant Recipient to comply with its obligations in any of Clause 11.8 (Operational Obligations), Schedule 6 (Anti-Bribery and Anti-Corruption) or Clause 12 (Review, Monitoring and Reporting) and/or any information supplied in connection with its obligations in Clause 12 (Review, Monitoring and Reporting), is materially deficient, misleading or inaccurate:
- (b) the Grant Recipient is unable to make the representations and give the warranties set out in this Agreement (Representations and Warranties) (in any case in whole or in part) or is in breach of any representation or warranty set out in this Agreement and there is or is likely to be a resulting Material Adverse Effect in relation to the Approved Capital Bid;
- (c) a failure by the Grant Recipient to comply with any obligation to pay or repay Homes England any amount due under this Agreement; or
- (d) the Grant Recipient is in material breach of the Agreement or has otherwise breached or failed to comply with any term of this Agreement and such breach or failure has or will have a Material Adverse Effect in relation to the Approved Capital Bid;

**Start on Site** means with respect to the relevant Firm Scheme:

- (a) the Grant Recipient and Building Contractor have entered into the Building Contract;
- (b) the Building Contractor has taken possession of the Site; and
- (c) the Start on Site Works to the Site have commenced;

**Start on Site Date** means the date identified in IMS on which Start on Site is forecast to be achieved (and has been achieved);

**Start on Site Tranche Grant** means subject to Clause 5.4 (*Firm Schemes*) (and any variation required or agreed pursuant to the terms of this Agreement) an amount equivalent to such per centum of the Firm Scheme Grant as is approved by Homes England on IMS as payable on achievement of Start on Site with respect to the relevant Firm Scheme;

#### Start on Site Works means:

- (a) in respect of any:
- i Empty Homes Scheme; or
- ii Firm Scheme which comprises Rehabilitation,
  - the commencement of the physical Works to the Site; and
- (b) in respect of any Firm Scheme which is not identified in the above limbs (a)i or (a)ii:

- i excavation for strip or trench foundations or for pad footings;
- ii digging out and preparation of ground for raft foundations;
- iii vibrofloatation, piling, boring for piles or pile driving;
- iv drainage works specific for the buildings forming part of the Firm Scheme; or
- v such works of demolition or service diversion as are expressly and strictly contemplated in Section 3 (Grant Claims and payments) in the Chapter of the Capital Funding Guide entitled "Finance";

**Strategic Objectives** means the strategic objectives (including, inter alia, the use of Modern Methods of Construction and of small to medium-sized enterprise (SME) contractors) applicable to each Firm Scheme as identified in the relevant "Offer Line Sub Product – screen for capture" in IMS;

**Subcontractor** means any subcontractor appointed by the Grant Recipient to undertake all or part of the Works;

### **Submitted Standards** means:

- in respect of each Firm Scheme the standards submitted by the Grant Recipient and referenced in the Firm Scheme Details in IMS in respect of each Firm Scheme; and
- (b) in respect of any Approved Scheme, the applicable Approved Standard;

Subsidy means any direct or indirect financial assistance which:

- (a) arises from the resources of the United Kingdom Government, devolved government, other public authority in the United Kingdom or an emanation of any of these, including:
- i a direct or contingent transfer of funds such as direct grants, loans or loan guarantees;
- ii the forgoing of revenue that is otherwise due;
- iii the provision of goods or services, or the purchase of goods or services; or
- iv a measure analogous to these,
- (b) confers an economic advantage on one or more economic actors;
- is specific insofar as it benefits, as a matter of law or fact, certain economic actors over others in relation to the production of certain goods or services; and
- (d) has, or could have, an effect on trade or investment between the United Kingdom and any part of the European Economic Area and/or any other

country or countries which the United Kingdom has entered into a trade agreement with which has provisions in respect of public sector funding arrangements;

**Substitute Scheme** has the meaning ascribed to it in Clause 9.1 (*Firm Scheme substitution and additions*);

**SW1 Event** means a failure by the Grant Recipient to Deliver the Firm Scheme (other than one comprised within an SW3 Event) in accordance with the Firm Scheme Details or to the Submitted Standards and/or the Strategic Objectives;

**SW2 Event** means the occurrence of any of the following:

- (a) the Grant Recipient is unable to give the confirmations or certifications required by IMS or to make the representations and give the warranties referred to in Clause 14.3 (*Grant Claim Procedures*) (in any case in whole or in part); or
- (b) a material breach by the Grant Recipient of any obligation under this Agreement in relation to a Firm Scheme (other than one comprised within an SW1 Event or SW3 Event in relation to that Firm Scheme) and which:
- i the Grant Recipient has not taken steps to remedy it to Homes England's satisfaction (acting reasonably); or
- ii which is incapable of remedy;
- (c) any Consent necessary to Deliver the Firm Scheme is revoked or withdrawn;

**SW3 Event** means a failure by the Grant Recipient to Deliver a Firm Scheme in accordance with the Firm Scheme Delivery Timetable (in circumstances where Homes England did not agree revised Milestone Dates in accordance with Clause 8 (*Time extensions*));

**Tenancy Standard** means the tenancy standard published by the Regulator from time to time pursuant to its power under Section 193 of the HRA 2008;

**Total Grant Tranche** means the total Firm Scheme Grant identified on IMS as payable on achievement of Completion of the relevant Single Claim Scheme;

**Total Termination Event** means an event which would permit this Agreement to be terminated as a whole pursuant to Clause 19.3 (*Default Events and Termination*), Clause 19.5 (*Default Events and Termination*);

**Tranche** means (as the context requires) the Acquisition Tranche Grant, Start on Site Tranche Grant, Practical Completion Tranche Grant or Total Grant Tranche;

**Transparency Code** means the Code of Recommended Practice entitled "Local Government Transparency Code 2015" on data transparency for local authorities published by the Department for Communities and Local Government in February 2015 (or any other like or successor code or guidance published by any successor department);

**Transparency Obligations** means the obligations set out in Clause 13 (*Transparency Obligations*);

**Undeliverable Scheme** means a Firm Scheme in respect of which there is a material risk of a Milestone Failure arising otherwise than as a result of the occurrence of a Milestone Extension Event;

**United Kingdom Competition Requirement** means as provided for in the provisions of Chapter 3 (Subsidy Control) of Title XI (Level Playing Field for Open and Fair Competition and Sustainable Development) of the EU-UK Trade and Cooperation Agreement (as incorporated into the laws of England and Wales, Scotland and Northern Ireland by Section 29 of the European Union (Future Relationship) Act 2020) and/or such other Legislation and/or regulations and/or guidance issued by the Secretary of State and/or approved by Parliament which is in force and/or applies in England which regulates Subsidy;

**Unlawful Subsidy** means Subsidy which is in contravention of or is an infringement of the United Kingdom Competition Requirement;

**VAT** means Value Added Tax as presently charged under the Value Added Tax Act 1994 or any tax of a similar nature;

**Waiver Condition** means provision of satisfactory evidence by the Grant Recipient to Homes England that the relevant Prohibited Act was committed by:

- (a) an employee acting independently of the Grant Recipient;
- (b) a Subcontractor of any tier (or any employee of a Subcontractor not acting independently of the Subcontractor);
- (c) an employee of a Subcontractor of any tier acting independently of such subcontractor; or
- (d) any person not specified in parts (a), (b) or (c),

and Homes England is satisfied that the Grant Recipient and/or the Subcontractor (as applicable) has taken such action as is appropriate taking in to account the nature and the circumstances of the relevant Prohibited Act. "Acting independently" for these purposes means not acting with the authority or knowledge of any one or more of the directors of the Grant Recipient or relevant Subcontractor;

**Withdrawn Scheme** means a Firm Scheme withdrawn by the Grant Recipient pursuant to Clause 7.3.1 (*Changes to Firm Schemes*);

Withholding Event means a General Withholding Event or a Scheme Withholding Event; and

**Works** means in relation to each Firm Scheme all of the works (including the Start on Site Works, the design, infrastructure works and all other works necessary for obtaining access to the AHP Dwellings) (if any) to be undertaken in order to ensure that the AHP Dwellings meet the Submitted Standards and Strategic Objectives and are constructed, developed repaired, converted, refurbished and/or Rehabilitated (as applicable) in accordance with the Firm Scheme Details.

# 1.2 Interpretation

- 1.2.1 Words denoting any gender include all other genders.
- 1.2.2 The singular includes the plural and vice versa.
- 1.2.3 Any reference in this Agreement to any Clause, sub-Clause, paragraph, schedule or section heading is, except where it is expressly stated to the contrary, a reference to such Clause, sub-Clause, paragraph, schedule or section heading of this Agreement.
- 1.2.4 Any reference to this Agreement or to any other document or publication shall include (except where expressly stated otherwise) any variation, amendment or supplement to or restatement of such document or publication to the extent that such variation, amendment, supplement or restatement is not prohibited under the terms of this Agreement.
- 1.2.5 Any reference to any enactment, order, regulation, determination or similar instrument shall (except where expressly stated otherwise) be construed as a reference to the enactment, order, regulation, determination or instrument as amended, replaced, consolidated or re-enacted.
- 1.2.6 A reference to a person includes firms, partnerships and corporate bodies and their successors and permitted assignees or transferees.
- 1.2.7 Headings are for convenience of reference only.
- 1.2.8 A party means a party to this Agreement.
- 1.2.9 The words includes or including are to be construed without limitation.
- 1.2.10 Where any discretion is granted by this Agreement to any party, that party shall be entitled to exercise that discretion freely and without fetter (implied or otherwise)
- 1.2.11 A paragraph in a Schedule shall be construed as reference to a paragraph in that particular Schedule.
- 1.2.12 A deliberate act or omission of any person shall exclude acts or omissions which were within the contemplation of the parties or which were otherwise provided for in this Agreement.
- 1.2.13 In any case where the consent or approval of Homes England (or any officer of Homes England) is required or a notice is to be given by Homes England, such consent or approval or notice shall only be validly given if it is in writing and signed by (if relevant) the officer stipulated in this Agreement or such other person as may be specified by Homes England by notice in writing to the Grant Recipient.
- 1.2.14 An obligation to do anything includes an obligation to procure its being done.
- 1.2.15 Any restriction includes an obligation not to permit infringement of the restriction.
- 1.2.16 The terms "Site" and "Firm Scheme" include each and every part of it.

- 1.2.17 When there are two or more persons affected by the obligations under this Agreement such obligations are to bind each such person jointly and severally.
- 1.2.18 Save where a contrary intention is shown, any reference to Homes England acting reasonably shall be interpreted as requiring Homes England to act in a commercially reasonable manner and any reference to the exercise of a discretion by Homes England shall be construed as permitting Homes England to exercise its discretion freely and without constraint of any kind.
- 1.2.19 If there is any ambiguity or conflict between the implied terms and the express terms of this Agreement then the express terms shall prevail.
- 1.2.20 The Grant Recipient shall in relation to the delivery of its obligations under this Agreement be responsible as against Homes England for the acts or omissions of any Grant Recipient Party as if they were the acts or omissions of the Grant Recipient.
- 1.2.21 Neither the giving of any approval, consent, examination, acknowledgement, knowledge of the terms of any agreement or document nor the review of any document or course of action by or on behalf of Homes England shall, unless otherwise expressly stated in this Agreement or agreed in writing by Homes England, relieve the Grant Recipient of any of its obligations under this Agreement or of any duty which it may have hereunder to ensure the correctness, accuracy or suitability of the matter or thing which is the subject of the approval, consent, examination, acknowledgement or knowledge nor confer impose or imply any liability or responsibility on or on behalf of Homes England in respect of or in connection with the matter to or in relation to which such approval consent examination acknowledgement was given or review made.
- 1.2.22 In the event of any conflict between the Original Allocated Capital Grant figure set out in IMS (and accepted by Homes England through IMS) and the Original Allocated Capital Grant figure set out in the definition of Original Allocated Capital Grant in this Agreement, the Original Allocated Capital Grant figure set out in IMS shall prevail.
- 1.2.23 Where this Agreement refers to information set out in IMS, this Agreement shall be construed as incorporating such information into its terms.
- 1.2.24 The terms "Allocated Capital Grant" "Original Allocated Capital Grant" and "Firm Scheme Grant" shall (unless the context precludes such interpretation) include every Tranche thereof.
- 1.2.25 Any terms used in the definition of "Subsidy" shall, unless the context requires otherwise, be construed as having the meaning given to them in the United Kingdom Competition Requirement.
- 1.2.26 Any reference to a Section and/or a Chapter of the Capital Funding Guide in this Agreement shall refer to any successor, replacement or amendment of such Section or Chapter from time to time.

### 2 Purpose

- 2.1 Homes England has agreed to make the Allocated Capital Grant available to the Grant Recipient to enable it to provide the AHP Housing subject to and in accordance with the terms and conditions of this Agreement.
- 2.2 Each party undertakes to co-operate with the other to facilitate the proper performance of this Agreement and the delivery of the Indicative Schemes and the Firm Schemes.

### 3 Acknowledgements, Representations and Warranties

- 3.1 Without prejudice to any other term of this Agreement, the parties acknowledge for the purposes of the record that Homes England agreed in response to the Grant Recipient's initial bid under the AHP 2021/26 to advance grant funding to the Grant Recipient in an initial amount equal to the Original Allocated Capital Grant to facilitate the delivery of the Original Approved Capital Bid.
- 3.2 Without prejudice to any other term of this Agreement, the Grant Recipient:
  - 3.2.1 expressly acknowledges the Agreed Principles and agrees to observe them and to be bound by them;
  - 3.2.2 represents and warrants in the terms set out in Part 2 of Schedule 1 (*Representations and Warranties*) to Homes England on the date hereof and on each day during the currency of this Agreement; and
  - 3.2.3 acknowledges and agrees that Homes England is relying on such representations and warranties and that each of such warranties and representations shall be separate and independent and, save as expressly provided to the contrary, shall not be limited by reference to any of them or by any other provisions of this Agreement.

### 4 Indicative Schemes

- 4.1 The Grant Recipient confirms that such details of each Indicative Scheme comprised within the Original Approved Capital Bid as Homes England requires have been uploaded onto IMS by the date of this Agreement.
- 4.2 The Grant Recipient shall be entitled to submit Proposed Indicative Schemes to Homes England after the date of this Agreement and where it wishes to do so, it must submit to Homes England through IMS such details of such Proposed Indicative Schemes as Homes England may require.
- 4.3 Homes England shall be entitled to accept or reject the details submitted for any Proposed Indicative Scheme. Where Homes England accepts a Proposed Indicative Scheme into the Approved Capital Bid pursuant to Clause 4.2 (*Indicative Schemes*), it shall confirm its acceptance to the Grant Recipient through IMS.
- 4.4 If a Proposed Indicative Scheme is accepted by Homes England in IMS pursuant to Clause 4.3 (*Indicative Schemes*) then with effect from the date of that acceptance:

- 4.4.1 such scheme shall be deemed to be an Indicative Scheme and becomes subject to the processes set out in Clauses 4.4 to 4.9 (inclusive) (*Indicative Schemes*) and Clause 5.1.2 (*Firm Schemes*);
- 4.4.2 any details set out by the Grant Recipient with respect to such Indicative Scheme in IMS and as confirmed by Homes England in IMS shall be deemed to be the relevant Indicative Scheme Details for the purposes of this Agreement; and
- 4.4.3 the Allocated Capital Grant shall be deemed to be adjusted by the amount of the Indicative Allocation agreed by Homes England in IMS in relation to the new Indicative Scheme.
- 4.5 The Grant Recipient must use all reasonable endeavours to ensure that each Indicative Scheme:
  - 4.5.1 is worked up so that it is capable of being brought forward as a Firm Scheme by the Indicative First Claim Date; and
  - 4.5.2 is uploaded onto IMS in accordance with the procedure and timescale set out in Clause 5.1.2 (*Firm Schemes*).
- 4.6 The Grant Recipient must notify Homes England in writing immediately upon becoming aware of any matter or circumstance which is likely to prejudice the Grant Recipient's ability to comply with its obligations under Clause 4.5 (*Indicative Schemes*).
- 4.7 On receipt of a notice under Clause 4.6 (*Indicative Schemes*) or on otherwise becoming aware of any likely delay to an Indicative Scheme becoming a Firm Scheme by the Indicative First Claim Date, Homes England (acting reasonably) shall be entitled to withdraw the relevant Indicative Allocation and in determining whether to pursue any such withdrawal Homes England shall be entitled to take into account such factors as it considers appropriate including:
  - 4.7.1 the likely availability of Homes England resources in relation to any delayed Delivery of the prospective Firm Scheme; and
  - 4.7.2 the adequacy of the Grant Recipient's performance to date in respect of other Indicative Schemes and Firm Schemes.
- 4.8 The Grant Recipient shall be entitled to propose changes to any Indicative Scheme at any point prior to the date which is ten (10) Business Days before the Indicative First Claim Date. Any such changes must be communicated to Homes England by the Grant Recipient proposing changes to the Indicative Scheme Details through IMS. Homes England shall be entitled at its discretion to:
  - 4.8.1 accept the proposed changes, in which case the Grant Recipient must ensure that the accepted changes are correctly logged in IMS. The changes shall be deemed to be effective from the point at which they are formally accepted by Homes England in IMS; or
  - 4.8.2 reject the proposed changes, in which case the parties will be bound by the Indicative Scheme Details as they existed prior to the changes proposed under this Clause 4.8 (*Indicative Schemes*).

4.9 If an Indicative Scheme is withdrawn from the Approved Capital Bid the Allocated Capital Grant figure shall be reduced commensurately.

### 5 Firm Schemes

- 5.1 The Grant Recipient must:
  - 5.1.1 not less than five (5) Business Days (or such other period agreed by Homes England in its absolute discretion) prior to the projected First Claim Date ensure that such details of each Original Scheme (other than an Indicative Scheme) as are required by Homes England have been accurately uploaded onto IMS; and
  - 5.1.2 (subject to Clauses 4.5 (*Indicative Schemes*) to 4.7 (*Indicative Schemes*) (inclusive)) as soon as reasonably practicable and in any event by the Indicative First Claim Date, upload onto IMS (or amend through IMS) such details of each Indicative Scheme as are required in order for Homes England to consider the conversion of such Indicative Scheme to a Firm Scheme for the Delivery of AHP Housing,

and where in either case the relevant scheme is accepted by Homes England through IMS, it will become a Firm Scheme for the purposes of this Agreement with effect from the Acceptance Date.

- 5.2 The Grant Recipient represents and warrants to Homes England in relation to each Firm Scheme that:
  - 5.2.1 the Firm Scheme:
    - (a) is in its opinion (acting reasonably) deliverable in accordance with the Firm Scheme Delivery Timetable and is consistent with the Submitted Standards and Strategic Objectives; and
    - (b) comprises no Public Sector Funding beyond that identified in the Firm Scheme Details;
  - 5.2.2 the Grant Recipient:
    - (a) possesses a Secure Legal Interest in the Site;
    - (b) has obtained all Consents necessary for the lawful Delivery of the Firm Scheme in accordance with the Firm Scheme Details as are then required;
    - (c) has complied with all applicable requirements of the Capital Funding Guide in relation to the Firm Scheme;
    - (d) is not subject to any Section 15 Direction nor do any circumstances exist which would permit such a direction to be issued; and
    - (e) has not nor have any of its officers made a Section 114 Report nor is it aware of any circumstances which would give rise to the making of a Section 114 Report.

- Homes England has no obligation to make any payment of grant to the Grant Recipient in relation to anything other than a Firm Scheme.
- Homes England may at its absolute discretion vary the percentages attributed to the Acquisition Tranche Grant, the Start on Site Tranche Grant and/or Practical Completion Tranche Grant (as applicable) from time to time save that no such variation will take effect in relation to a Tranche which has already been paid.
- 5.5 Under no circumstances shall Homes England be obliged to accept any scheme as a Firm Scheme if Homes England (acting reasonably) believes that it does not, will not or is unlikely to have sufficient financial resources available to it (taking account inter alia of its commitments under the AHP 2021/26 or other programme commitments) to provide grant funding in relation to the relevant scheme.

# 6 Empty Homes Schemes, HOLD Schemes and OPSO Schemes

- Where the Grant Recipient is Delivering or will Deliver one or more Empty Homes Schemes as part of the Approved Capital Bid, the terms of this Agreement shall apply, be interpreted and take effect subject to the exceptions and adaptations specified in Schedule 2 (*Empty Homes Schemes*) with respect to each such Empty Homes Schemes.
- Where the Grant Recipient is Delivering or will Deliver one or more HOLD Schemes or OPSO Schemes as part of the Approved Capital Bid, the terms of this Agreement shall apply, be interpreted and take effect subject to the exceptions and adaptations specified in Schedule 3 (HOLD Schemes and OPSO Schemes) with respect to each such HOLD Schemes and/or OPSO Schemes (as applicable).

# 7 Changes to Firm Schemes

- 7.1 The Grant Recipient may propose changes to any Firm Scheme at any time prior to the Firm Scheme Completion Date. Any such changes must be proposed via IMS and must take account of any Tranche already received by the Grant Recipient.
- 7.2 Where a Pre-First Claim Change is proposed, Homes England will be entitled to accept or reject such change or to accept it subject to adjustment by Homes England in accordance with the process set out in Clause 7.3 (*Changes to Firm Schemes*) unless Homes England agrees that the relevant change may be agreed by some other means.

# 7.3 If Homes England:

- 7.3.1 accepts a Pre-First Claim Change in principle, it shall be entitled to recalculate the Firm Scheme Grant allocated to the Firm Scheme by reference to the proposed change. Where the result of that recalculation is a lower Firm Scheme Grant figure than that set out in the Firm Scheme Details, Homes England will notify the Grant Recipient and the Grant Recipient will have twenty (20) Business Days from the date of receipt of Homes England's notification to advise Homes England as to whether it wishes to withdraw the Firm Scheme from this Agreement or proceed with it on the basis of the recalculated Firm Scheme Grant figure or to withdraw the proposed a Pre-First Claim Change. If:
  - (a) the Firm Scheme is withdrawn by the Grant Recipient, Homes England will (subject to any invocation by the Grant Recipient of Clause 9.1 (*Firm*

Scheme substitution and additions) and any resulting operation of Clause 9 (Firm Scheme substitution and additions)) withdraw the Firm Scheme Grant allocated to such scheme and the Allocated Capital Grant figure will be reduced commensurately;

- (b) the proposed Pre-First Claim Change is withdrawn by the Grant Recipient, the Grant Recipient shall reinstate in IMS the Firm Scheme Details ante the date of the proposed Pre-First Claim Change and, following Homes England's approval of such reinstated details in IMS, the Firm Scheme shall proceed on the basis of those reinstated Firm Scheme Details:
- the Grant Recipient wishes to proceed with the Firm Scheme, it must immediately amend the Firm Scheme Details in IMS to reflect the Pre-First Claim Change and the recalculated Firm Scheme Grant figure. The amended Firm Scheme Details (together with any adjustments to the sum and percentages of any subsequent Tranche due resulting from the recalculated Firm Scheme Grant figure being lower than the original Firm Scheme Grant figure) will be deemed to be effective from the date of their acceptance by Homes England (through IMS); or
- (d) a Notification Failure occurs, Homes England shall be entitled (but not obliged) to treat such failure as a decision by the Grant Recipient to withdraw the Firm Scheme from this Agreement.
- 7.3.2 accepts a Pre-First Claim Change (including any change to the Firm Scheme Grant figure) as proposed by the Grant Recipient, it will accept the change through IMS and the relevant Firm Scheme Details will be deemed to have been amended with effect from the date of such acceptance;
- 7.3.3 rejects a Pre-First Claim Change, Homes England will notify the Grant Recipient and the Grant Recipient will have twenty (20) Business Days from the date of Homes England's notification to advise Homes England as to whether it wishes to proceed with the Firm Scheme on the original basis or to withdraw it. If:
  - (a) the Firm Scheme is withdrawn by the Grant Recipient, Homes England will permanently withdraw the Firm Scheme Grant allocated to such scheme and the Allocated Capital Grant figure will be reduced commensurately; or
  - (b) a Notification Failure occurs, Homes England shall be entitled (but not obliged) to treat such failure as a decision by the Grant Recipient to withdraw the Firm Scheme from this Agreement and Clause 7.3.3(a) (Changes to Firm Schemes) shall apply.
- 7.4 Where a Pre-Final Claim Change is proposed, Homes England will be entitled to accept or reject such change or to accept it subject to adjustment by Homes England in accordance with the process set out in Clause 7.5 (*Changes to Firm Schemes*) unless Homes England agrees that the relevant change may be agreed by some other means.
- 7.5 If Homes England:

- 7.5.1 accepts the Pre-Final Claim Change in principle, it shall be entitled to recalculate the Firm Scheme Grant allocated to the Firm Scheme by reference to the proposed change. Where the result of that recalculation is a lower Firm Scheme Grant figure than that set out in the Firm Scheme Details, Homes England will notify the Grant Recipient and the Grant Recipient will have twenty (20) Business Days from the date of receipt of Homes England's notification to advise Homes England as to whether it wishes to withdraw the Firm Scheme from this Agreement, proceed with the Firm Scheme on the basis of the recalculated Firm Scheme Grant figure or to retract the Pre-Final Claim Change. If:
  - (a) the Grant Recipient wishes to withdraw the Firm Scheme, Homes England will permanently withdraw the balance of the Firm Scheme Grant allocated to such scheme and the Grant Recipient must repay Homes England a sum equivalent to such part of the Firm Scheme Grant as has then been received by it (if any), such repayment to be made within fifteen (15) Business Days of receipt of Homes England's written demand for the same;
  - (b) the Grant Recipient wishes to proceed with the Firm Scheme, it must immediately amend the Firm Scheme Details in IMS to reflect both the Pre-Final Claim Change and the recalculated Firm Scheme Grant figure and the amended Firm Scheme Details will be deemed to be effective from the date of their acceptance by Homes England (through IMS). The remaining Tranches due to be paid to the Grant Recipient in respect of the Firm Scheme (each a Remaining Tranche) will be adjusted downwards to take account of the recalculated Firm Scheme Grant figure in such proportions as Homes England shall determine. adjustment would result in any Remaining Tranches being a negative figure (and being therefore an overpayment of Firm Scheme Grant), the Grant Recipient must pay Homes England a sum equivalent to the difference (expressed as a positive sum) between the negative figure and zero within fifteen (15) Business Days of receipt of Homes England's written demand for the same;
  - (c) the Grant Recipient wishes to retract the Pre-Final Claim Change, it must do so immediately via IMS and the Firm Scheme will proceed as contemplated ante the Grant Recipient's submission of the Pre-Final Claim Change; or
  - (d) a Notification Failure occurs, Homes England shall be entitled (but not obliged) to treat such failure as a decision by the Grant Recipient to withdraw the Firm Scheme from this Agreement and Clause 7.5.1(a) (Changes to Firm Schemes) shall apply.
- 7.5.2 accepts the Pre-Final Claim Change (including any change to the Firm Scheme Grant figure) as proposed by the Grant Recipient, it will accept the change through IMS and the relevant Firm Scheme Details will be deemed to have been amended with effect from the date of such acceptance;
- 7.5.3 rejects the Pre-Final Claim Change, Homes England will notify the Grant Recipient and the Grant Recipient will have twenty (20) Business Days from the

date of Homes England's notification to advise Homes England as to whether it wishes to proceed with the Firm Scheme on the original basis or to withdraw it. If:

- (a) the Grant Recipient wishes to withdraw the Firm Scheme, Homes England will permanently withdraw the balance of the Firm Scheme Grant allocated to such scheme and the Grant Recipient must repay Homes England a sum equivalent to such part of the Firm Scheme Grant as has then been received by it, such repayment to be made within fifteen (15) Business Days of receipt of Homes England's written demand for the same; or
- (b) a Notification Failure occurs, Homes England shall be entitled (but not obliged) to treat such failure as a decision by the Grant Recipient to withdraw the Firm Scheme from this Agreement and Clause 7.5.3(a) (Changes to Firm Schemes) shall apply.
- 7.6 The parties acknowledge and agree that any changes required to Firm Scheme Details with respect to a Single Claim Scheme will be governed by the principles set out in Clauses 7.2 and 7.3 (*Changes to Firm Schemes*).
- 7.7 Homes England will not be obliged to pay any Tranche to the Grant Recipient in relation to any Firm Scheme unless any extant changes required to be made to the Firm Scheme Details by Clause 7.3 (*Changes to Firm Schemes*) or Clause 7.5 (*Changes to Firm Schemes*) have been made and have been accepted by Homes England in IMS.
- 7.8 Under no circumstances will Homes England be required to accept any Pre-First Claim Change or Pre-Final Claim Change which would have the result of increasing the amount of the Allocated Capital Grant or the Firm Scheme Grant in relation to the relevant Firm Scheme.
- 7.9 Where pursuant to Clause 7.5.1(b) (*Changes to Firm Schemes*) any Tranche must be adjusted downwards to take account of the recalculated Firm Scheme Grant figure, nothing shall preclude the parties from agreeing the proportion of such adjustment but in default of agreement the proportion determined by Homes England shall prevail.
- 7.10 Any change to the Firm Scheme Details and/or the Approved Capital Bid resulting from the application of this Clause 7 (*Changes to Firm Schemes*) shall be implemented by the Grant Recipient amending the Firm Scheme Details in IMS and confirmed by Homes England's acceptance of that amendment through IMS and in default of agreement the parties will be bound by the Firm Scheme Details as they existed prior to the change proposed.

#### 8 Time extensions

8.1 Where a Milestone Failure occurs or is in the opinion of Homes England reasonably likely to occur (having regard to the information supplied pursuant to Clause 11.4 (*Operational Obligations*) or Clause 12 (*Review, Monitoring and Reporting*)) and such failure is directly caused by a Milestone Extension Event, Homes England shall, subject always to Clause 8.3 (*Time extensions*), extend the relevant Milestone Date and associated Firm Scheme Completion Date by such period as it (acting reasonably) considers appropriate to take account of the delay caused or likely to be caused by the Milestone Extension Event.

- 8.2 Homes England shall not be obliged to extend a Milestone Date:
  - 8.2.1 unless a Milestone Extension Event exists; or
  - 8.2.2 in circumstances where such extension would (when taken individually or together with other extensions in relation to the Grant Recipient) in Homes England's reasonable opinion materially and adversely affect the delivery of the Approved Capital Bid or (when taken individually or together with other extensions in relation to the Grant Recipient or other grant recipients of the AHP 2021/26) materially and adversely affect Homes England's projected expenditure profile in relation to any year of the AHP 2021/26 and in particular (but without limitation) such expenditure profile in relation to the last Quarter of the relevant Financial Year.
- 8.3 Homes England shall not under any circumstances be required or obliged to extend a Firm Scheme Completion Date beyond 31 March 2026 but may at its absolute discretion elect to do so and any decision to grant a such an extension shall be subject to sufficient financial resources being available to Homes England at the relevant time.
- 9 Firm Scheme substitution and additions
- 9.1 The Grant Recipient may request Homes England to accept the substitution of a different scheme (a **Substitute Scheme**) in place of an Undeliverable Scheme or a Withdrawn Scheme.
- 9.2 If the Grant Recipient wishes to submit a Substitute Scheme, it must submit to Homes England through IMS such details of the relevant Substitute Scheme as Homes England may require. In submitting the details of the Substitute Scheme, the Grant Recipient is deemed to make and give the same representations and warranties in relation to the Substitute Scheme as it gives pursuant to Clause 5.2 (*Firm Schemes*) in relation to a Firm Scheme.
- 9.3 Homes England shall consider the submitted details and if Homes England is satisfied:
  - 9.3.1 with the information provided;
  - 9.3.2 with the level of grant funding requested;
  - 9.3.3 with the frequency of grant payment requested;
  - 9.3.4 that the Substitute Scheme offers value for money;
  - 9.3.5 that the Substitute Scheme is consistent with the Approved Capital Bid (including the scheme cost information and information in relation to the level of the Grant Recipient's contribution);
  - 9.3.6 that the Grant Recipient's performance in respect of other Firm Schemes and/or Indicative Schemes has satisfied the terms of this Agreement;
  - 9.3.7 that Start on Site for the Substitute Scheme will occur on or before 30 September 2025 (or such other date agreed by Homes England (in its absolute discretion) in IMS) and the Substitute Scheme can be fully delivered by 31 March 2026 (or such other date agreed by Homes England (in its absolute discretion) in IMS);

- 9.3.8 that no Bid Default, Fundamental Default nor Specified Default subsists; and
- 9.3.9 that the Submitted Standards and the Strategic Objectives submitted in respect of such scheme by the Grant Recipient are satisfactory,

Homes England shall be entitled (but not obliged) to accept the Substitute Scheme as a Firm Scheme.

- 9.4 Where Homes England accepts a Substitute Scheme into the Approved Capital Bid pursuant to Clause 9.3 (*Firm Scheme substitution and additions*) it will confirm its acceptance of such scheme to the Grant Recipient through IMS.
- 9.5 With effect from the date of Home's England's confirmation under Clause 9.4 (*Firm Scheme substitution and additions*):
  - 9.5.1 the Substitute Scheme shall constitute a Firm Scheme and shall be immediately subject to the whole terms and conditions of this Agreement;
  - 9.5.2 the details set out by the Grant Recipient in respect of the Substitute Scheme in IMS and as confirmed by Homes England through IMS shall be deemed to be Firm Scheme Details for the purposes of this Agreement; and
  - 9.5.3 the Grant Recipient must ensure that it complies with all of its obligations under this Agreement as they apply to such Substitute Scheme.
- 9.6 It is agreed by the parties that any Firm Scheme Grant received by the Grant Recipient in relation to the Undeliverable Scheme shall be deemed to have been received by the Grant Recipient in relation to the Substitute Scheme on the basis recorded in IMS.
- 9.7 The Grant Recipient acknowledges and agrees that an Undeliverable Scheme constitutes a "project" for the purposes of and falls within paragraph 7(e) of the Recovery Determination.
- 9.8 The parties shall be entitled from time to time to agree to add Additional Schemes to those comprised within the Original Approved Capital Bid.
- 9.9 Where Clause 9.8 (*Firm Scheme substitution and additions*) applies, the Grant Recipient shall submit to Homes England through IMS such details of the proposed Additional Scheme as Homes England may require. In submitting such details, the Grant Recipient makes the same representations and warranties in relation to the proposed Additional Scheme as it makes to Homes England pursuant to Clause 5.2 (*Firm Schemes*).
- 9.10 Homes England shall consider the Additional Scheme and if Homes England is satisfied that:
  - 9.10.1 the Additional Scheme offers value for money;
  - 9.10.2 the Grant Recipient's performance in respect of other Firm Schemes comprised within the Approved Capital Bid has been of an acceptable standard and has satisfied the terms of this Agreement;
  - 9.10.3 Start on Site for the Additional Scheme will occur on or before 30 September 2025 (or such other date as Homes England may in its absolute discretion agree)

- and the Additional Scheme can be fully delivered by 31 March 2026 (or such other date agreed by Homes England (in its absolute discretion) in IMS);
- 9.10.4 no Bid Default, Fundamental Default nor Specified Default subsists; and
- 9.10.5 the Submitted Standards and the Strategic Objectives submitted in respect of such Additional Scheme by the Grant Recipient are satisfactory,

Homes England shall be entitled (but not obliged) to accept the Additional Scheme into the Approved Capital Bid.

- 9.11 Where Homes England accepts an Additional Scheme into the Approved Capital Bid pursuant to Clause 9.10 (*Firm Scheme substitution and additions*) it shall confirm such acceptance to the Grant Recipient through IMS.
- 9.12 With effect from the date of Home's England's confirmation under Clause 9.11 (*Firm Scheme substitution and additions*):
  - 9.12.1 the Additional Scheme shall be deemed to be a Firm Scheme for the purposes of this Agreement and immediately subject to its whole terms and conditions;
  - 9.12.2 the details set out by the Grant Recipient in respect of the Additional Scheme in IMS and as confirmed by Homes England through IMS shall be deemed to be Firm Scheme Details for the purposes of this Agreement; and
  - 9.12.3 the Grant Recipient must ensure that it complies with all of its obligations under this Agreement as they apply to such new Firm Scheme.
- 9.13 If Homes England agrees to make available any grant funding in relation to a Substitute Scheme or Additional Scheme, the Allocated Capital Grant will (subject to Clause 9.6 (*Firm Scheme substitution and additions*)) be deemed to be increased or decreased (as appropriate) by the Firm Scheme Grant agreed by Homes England in IMS in relation to the relevant Firm Scheme.

# 10 **Delivery Obligations**

- 10.1 The Grant Recipient must in relation to each Firm Scheme:
  - 10.1.1 carry out the acquisition of the Site (where required), procure and (where applicable) diligently pursue the completion of the Works so that:
    - (a) the Firm Scheme is (subject to Clause 8.1 (*Time extensions*)) Delivered in accordance with the Firm Scheme Delivery Timetable;
    - (b) when Delivered, the Firm Scheme fully complies with the Firm Scheme Details and meets the Submitted Standards and the Strategic Objectives;
    - (c) any applicable requirements of Procurement Law and of the Consents are satisfied;
  - 10.1.2 actively market or allocate the AHP Dwellings with a view to ensuring (as far as practicable) the disposal or letting of such dwellings to individuals as AHP

- Housing following Firm Scheme Completion (or as soon as reasonably possible thereafter);
- 10.1.3 promptly notify Homes England in writing of any failure or likely failure to comply with Clause 10.1.1(a) (*Delivery Obligations*);
- 10.1.4 procure that prior to any AHP Dwelling comprised in such Firm Scheme being occupied, all certification required in respect of the Firm Scheme (or any part thereof) is obtained (including certification that such AHP Dwelling has passed "Gateway 3" when implemented) under any building safety legislation arising out of the Building Safety Bill 2021; and
- 10.1.5 where any AHP Dwelling forms part of a building that is above either 18 metres or 7 storeys in height (whichever is the lower), register as a signatory to the Building a Safer Future Charter.

# 11 Operational Obligations

- 11.1 In Delivering a Firm Scheme and in operating and administering the Firm Scheme after Firm Scheme Completion, the Grant Recipient must observe and comply with Legislation, the applicable terms of the Capital Funding Guide and the Recovery Determination and the Consents.
- 11.2 The Grant Recipient shall procure that Homes England's Representative (or any person nominated by them) shall have at all reasonable times and upon giving reasonable notice the right to enter onto the Site and to take such action as they consider appropriate to inspect the progress of the Firm Scheme and to monitor compliance by the Grant Recipient with its obligations under this Agreement.
- 11.3 The Grant Recipient shall provide such evidence as Homes England may reasonably require to satisfy itself that sufficient progress is being made against the Approved Capital Bid pursuant to the terms of this Agreement and that the Grant Recipient is complying with the terms and conditions of this Agreement.
- 11.4 The Grant Recipient must notify Homes England in writing (save in respect of Clause 11.4.1 (*Operational Obligations*), where notification is required to be given through IMS):
  - 11.4.1 immediately once Start on Site has occurred;
  - immediately, in the event of the receipt by it of any other Public Sector Funding or guarantees of it, or the offer of the same, in respect of the Firm Scheme (or any part of it) beyond any amount of Public Sector Funding notified to Homes England by the Grant Recipient pursuant to Clause 5.1 (*Firm Schemes*), Clause 9.2 (*Firm Scheme substitution and additions*) or Clause 9.9 (*Firm Scheme substitution and additions*);
  - 11.4.3 immediately upon becoming aware of any event or circumstance which may have a Material Adverse Effect; and
  - 11.4.4 of any other event or circumstance in relation to the Firm Scheme as Homes England may reasonably require from time to time and within such timeframes as Homes England may reasonably require.

- 11.5 Without prejudice to Clause 11.1 (*Operational Obligations*), the Grant Recipient must in operating and administering a Firm Scheme after Firm Scheme Completion:
  - 11.5.1 subject to Clause 18.1 (*Repayment of Grant*) not use the AHP Dwellings for any purpose other than the Agreed Purposes without Homes England's prior written consent;
  - 11.5.2 not charge a higher initial rent in relation to an AHP Rent Dwelling or a Rent to Buy Dwelling than set out in the relevant Firm Scheme Details;
  - 11.5.3 subject to any contrary requirement of Legislation comply with the Rent Standard in respect of the AHP Rent Dwellings;
  - 11.5.4 comply with the Tenancy Standard in respect of the AHP Rent Dwellings and Rent to Buy Dwellings;
  - observe and comply with the requirements of the Capital Funding Guide (and where applicable, the SO Consultation Outcome) in relation to:
    - (a) any disposal of the Shared Ownership Dwellings and ensure that such disposal takes effect only at arm's length and on market terms;
    - (b) the form and content of any Shared Ownership Lease granted by or to be granted by the Grant Recipient in relation to an AHP Dwelling;
    - (c) the letting, management or disposal of AHP Rent Dwellings;
    - (d) the purpose, client group, letting, rents, management and disposals of Rent to Buy Dwellings; and
    - (e) the nature of the housing and/or housing product (as described in the Capital Funding Guide) being funded pursuant to this Agreement.
  - 11.5.6 comply at its own cost with Homes England's requirements in relation to Compliance Audit;
  - in relation to AHP Housing, participate in the CORE system from time to time (including recording any lettings made together with any sales of stock including outright sales and shared ownership sales but excluding any sales of additional equity to the current shared owner);
  - 11.5.8 in relation to each AHP Rent Dwelling use the most appropriate form of tenancy having regard to the terms of the Tenancy Standard and the efficient use of public funds;
  - 11.5.9 ensure that it participates in any Home Ownership Agency Arrangements where any Firm Scheme includes Shared Ownership Dwellings or Rent to Buy Dwellings;
  - 11.5.10 not seek possession of any Shared Ownership Dwelling on the basis of Ground 8 of Schedule 2 Housing Act 1988;

- 11.5.11 ensure that all Rent to Buy Dwellings are made available as Rent to Buy Dwellings for a period of not less than five (5) years from the point at which they first becomes available for letting and ensure that prior to any change to that purpose or to any disposal they are offered for sale to the then current Rent to Buy Tenant in occupation;
- 11.5.12 comply with any Legislation, regulations and guidance issued by any Regulatory Body which is in force and/or applies in England in relation to building safety; and
- 11.5.13 provide Homes England with such information (and within such timescales) as Homes England may reasonably require to enable Homes England to monitor compliance by the Grant Recipient with its obligations under this Agreement.
- 11.6 The Grant Recipient shall ensure that Homes England's requirements from time to time in relation to public relations and publicity for capital projects (including Site signage) as notified to the Grant Recipient from time to time or otherwise as included in the Capital Funding Guide are observed and implemented in respect of each Firm Scheme.
- 11.7 Where the Grant Recipient possesses a Secure Legal Interest which is a leasehold interest it must:
  - 11.7.1 ensure that the terms of the relevant lease:
    - (a) are not inconsistent with the principles of the AHP 2021/26 nor the Grant Recipient's obligations under this Agreement; and
    - (b) do not permit such lease to be terminated (save in the case of non payment of rent or breach of tenant covenants) prior to the expiry of the Minimum Unexpired Term or Minimum SO Lease Term (as applicable);
  - 11.7.2 the Grant Recipient must not vary the lease referred to in Clause 11.7 (*Operational Obligations*) in a manner which could frustrate the operation of this Agreement.
- 11.8 In discharging its obligations or making any representation or warranty under this Agreement, the Grant Recipient must act at all times with the utmost good faith, with the intent to deliver the Approved Capital Bid and with proper regard to the need for efficiency in the use of public funds.
- 11.9 Where the Grant Recipient is aware that it is in breach of an obligation under this Agreement it must promptly notify Homes England of the fact and take all such steps as are appropriate in the circumstances to remedy the breach.
- 11.10 The Grant Recipient must:
  - 11.10.1 provide Homes England with a completed Disposal Notification (in accordance with any applicable requirements of the Capital Funding Guide and the requirements of Clause 11.11 (*Operational Obligations*)) no less than ten (10) Business Days prior to a Disposal taking place (and for the avoidance of doubt, the parties acknowledge that the provisions of this clause 11.10.1 apply to any RTB Disposal); and

- 11.10.2 save where a Disposal is an RTB Disposal (or where Homes England otherwise agrees):
  - (a) provide any disponee with a copy of this Agreement;
  - (b) procure that there is a binding contract between the Grant Recipient and any disponee which:
  - i acknowledges that the amount of Firm Scheme Grant allocated to the AHP Dwellings or property comprised in the Disposal is social housing assistance received by it for the purposes of Section 33(7) of the HRA 2008 and is subject to the terms of the Recovery Determination and the Capital Funding Guide; and
  - ii imposes such conditions on the disponee as Homes England may specify (which may include a requirement that the disponee offer the Right to Shared Ownership and/or comply with such provisions of this Agreement as Homes England may identify (having regard to the nature of the Disposal)); and
  - (c) provide Homes England with a copy of the contract referred to in Clause 11.10.2(b) (*Operational Obligations*) within ten (10) Business Days of the relevant Disposal.

### 11.11 The Grant Recipient will:

- 11.11.1 ensure that that any Disposal Notification, Constitutional Change Notification or any other notifications or certificates from the Grant Recipient to Homes England (the **Grant Recipient Notifications**) are provided by the Grant Recipient's Representative and must further ensure that such Grant Recipient Representative has access to the information and knowledge needed accurately to give the information required; and
- 11.11.2 notify Homes England if it becomes aware that any Grant Recipient Notification is erroneous in any material respect.
- 11.12 The Grant Recipient must procure that a valuation of each Site is obtained in accordance with any applicable requirements of Section 3.6 (*Valuations*) in the Chapter of the Capital Funding Guide entitled "Procurement and Scheme Issues" and any other requirements identified by Homes England from time to time (acting reasonably).

## 12 Review, Monitoring and Reporting

- 12.1 The Grant Recipient shall comply fully with the contract management and reporting obligations set out in this Agreement.
- The Grant Recipient acknowledges the high importance to Homes England of it being promptly advised when any circumstance occurs which may:
  - impact on the Grant Recipient's ability to Deliver any Firm Scheme in accordance with the terms of this Agreement;

- 12.2.2 indicate that Homes England is making available more grant than is required to Deliver any Firm Scheme or the Approved Capital Bid;
- 12.2.3 give rise to the making of a Section 114 Report or the issue of a Section 15 Direction;
- 12.2.4 constitute a breach of Clauses 10 (*Delivery Obligations*) or 11 (*Operational Obligations*); or
- 12.2.5 constitute a Default Event.

(collectively the Contract Monitoring Outputs).

- 12.3 Where Homes England becomes aware either via the Contract Monitoring Outputs or through other monitoring, that delivery of the Approved Capital Bid has not been secured in accordance with the requirements of this Agreement or is unlikely to be so secured (a **Delivery Failure**), Homes England may in order to address such Delivery Failure issue an Allocation Change Notice requiring:
  - 12.3.1 a reduction, increase or other change to the number of AHP Dwellings to be delivered; and/or
  - 12.3.2 a reduction or other adjustment to the Allocated Capital Grant or to any Firm Scheme Grant; and/or
  - 12.3.3 any other change to the Approved Capital Bid that Homes England deems reasonably necessary,

and such Allocation Change Notice shall be discussed as soon as reasonably practicable by the parties and in any event within fifteen (15) Business Days of the date of issue of the Allocation Change Notice.

- 12.4 Nothing in Clause 12.3 (*Review, Monitoring and Reporting*) shall preclude the parties from agreeing an alternative means of dealing with the Delivery Failure to that set out in the Allocation Change Notice **save that** unless such alternative is agreed and reflected in IMS by the end of the then current Financial Year, the change required by Homes England in the Allocation Change Notice shall take effect on the next following 1 April and Homes England shall be entitled to make all such changes to IMS as are necessary to reflect the contents of the Allocation Change Notice.
- 12.5 The Grant Recipient shall submit such other information in relation to this Agreement, the Approved Capital Bid and/or its Delivery of the Firm Schemes as may be requested on reasonable notice by Homes England from time to time.
- 12.6 The Grant Recipient's Representative (or, where agreed with Homes England in advance, such other member of the Grant Recipient's executive management team) shall attend a review meeting when requested to do so by Homes England with reasonable prior written notice.
- 12.7 Homes England shall attend a review meeting reasonably requested by the Grant Recipient provided that:
  - 12.7.1 the date of such meeting is agreed by Homes England; and

- 12.7.2 the Grant Recipient provides an agenda for such meeting at the time of request.
- 12.8 At each Review Meeting Homes England and the Grant Recipient shall discuss or review (without limitation):
  - 12.8.1 all changes made to any Firm Scheme or to the Approved Capital Bid in the period since the immediately preceding Review Meeting (or since the date of this Agreement where no Review Meeting has been held) and any changes anticipated by the Grant Recipient to be requested during the current Financial Year;
  - 12.8.2 all withdrawals of Indicative Schemes;
  - the capacity of the Grant Recipient to bring forward additional housing supply under AHP 2021/26;
  - the Grant Recipient's performance in delivering the Approved Capital Bid (including the conversion of Indicative Schemes into Firm Schemes);
  - 12.8.5 progress in relation to each Indicative Scheme and Firm Scheme including delivery forecasts, lettings and sales forecasts and progress against previous such forecasts;
  - 12.8.6 the Contract Monitoring Outputs;
  - 12.8.7 any Change in Control which is anticipated in the then current or upcoming Financial Year;
  - 12.8.8 the Grant Recipient's performance in meeting the Strategic Objectives; and
  - such other matters in relation to the performance or subject matter of this Agreement as are notified by either party to the other in writing at least five (5) Business Days prior to the date of the Review Meeting.
- The parties agree that the Regulator shall also be entitled to send a representative to attend any Review Meeting.
- 12.10 Save as otherwise agreed between the parties, any meeting under this Clause 12 (*Review, Monitoring and Reporting*) shall be minuted by the Grant Recipient and such minutes shall be distributed within ten (10) Business Days following the meeting to Homes England and any other attendee.
- 12.11 The Grant Recipient shall:
  - 12.11.1 provide Homes England with such information as Homes England shall reasonably require to support or facilitate the discussions and monitoring referred to in this Agreement; and
  - 12.11.2 take all reasonable steps to ensure that any information provided to Homes England pursuant to this Clause 12 (*Review, Monitoring and Reporting*) is accurate in all material aspects.

- 12.12 The Grant Recipient shall, as and when requested by Homes England (in connection with this Agreement, the Approved Capital Bid or any Indicative Scheme or Firm Scheme) promptly provide to Homes England hard and/or electronic copies of:
  - 12.12.1 any and all data, materials, documents and accounts of any nature created, acquired or brought into existence in any manner whatsoever by or on behalf of the Grant Recipient (including where the source was created by and/or is held by a Grant Recipient Party (or the Grant Recipient or Grant Recipient Party's consultants)) for the purposes of or in connection with this Agreement; and
  - 12.12.2 the elemental breakdown of the construction costs in relation to each Firm Scheme.
- 12.13 On termination of this Agreement, the Grant Recipient shall if requested to do so deliver up to Homes England or procure the delivery to Homes England of all the data, materials, documents and accounts referred to in this Clause 12 (*Review, Monitoring and Reporting*).
- 12.14 The Grant Recipient must for a period of ten (10) years from the date upon which it receives the Final Tranche retain all of the data, documents, materials and accounts referred to in this Clause 12 (*Review, Monitoring and Reporting*) and the Grant Recipient may retain such data, documents, materials and accounts in electronic form only.
- 12.15 The Grant Recipient agrees that Homes England's auditors (including the Comptroller and Auditor General) shall have unrestricted rights of access to any and all information to which Homes England is entitled under this Agreement or to which Homes England's auditors are entitled pursuant to the National Audit Act 1983 and the Government Resources and Accounts Act 2000 or otherwise.
- 12.16 The Grant Recipient shall promptly and fully co-operate with any request for information or evidence from time to time of:
  - 12.16.1 any auditor (whether internal or external) of Homes England; and/or
  - 12.16.2 Homes England, to the extent such request relates to this Agreement (or any matter associated with it) and which Homes England is required by any Competent Authority or by Legislation to provide to any third party.
- 12.17 The Grant Recipient shall ensure that for each Firm Scheme it and each Grant Recipient Affiliate keeps on an Open Book Basis (in accordance with generally accepted accounting practice) separate books of account for items relating to the AHP Housing which identify the Firm Scheme Grant and such other items required under this Clause 12 (*Review, Monitoring and Reporting*).
- 12.18 The Grant Recipient shall upon Homes England's written request:
  - 12.18.1 make available upon reasonable notice for Homes England's inspection (and that of any person referred to in this Clause 12 (*Review, Monitoring and Reporting*) or in Clause 22 (*Information and Confidentiality*) or any person appointed pursuant to Clause 28 (*Dispute resolution*)) the books of account referred to in Clause 12.17 (*Review, Monitoring and Reporting*) (together with, if specified, such supporting correspondence, agreements, orders, invoices, receipts and other documents) and shall submit a report in relation to the same to Homes

- England (or such other persons as are referred to in this Clause 12 (*Review, Monitoring and Reporting*)) as and when requested to do so; and
- 12.18.2 procure that a representative of Homes England (or any of its auditors or advisors) may on reasonable notice visit any place where any records or information of the type described in this Clause 12 (*Review, Monitoring and Reporting*) are held or maintained and examine such records or information.
- 12.19 The Grant Recipient shall promptly:
  - 12.19.1 participate in any evaluation of AHP 2021/26 that MHCLG or Homes England or its or their agents may require from time to time;
  - 12.19.2 supply (subject always to its data protection obligations under Schedule 8 (*Data Protection*)) any information and data requested by MHCLG, Homes England or its or their agents in respect of any such evaluation, which may include information/data pertaining to any AHP Dwellings (including, inter alia, addresses and tenures of such dwellings); and
  - 12.19.3 accurately update IMS with such information as may be requested by Homes England from time to time (acting reasonably) in connection with the terms of this Agreement.
- 12.20 The Grant Recipient shall provide Homes England with a completed Constitutional Change Notification (in accordance with the requirements of Clause 11.11 (*Operational Obligations*)) at least ten (10) Business Days prior to any Change in Control.
- 12.21 The Grant Recipient will promptly notify Homes England if any Know Your Customer Information becomes inaccurate or out of date and provide Homes England with revised Know Your Customer Information promptly upon Homes England's request.
- The parties acknowledge and agree that Homes England may review whether the Grant Recipient continues to meet the requirements for Investment Partner status and the Grant Recipient will co-operate with such review and will provide Homes England with such further information, evidence and/or explanation with respect to any such review as Homes England may request.
- 13 Transparency Obligations
- 13.1 The Grant Recipient must comply with the Transparency Code.
- 13.2 If the Transparency Code is not binding upon it, the Grant Recipient acknowledges that:
  - 13.2.1 where the Allocated Capital Grant (itself or if aggregated with other AHP 2021/26 Funds or funds made available to it under (i) any subsequent Homes England capital funding programme or (ii) any Previous Programme) exceeds £3,000,000, the Grant Recipient must publish details quarterly of all expenditure in excess of £500 incurred by it in delivering Firm Schemes by such means as ensures that such details can be accessed by the general public; and
  - 13.2.2 except for any information which is exempt from disclosure in accordance with the FOIA, and notwithstanding any other term of this Agreement, its consent is

hereby given to Homes England to publish such information as it considers appropriate in relation to the AHP 2021/26, including, but not limited to, details of the Approved Capital Bid, Development Costs, other costs and funding for Firm Schemes, including from time to time agreed changes to this information.

- 13.3 Homes England shall be responsible for determining in its absolute discretion whether any of the content of this Agreement is exempt from disclosure in accordance with the provisions of the FOIA either:
  - 13.3.1 following consultation with the Grant Recipient and having taken (or not taken, as the case may be) its views into account; or
  - 13.3.2 without consulting the Grant Recipient.
- 13.4 The Grant Recipient shall assist and cooperate with Homes England to enable Homes England to publish the information referred to in Clause 13.2.2 (*Transparency Obligations*).

#### 14 Grant Claim Procedures

- 14.1 The parties acknowledge and agree that it is a condition precedent to the Grant Recipient making any claim for Firm Scheme Grant under this Clause 14 (*Grant Claim Procedures*) that with respect to the relevant Firm Scheme:
  - 14.1.1 the Acceptance Date has passed; and
  - 14.1.2 the Grant Recipient possesses a Secure Legal Interest and the parties acknowledge and agree that for the purposes of this Clause 14.1.2 (*Grant Claim Procedures*), a Contractual Interest shall be disregarded and of no effect.
- 14.2 Subject to the Relevant Claim Stage having been achieved by the Relevant Claim Date, the Grant Recipient shall be entitled to submit a claim for the Applicable Tranche through IMS in accordance with the requirements of IMS from time to time and in compliance with the applicable procedures relating to grant claim and payments set out in the Capital Funding Guide.
- 14.3 In submitting a claim pursuant to Clause 14.2 (*Grant Claim Procedures*) the Grant Recipient:
  - 14.3.1 is deemed to repeat the representations and warranties set out in Clause 5.2 (*Firm Schemes*) other than Clause 5.2.2(b) (*Firm Schemes*) and for the purposes of this Clause 14.3.1 (*Grant Claim Procedures*) the parties acknowledge and agree that a Contractual Interest shall be disregarded and of no effect;
  - 14.3.2 represents and warrants to Homes England that:
    - (a) the Relevant Claim Stage has been achieved and the date on which the Relevant Claim Stage was achieved is no later than the date forecast in IMS:
    - (b) where the claim is being made for a Tranche with respect to a Flex Scheme it has incurred Actual Development Costs to at least the value of the Applicable Tranche;

- (c) it has procured a valuation of the relevant Site in accordance with Clause 11.12 (*Operational Obligations*) (where applicable);
- (d) all confirmations and certifications made or to be made by the Grant Recipient in IMS in relation to the Firm Scheme have been, are or will be correct in all material respects;
- (e) the Grant Recipient is a Registered Provider and retains its status as an Investment Partner;
- (f) no Withholding Event or Default Event has occurred or arisen (excluding any Withholding Event or Default Event which has either been waived in writing by Homes England or remedied to the satisfaction of Homes England (in its absolute discretion) and Homes England has confirmed this in writing);
- (g) it has provided Homes England with a Disposal Notification in accordance with the requirements of Clause 11.10 (Operational Obligations) in respect of any Disposal of the relevant Site;
- (h) any Change in Control which has taken place since the date of the Agreement has been notified to Homes England pursuant to Clause 12.20 (*Review, Monitoring and Reporting*);
- (i) all information provided to Homes England pursuant to Clause 12 (*Review, Monitoring and Reporting*) and/or set out on IMS in relation to progress of the delivery of the Approved Capital Bid and each applicable Firm Scheme Delivery Timetable remains accurate and correct in all material respects;
- it has obtained all Consents necessary for the lawful Delivery of the Firm Scheme in accordance with the Firm Scheme Details as are then required or, with respect to a Firm Scheme which has achieved Practical Completion, to the extent that they are not obtained the Grant Recipient has taken all necessary steps to obtain them, is waiting only for the Relevant Authority to issue them and is not aware (having made all reasonable enquiries) of any reason why such Consents will not be given or issued;
- (k) the Firm Scheme will be or has been Delivered (as applicable) in accordance with the Submitted Standards, the Strategic Objectives, the Firm Scheme Details and the requirements of this Agreement;
- (I) it is participating in the Home Ownership Agency Arrangements (where applicable):
- (m) it is not subject to any Section 15 Direction nor do any circumstances exist which would permit such a direction to be issued; and
- (n) no Section 114 Report has been made nor is the Grant Recipient aware of any circumstances that would give rise to the making or any such report.

14.4 Where any Firm Scheme is identified on IMS as being an MMC Scheme, the parties may agree alternative Relevant Claim Stages and/or Milestones (which better reflect the nature and characteristics of Modern Methods of Construction) in IMS or in such other medium as Homes England may specify and where this Clause 14.4 (*Grant Claim Procedures*) applies Homes England reserves the right to require that the Grant Recipient makes additional representations and warranties as a condition of any claim for Firm Scheme Grant.

### 15 **Payment of Grant**

## 15.1 Subject to:

- 15.1.1 Homes England (acting reasonably) being satisfied with the Grant Recipient's application for payment including the information warranted pursuant to Clause 14.3 (Grant Claim Procedures);
- 15.1.2 Clause 7.6 (Changes to Firm Schemes), Clause 15.3 (Payment of Grant), Clause 15.4 (Payment of Grant), Clause 16 (Adjustments to Final Tranche) and Clause 17 (Withholding of Grant); and
- 15.1.3 the Condition Precedent having been satisfied,

Homes England shall (resources permitting) pay the Applicable Tranche to the Grant Recipient within fifteen (15) Business Days of receipt of a relevant satisfactory application.

- 15.2 If Homes England is not satisfied with the Grant Recipient's application for payment, it must notify the Grant Recipient in writing as soon as reasonably practicable and in any event within ten (10) Business Days of receipt of the application for payment identifying the reason for its dissatisfaction. Homes England must allow the Grant Recipient a period of up to ten (10) Business Days to address the issues identified in the notification and to resubmit or amend its application accordingly in which case the provisions of Clause 14 (*Grant Claim Procedures*) and this Clause 15 (*Payment of Grant*) (as applicable) will be reapplied to the Grant Recipient's resubmitted or amended application for payment.
- Homes England shall not be obliged to pay the Grant Recipient in respect of a Firm Scheme any:
  - 15.3.1 Acquisition Tranche Grant before the Acquisition Date (as confirmed by Homes England through IMS);
  - 15.3.2 Start on Site Tranche Grant before the Start on Site Date (as confirmed by Homes England through IMS);
  - 15.3.3 Practical Completion Tranche Grant before the Practical Completion Date (as confirmed by Homes England through IMS);
  - 15.3.4 Total Grant Tranche (with respect to a Single Claim Scheme) before the Completion Date (as confirmed by Homes England through IMS); and/or
  - 15.3.5 Tranche (of any description) if the Firm Scheme has not been accepted by Homes England through IMS or the Grant Recipient does not possess a Completed Interest.

Where Homes England pays Firm Scheme Grant to the Grant Recipient, the Allocated Capital Grant shall be reduced by a commensurate amount.

## 16 Adjustments to Final Tranche

- 16.1 If Homes England becomes aware prior to or following receipt of the Grant Recipient's application for payment of the Final Tranche pursuant to Clause 14.2 (*Grant Claim Procedures*) that the Grant Recipient has failed to Deliver the relevant Firm Scheme in accordance with the agreed Firm Scheme Details (including the Submitted Standards and the Strategic Objectives), Homes England shall be entitled (at its discretion) either:
  - 16.1.1 unless such Firm Scheme is a Single Claim Scheme, to recalculate the Firm Scheme Grant allocated to the Firm Scheme by reference to the Firm Scheme that has actually been Delivered; or
  - 16.1.2 to:
    - (a) withhold and cancel the Final Tranche payment due in relation to the relevant Firm Scheme;
    - (b) reallocate or redirect an amount equivalent to such Final Tranche payment due to such other person or purpose as Homes England in its discretion considers appropriate; and
    - (c) recover from the Grant Recipient a sum equivalent to any Firm Scheme Grant already paid to it in relation to the relevant Firm Scheme.
- 16.2 If Homes England exercises its right under Clause 16.1.1 (*Adjustments to Final Tranche*), Homes England will notify the Grant Recipient and the Grant Recipient will have ten (10) Business Days from the date of receipt of Homes England's notification to advise Homes England as to whether it wishes to withdraw the Firm Scheme from this Agreement or to proceed with the Firm Scheme on the basis of the recalculated Firm Scheme Grant figure. If:
  - the Grant Recipient wishes to withdraw the Firm Scheme, Homes England will permanently withdraw the Practical Completion Tranche Grant allocated to such scheme and the Grant Recipient must repay Homes England a sum equivalent to such part of the Firm Scheme Grant as has then been received by it, such repayment to be made within fifteen (15) Business Days of receipt of Homes England's written demand for the same;
  - 16.2.2 the Grant Recipient wishes to proceed with the Firm Scheme:
    - (a) it must immediately amend the Firm Scheme Details in IMS to reflect the recalculated Firm Scheme Grant figure and any Tranche already received. The amended Firm Scheme Details will be deemed to be effective from the date of their acceptance by Homes England (through IMS);
    - (b) the Practical Completion Tranche Grant figure will be adjusted to take account of the recalculated Firm Scheme Grant figure and of any change to the sum and percentage amount necessitated by the recalculated Firm

Scheme Grant figure being lower than the original Firm Scheme Grant figure. If such adjustment would result in the Practical Completion Tranche Grant being a negative amount (and being therefore an overpayment of Firm Scheme Grant), the Grant Recipient must pay Homes England a sum equivalent to the difference (expressed as a positive sum) between the negative amount and zero within fifteen (15) Business Days of receipt of Homes England's written demand for the same; and

- (c) Homes England will (resources permitting) pay the adjusted Practical Completion Tranche Grant due (subject to it being a positive amount) to the Grant Recipient within fifteen (15) Business Days of the date of Homes England's acceptance of the Grant Recipient's amendments to the Firm Scheme Details referred to in Clause 16.2.2(a) (Adjustments to Final Tranche).
- 16.3 If the Grant Recipient fails to provide a definitive response to Homes England within the period prescribed in Clause 16.2 (*Adjustments to Final Tranche*), Homes England shall be entitled (but not obliged) to treat such failure as a decision by the Grant Recipient to withdraw the Firm Scheme from this Agreement and the provisions of Clause 16.2.1 (*Adjustments to Final Tranche*) shall take effect.
- 16.4 Under no circumstances will Homes England be required to accept or implement any recalculation pursuant to Clause 16.2 (*Adjustments to Final Tranche*) which would have the result of increasing the amount of the Allocated Capital Grant or the Firm Scheme Grant in relation to the relevant Firm Scheme as reflected in the Firm Scheme Details ante the amendments referred to in Clause 16.2.2(a) (*Adjustments to Final Tranche*).
- 16.5 If Homes England exercises its rights under Clause 16.1.2 (*Adjustments to Final Tranche*), the Grant Recipient must repay Homes England all sums due thereunder in accordance with the provisions of Clause 18.5 (*Repayment of Grant*).

## 17 Withholding of Grant

- 17.1 Notwithstanding any other term of this Agreement:
  - 17.1.1 on or following the occurrence of a GW1 Event, Homes England:
    - (a) shall be entitled to suspend the payment of any Tranche due to the Grant Recipient;
    - (b) shall, as soon as reasonably practicable, notify the Grant Recipient of such suspension and the period within which it (acting reasonably) requires the failure or breach giving rise to the GW1 Event (the GW1 Failure) to be remedied;
    - (c) shall, if it is satisfied (acting reasonably) that the GW1 Failure has been remedied, notify the Grant Recipient to that effect and shall (subject to Clause 17.3 (*Withholding of Grant*)) make such payment of any Tranche as may then be due to the Grant Recipient (assuming no other General Withholding Event subsists). Such payment to be made within ten (10)

- Business Days of the date of Homes England's notification under this Clause 17.1.1(c) (*Withholding of Grant*); and
- (d) shall be entitled, if the GW1 Failure has not been remedied within the period prescribed pursuant to Clause 17.1.1(b) (*Withholding of Grant*) or it is or becomes apparent that the GW1 Failure is incapable of remedy either within such period or at all, to exercise the same rights as are set out in Clauses 17.1.2(a) (*Withholding of Grant*) to 17.1.2(c) (*Withholding of Grant*) (inclusive).
- 17.1.2 on or following the occurrence of a GW2 Event, Homes England:
  - (a) shall not be obliged to make the payment of any Tranche due to the Grant Recipient;
  - (b) shall (on giving the Grant Recipient not less than ten (10) Business Days written notice) be entitled to cancel any further payment of Allocated Capital Grant due to the Grant Recipient under this Agreement; and
  - (c) shall be entitled to reallocate or redirect such part of the Allocated Capital Grant as has not yet been paid to the Grant Recipient to such other person or for such purpose as Homes England in its discretion considers appropriate.
- 17.1.3 on or following the occurrence of a GW3 Event, Homes England:
  - (a) shall not be obliged to make the payment of any Tranche due to the Grant Recipient;
  - (b) shall (on giving the Grant Recipient not less than ten (10) Business Days written notice) be entitled to cancel any further payment of Allocated Capital Grant due to the Grant Recipient under this Agreement; and
  - (c) shall be entitled to reallocate or redirect such part of the Allocated Capital Grant as has not yet been paid to the Grant Recipient to such other person or for such purpose as Homes England in its discretion considers appropriate.
- 17.1.4 on or following the occurrence of a SW1 Event, Homes England:
  - (a) shall not be obliged to make any payment to the Grant Recipient in relation to the relevant Firm Scheme pending the outcome of the procedure described in Clause 16 (*Adjustments to Final Tranche*); and
  - (b) shall be entitled to exercise its rights under Clause 16 (*Adjustments to Final Tranche*);
  - (c) shall where the provisions of Clause 16.2.1 (*Adjustments to Final Tranche*) have effect, be entitled to reallocate or redirect such part of the Firm Scheme Grant (which has not yet been paid to the Grant Recipient) to such other person or for such purpose as Homes England in its discretion considers appropriate.

- 17.1.5 on or following the occurrence of a SW2 Event, Homes England:
  - (a) shall be entitled to suspend the payment of any Tranche due to the Grant Recipient in relation to the relevant Firm Scheme;
  - (b) shall, as soon as reasonably practicable, notify the Grant Recipient of such suspension and the period within which it (acting reasonably) requires the failure or breach giving rise to the SW2 Event (the SW2 Failure) to be remedied;
  - (c) shall, if it is satisfied (acting reasonably) that the SW2 Failure has been remedied, notify the Grant Recipient to that effect and shall (subject to Clause 17.3 (*Withholding of Grant*)) make such payment of any Tranche as may then be due to the Grant Recipient (assuming no other General Withholding Event or Scheme Withholding Event (in relation to that Firm Scheme) subsists). Such payment to be made within ten (10) Business Days of the date of Homes England's notification under this Clause 17.1.5(c) (*Withholding of Grant*) and
  - (d) shall be entitled, if the SW2 Failure has not been remedied within the period prescribed pursuant to Clause 17.1.5(b) (*Withholding of Grant*) or it is or becomes apparent that the SW2 Failure is incapable of remedy either within such period or at all, to exercise the same rights as are set out in Clauses 17.1.6(a) to 17.1.6(c) (inclusive) (*Withholding of Grant*);
- 17.1.6 on or following the occurrence of a SW3 Event, Homes England:
  - (a) shall not be obliged to make the payment of any Tranche due to the Grant Recipient in relation to the relevant Firm Scheme;
  - (b) shall (on giving the Grant Recipient not less than ten (10) Business Days written notice) be entitled to cancel any Tranche available to the Grant Recipient in relation to the relevant Firm Scheme; and
  - (c) shall be entitled to reallocate or redirect such part of the Firm Scheme Grant (which has not yet been paid to the Grant Recipient) to such other person or for such purpose as Homes England in its discretion considers appropriate.
- 17.2 Homes England shall incur no liability of any description to the Grant Recipient in or as a result of exercising its rights under this Clause 17 (*Withholding of Grant*).
- 17.3 Homes England shall not be obliged to make any payment of any Tranche to the Grant Recipient where the due date for such payment falls after 31 March 2026 unless Homes England has in its absolute discretion permitted an extension to that date pursuant to Clause 8.3 (*Time extensions*).
- 18 Repayment of Grant
- 18.1 The parties acknowledge and agree that notwithstanding any other term of this Agreement:

- 18.1.1 the Recovery Determination has effect (mutatis mutandis) in respect of grant paid under this Agreement and that each party has the respective rights and obligations described in such determination;
- 18.1.2 for the purposes of the Recovery Determination the terms of this Agreement represent the conditions attached to the making of Capital Grant; and
- 18.1.3 on the occurrence of a Relevant Event the Grant Recipient must recycle or repay (as applicable) the Capital Grant Recoverable in each case in accordance with the terms of the Recovery Determination.
- 18.2 Without prejudice to any other term of this Agreement, Homes England reserves the right whether following termination of this Agreement or otherwise (which right the Grant Recipient expressly acknowledges and agrees) at its discretion to recover from the Grant Recipient the Firm Scheme Grant or such part or aggregation thereof as is determined in accordance with Clause 18.3 (*Repayment of Grant*) (the **Recoverable Amount**) in circumstances where:
  - 18.2.1 a Prohibited Act has occurred and the Grant Recipient has not satisfied the Waiver Condition in respect of such Prohibited Act;
  - 18.2.2 the relevant Tranche has been paid to the Grant Recipient on the basis of a misrepresentation made by or on behalf of the Grant Recipient other than in the circumstances specified in Clause 18.2.5 (*Repayment of Grant*);
  - 18.2.3 Homes England has made an overpayment in relation to a Firm Scheme or has made a payment in error to the Grant Recipient;
  - 18.2.4 a Balancing Sum has arisen;
  - the Final Tranche has been paid to the Grant Recipient but Homes England becomes aware (whether following the completion of a Compliance Audit or otherwise) that the Grant Recipient has failed to Deliver the relevant Firm Scheme in accordance with the agreed Firm Scheme Details;
  - 18.2.6 the Grant Recipient has breached its obligations under any of Clauses 10 (Delivery Obligations), Clause 11 (Operational Obligations) or Clause 12 (Review, Monitoring and Reporting);
  - 18.2.7 a Scheme Termination Event has occurred;
  - 18.2.8 a Total Termination Event has occurred;
  - 18.2.9 Homes England has exercised its rights under:
    - (a) Clause 17.1.1 (*Withholding of Grant*) (and the GW1 Failure has not been remedied within the period prescribed in Clause 17.1.1(b) (*Withholding of Grant*)); or
    - (b) Clause 17.1.2 (Withholding of Grant);
  - 18.2.10 Homes England has exercised its rights under or Clause 17.1.3 (*Withholding of Grant*);

- 18.2.11 Homes England has exercised its rights under:
  - (a) Clause 17.1.5 (*Withholding of Grant*) (and the SW2 Failure has not been remedied within the period prescribed in Clause 17.1.5(b) (*Withholding of Grant*)); or
  - (b) under Clause 17.1.6 (Withholding of Grant); or
- 18.2.12 Homes England has exercised its rights under Clauses 16.1.2 (*Adjustments to Final Tranche*), 16.2.1 (*Adjustments to Final Tranche*) or 16.3 (*Adjustments to Final Tranche*); or
- 18.2.13 Start on Site (including the actions contemplated thereby) for the relevant Firm Scheme has not been achieved by 30 September 2025 (or such other date agreed by Homes England (in its absolute discretion) in IMS) and no Start on Site Tranche Grant has been paid.
- 18.3 In the circumstances set out in:
  - 18.3.1 Clauses 18.2.1 (Repayment of Grant), 18.2.2 (Repayment of Grant), 18.2.6 (Repayment of Grant) or 18.2.7 (Repayment of Grant) the Recoverable Amount shall be a sum equivalent to the Firm Scheme Grant paid with respect to any Firm Scheme deemed by Homes England (acting reasonably) to have been affected;
  - 18.3.2 Clauses 18.2.3 (*Repayment of Grant*) and 18.2.4 (*Repayment of Grant*), the Recoverable Amount shall be a sum equal to the amount of the overpayment, the sum paid in error or the Balancing Sum as applicable;
  - 18.3.3 Clause 18.2.5 (*Repayment of Grant*), subject always to Clause 18.4 (*Repayment of Grant*) the Recoverable Amount shall be determined in accordance with the following procedure:
    - (a) the parties (acting in good faith) shall seek to agree within fifteen (15) Business Days of the Non Compliance Notification Date a revised figure for the Firm Scheme Grant figure reflecting the changed nature of the delivered Firm Scheme as against that described in the Firm Scheme Details;
    - (b) where a revised figure for Firm Scheme Grant is agreed, the Recoverable Amount shall be the product of the following calculation:

RA = FSG - RFSG

where

RA is the Recoverable Amount;

FSG is the Firm Scheme Grant paid pursuant to Clause 15.1 (*Payment of Grant*) in respect of the relevant Firm Scheme; and

RFSG is the revised Firm Scheme Grant figure agreed pursuant to Clause 18.3.3(a) (*Repayment of Grant*);

- (c) the Grant Recipient shall immediately amend the relevant information on IMS to reflect any agreement reached made pursuant to Clause 18.3.3(a) (Repayment of Grant);
- (d) where the parties are unable to agree a revised Firm Scheme Grant figure in accordance with Clause 18.3.3(a) (*Repayment of Grant*) Homes England shall be entitled to terminate this Agreement in part in accordance with Clause 19.1 (*Default Events and Termination*) and the Recoverable Amount shall be an amount equal to the Firm Scheme Grant paid pursuant to Clause 15.1 (*Payment of Grant*) in respect of the relevant Firm Scheme.

Under no circumstances will Homes England be required to make any payment to the Grant Recipient if the application of the calculation in Clause 18.3.3(b) (*Repayment of Grant*) results in RA being a negative figure.

- 18.3.4 Clause 18.2.8 (*Repayment of Grant*), the Recoverable Amount shall:
  - (a) where the termination has arisen pursuant to a Fundamental (A) Default, be a sum equal to the aggregated amount of all Firm Scheme Grant already paid by Homes England to the Grant Recipient under this Agreement; and
  - (b) where the termination has arisen pursuant to a Specified Default, a Bid Default or a Fundamental (B) Default, be a sum equal to the Fundamental Termination Amount.
- 18.3.5 Clause 18.2.9 (*Repayment of Grant*) the Recoverable Amount shall be a sum equal to the Fundamental Termination Amount;
- 18.3.6 Clause 18.2.10 (*Repayment of Grant*) the Recoverable Amount shall be a sum equal to the aggregated amount of all Firm Scheme Grant already paid by Homes England to the Grant Recipient under this Agreement;
- 18.3.7 Clause 18.2.11 (*Repayment of Grant*) the Recoverable Amount shall be a sum equal to any Firm Scheme Grant already paid to the Grant Recipient in relation to the relevant Firm Scheme;
- 18.3.8 Clause 18.2.12 (*Repayment of Grant*) the Recoverable Amount shall be a sum equivalent to any Firm Scheme Grant already paid in relation to the relevant Firm Scheme; or
- 18.3.9 Clause 18.2.13 (*Repayment of Grant*) the Recoverable Amount shall be a sum equivalent to any Acquisition Tranche Grant paid.
- 18.4 Where Homes England (acting reasonably) considers that the Grant Recipient acted fraudulently or dishonestly in claiming the Firm Scheme Grant for the relevant Firm Scheme, such claim shall be deemed to be a Prohibited Act and Homes England will not be bound by the terms of Clause 18.3.3 (*Repayment of Grant*).

- The Grant Recipient must pay the Recoverable Amount to Homes England within ten (10) Business Days of demand together with interest at two per centum (2%) above the base rate from time to time of the Royal Bank of Scotland plc such interest to run from the date upon which the Firm Scheme Grant (or relevant part thereof), overpayment or payment in error was paid to the Grant Recipient until the date upon which Homes England receives the repayment required from the Grant Recipient under this Clause 18 (*Repayment of Grant*).
- The Grant Recipient acknowledges and agrees that the disposal or letting of an AHP Dwelling to any person for any purpose other than the relevant Agreed Purpose constitutes a failure to comply with a condition attached to the making of Capital Grant for the purposes of paragraph 7(e) of the Recovery Determination.
- 18.7 The parties acknowledge that the Late Payment of Commercial Debts (Interest) Act 1998 does not apply to this Agreement.
- 18.8 Notwithstanding any other term of this Clause 18 (*Repayment of Grant*), where a payment has been made following an administrative error by Homes England (for which the Grant Recipient was not responsible), the Grant Recipient shall not be liable for interest on the amount repayable under Clause 18.5 (*Repayment of Grant*).

### 19 **Default Events and Termination**

- 19.1 On the occurrence of a Scheme Default, Homes England shall (subject to Clause 19.2 (*Default Events and Termination*)) be entitled (without any liability to the Grant Recipient) immediately upon serving written notice to:
  - 19.1.1 terminate this Agreement insofar as it relates to the Firm Scheme to which the Scheme Default relates:
  - 19.1.2 withhold and cancel any further payment of Firm Scheme Grant due to the Grant Recipient in relation to the Firm Scheme; and
  - 19.1.3 reallocate or redirect such part of the Firm Scheme Grant which has not yet been paid to the Grant Recipient to such other person or for such purpose as Homes England in its discretion considers appropriate.
- 19.2 Where the Scheme Default is of a type described in limb (a), (c) or (e) of the definition of "Scheme Default", Homes England:
  - 19.2.1 must notify the Grant Recipient of the Scheme Default and of the period within which it (acting reasonably) requires the Scheme Default to be remedied; and
  - shall be entitled, if the Scheme Default has not been remedied within the period prescribed pursuant to Clause 19.2.1 (*Default Events and Termination*) or it is or becomes apparent that the Scheme Default is incapable of remedy either within such period or at all, to exercise the rights set out in Clause 19.1 (*Default Events and Termination*).
- 19.3 On the occurrence of a Specified Default, Homes England shall (subject to Clause 19.4 and Clause 19.8 (*Default Events and Termination*)) be entitled and without any liability to the Grant Recipient to:

- 19.3.1 terminate this Agreement in its entirety;
- 19.3.2 withhold and cancel any further payment of Allocated Capital Grant due to the Grant Recipient under this Agreement (other than any payments payable in relation to Continuing Firm Schemes); and
- 19.3.3 reallocate or redirect such part of the Allocated Capital Grant (which has not yet been paid to the Grant Recipient and which is not payable in relation to Continuing Firm Schemes) to such other person or for such purpose as Homes England in its discretion considers appropriate.
- 19.4 Homes England's entitlement to exercise the rights set out in Clause 19.3 (*Default Events and Termination*) shall be suspended pending completion of the following procedure within the timescales prescribed below:
  - 19.4.1 Homes England must serve written notice on the Grant Recipient requiring the Grant Recipient to remedy the Specified Default;
  - 19.4.2 If within a period of thirty (30) Business Days following service of such notice:
    - (a) the Specified Default has not been remedied;
    - (b) where so permitted by Homes England, the Grant Recipient has not given an undertaking to remedy the Specified Default on terms satisfactory to Homes England; or
    - (c) it becomes apparent that the Specified Default is incapable of remedy either within such period or at all,

Homes England shall be entitled immediately and without any liability to the Grant Recipient to exercise its rights under Clause 19.3 (*Default Events and Termination*).

- 19.5 On the occurrence of a Bid Default, Homes England shall (subject to Clause 19.6 (*Default Events and Termination*) and Clause 19.8 (*Default Events and Termination*)) be entitled and without any liability to the Grant Recipient to:
  - 19.5.1 terminate this Agreement in its entirety;
  - 19.5.2 withhold and cancel any further payment of Allocated Capital Grant due to the Grant Recipient under this Agreement (other than any payments payable in relation to Continuing Firm Schemes); and
  - 19.5.3 reallocate or redirect such part of the Allocated Capital Grant (which has not yet been paid to the Grant Recipient and which is not payable in relation to Continuing Firm Schemes) to such other person or for such purpose as Homes England in its discretion considers appropriate.
- 19.6 Homes England's entitlement to exercise the rights set out in Clause 19.5 (*Default Events and Termination*) shall be suspended pending completion of the following procedure within the timescales prescribed below:

- 19.6.1 Homes England must notify the Grant Recipient in writing of its intention to call a Bid Default and to exercise its rights under Clause 19.5 (*Default Events and Termination*);
- the parties (acting in good faith) shall meet within ten (10) Business Days of the date of the notice referred to in Clause 19.6.1 (*Default Events and Termination*) to seek to agree adjustments to the Approved Capital Bid and/or the Allocated Capital Grant to reflect any demonstrable underperformance by the Grant Recipient against its delivery projections as set out in the Approved Capital Bid;
- 19.6.3 where adjustments are agreed, the Grant Recipient shall promptly (and in any event within fifteen (15) Business Days of the date of the above meeting) make all such amendments to the information contained in IMS in respect of the Approved Capital Bid as are necessary to reflect the agreement made pursuant to Clause 19.6.2 (Default Events and Termination) and in that case Homes England's rights under Clause 19.5 (Default Events and Termination) shall lapse in respect of that Bid Default which gave rise to the implementation of the procedure under this Clause 19.6 (Default Events and Termination); and
- 19.6.4 if the parties are unable to agree adjustments to the Approved Capital Bid pursuant to Clause 19.6.2 (*Default Events and Termination*) within fifteen (15) Business Days of the date of the meeting or the Grant Recipient fails correctly to amend the information contained in IMS in accordance with Clause 19.6.3 (Default *Events and Termination*), Homes England shall be entitled immediately and without any liability to the Grant Recipient to exercise its rights under Clause 19.5 (*Default Events and Termination*).
- 19.7 On the occurrence of a Fundamental Default, Homes England shall on the service of written notice be entitled forthwith and without any liability to the Grant Recipient to:
  - 19.7.1 terminate this Agreement in its entirety;
  - 19.7.2 withhold and cancel any further payment of Allocated Capital Grant due to the Grant Recipient under this Agreement; and
  - 19.7.3 reallocate or redirect such part of the Allocated Capital Grant (which has not yet been paid to the Grant Recipient) to such other person or for such purpose as Homes England in its discretion considers appropriate.
- 19.8 Where Clause 19.3 (*Default Events and Termination*) or Clause 19.5 (*Default Events and Termination*) applies and:
  - 19.8.1 there are no Continuing Firm Schemes, Homes England may terminate this Agreement in its entirety in accordance with the terms of Clause 19.3 (Default *Events and Termination*) or Clause 19.5 (*Default Events and Termination*) (as applicable); and
  - 19.8.2 there are Continuing Firm Schemes, Homes England may terminate this Agreement in relation to all but the Continuing Firm Schemes, such termination to take effect in accordance with the timescales specified in Clause 19.4 (*Default Events and Termination*) or Clause 19.6 (*Default Events and Termination*) as applicable.

## 20 Subsidy

- The parties acknowledge that they have structured this Agreement with the objective that it is lawful and complies with the requirements of the United Kingdom Competition Requirement.
- 20.2 Notwithstanding anything in this Agreement:
  - 20.2.1 Homes England shall only provide Firm Scheme Grant to the extent that such does not give rise to Unlawful Subsidy; and
  - 20.2.2 the Grant Recipient must comply with the requirements of the United Kingdom Competition Requirement (where applicable) in respect of any Firm Scheme Grant paid.
- 20.3 Notwithstanding Clauses 20.1 and 20.2 of this Agreement if any Firm Scheme Grant is found to constitute Unlawful Subsidy (or is under investigation by a Competent Authority or subject to judicial proceedings in relation to compliance with the requirements of the United Kingdom Competition Requirement) then:
  - 20.3.1 the parties acting in good faith will promptly seek to restructure the arrangements surrounding the Firm Scheme Grant and the terms of this Agreement to the extent necessary to ensure that no Unlawful Subsidy subsequently arises from it; and/or
  - 20.3.2 the parties shall promptly cooperate in good faith to provide evidence that the Firm Scheme Grant (or the restructured Firm Scheme Grant) does not or will not give rise to Unlawful Subsidy.
- 20.4 If any Firm Scheme Grant is found to constitute Unlawful Subsidy and/or is not capable of being restructured so as to be compliant then the Grant Recipient must repay any sum of Unlawful Subsidy plus such interest as is prescribed by the United Kingdom Competition Requirement within ten (10) Business Days of Homes England issuing it with a written demand for payment.

# 21 Anti-Bribery and Anti-Corruption

The Grant Recipient must comply with the terms of Schedule 6 (Anti-Bribery and Anti-Corruption).

### 22 Information and Confidentiality

The Grant Recipient must comply with the terms of Schedule 7 (*Information and Confidentiality*).

### 23 Data Protection

The Grant Recipient must comply with the terms of Schedule 8 (Data Protection).

## 24 Intellectual Property

The Grant Recipient must comply with the terms of Schedule 9 (Intellectual Property).

### 25 **Health and Safety**

- 25.1 The Grant Recipient will comply in all material respects with all relevant Legislation including but not limited to Legislation relating to health and safety, welfare at work, equality and diversity, modern slavery and other relevant employment matters and will use reasonable endeavours to procure that all Grant Recipient Parties engaged in the delivery of the Approved Capital Bid do likewise.
- The Grant Recipient confirms that it has, and is in full compliance with, a policy covering equal opportunities designed to ensure that discrimination prohibited by the Equality Act 2010 or which is made on any other unjustifiable basis is avoided at all times and will provide a copy of that policy and evidence of the actual implementation of that policy upon request by Homes England.
- 25.3 The Grant Recipient shall have due regard to the public sector equality duty under Part 11 of the Equality Act 2010 insofar as its activities under this Agreement could reasonably be deemed to be functions of a public nature for the purposes of that Part.
- 25.4 To the extent that Homes England is a 'client' for the purposes of the CDM Regulations:
  - 25.4.1 where the Grant Recipient is engaging consultants and a contractor or contractors as Subcontractors to Deliver the Firm Scheme the Grant Recipient elects to be the only client in relation to such Firm Scheme; or
  - 25.4.2 where the Grant Recipient is contracting with a developer as a Subcontractor to Deliver a Firm Scheme the Grant Recipient shall procure that such developer shall elect to be the only client in relation to the Firm Scheme on or before the date that such scheme becomes a Firm Scheme,

and Homes England hereby agrees to such election.

- The Grant Recipient shall not seek to withdraw, terminate or in any manner derogate from such election pursuant to Clause 25.4.1 (*Health and Safety*) or (if appropriate) shall procure that any developer/employer shall not withdraw, terminate or in any manner derogate from any election pursuant to Clause 25.4.1 (*Health and Safety*) without Homes England's prior written consent, which Homes England may in its absolute discretion withhold.
- The Grant Recipient shall at all times comply with all obligations, requirements and duties arising under the HS Act and the CDM Regulations in connection with the Works.
- 25.7 The Grant Recipient shall at all times procure the compliance with all obligations, requirements and duties arising under the HS Act by any and all parties appointed in connection with the Works or allowed on the Site.
- 25.8 The Grant Recipient shall at all times maintain and procure that there is maintained an accurate record of all health, safety and environmental incidents which occur on or in connection with each Firm Scheme in the form set out in Schedule 5 (Form of Health and Safety Report) to this Agreement.
- Without prejudice to any other provision of this Agreement, the Grant Recipient shall notify Homes England's Safety Health and Environmental (SHE) Team on 0300 1234 500 or

<u>enquiries@homesengland.gov.uk</u> within five (5) Business Days of the occurrence of any of the following events which arise out of or in connection with a Firm Scheme:

- 25.9.1 any specified (major) injuries, requiring reporting under RIDDOR;
- 25.9.2 a fatal accident to any worker or a member of the public;
- 25.9.3 any injury to a member of the public requiring reporting under RIDDOR;
- 25.9.4 any dangerous occurrence, as defined by RIDDOR;
- 25.9.5 any enforcement action taken by the Health and Safety Executive, Local Fire Authority, the Police and Statutory Environmental Regulators (including the serving of enforcement, warning, improvement or prohibition notices);
- 25.9.6 any incident having health, safety or environmental implications which attracts the attention of the police and/or the media;
- 25.9.7 the commencement of any criminal prosecution under health and safety or environmental legislation; and
- 25.9.8 any environmental incident that may be brought to the attention of the regulatory authorities, either directly or indirectly, which has the potential to give rise to a formal warning or prosecution, either as a single occurrence or as a contributory occurrence in a series of events.
- 25.10 The Grant Recipient will procure that all its Subcontractors and Professional Team comply at all times with the HS Act and the CDM Regulations and will procure that the Grant Recipient and each Subcontractor and member of the Professional Team shall at all times have due regard to the protection and safety of members of the public and their property on the Site, adjoining land owners and their property, visitors to the Site and their property and will at all times comply with the requirements of the Health and Safety Executive, the HS Act and all rules codes and regulations (including the CDM Regulations) and legislation relating to the health and safety of workers, and to the undertaking of construction works.

## 26 Construction Industry Scheme

26.1 In this Clause 26 (*Construction Industry Scheme*), the following definitions shall apply:

**CIS** means the provisions of chapter 3 of part 3 of the Finance Act 2004 together with any regulations made pursuant to those provisions including (without limitation) the Income Tax (Construction Industry Scheme) Regulations 2005;

**Construction Contract** has the same meaning as in Section 57(2) of the Finance Act 2004; and

**HMRC** means HM Revenue & Customs.

The Grant Recipient warrants to Homes England that it holds gross payment status for the purposes of the CIS (pursuant to paragraph CISR13040 of the Construction Industry Scheme Reform manual or otherwise) such that the Grant Recipient is entitled to receive payments under Construction Contracts without any deduction under the CIS. The Grant

Recipient undertakes to notify Homes England within two (2) Business Days of ceasing to hold gross payment status.

The Grant Recipient will, on demand, pay to Homes England an amount equal to any tax liability, interest or penalties imposed on Homes England under the CIS as a result of, or in connection with, any payments made by Homes England pursuant to this Agreement, together with any reasonable costs incurred by Homes England in connection with such tax liability, interest or penalty.

## 27 Assignment and sub-contracting

- 27.1 Homes England will be entitled to transfer or assign all or part of this Agreement at any time without the consent of the Grant Recipient.
- 27.2 The Grant Recipient will not be entitled to transfer or assign all or part of this Agreement.

### 28 **Dispute resolution**

All disputes and differences arising out of or in connection with this Agreement including in relation to any non-contractual obligation (a **Dispute**) shall be resolved pursuant to the terms of this Clause 28 (*Dispute resolution*).

## 28.2 Negotiation

- 28.2.1 In the event that a party considers that a Dispute exists, such party shall serve a notice upon the other party (a **Notice of Dispute**) giving brief details of the Dispute and in the first instance the Grant Recipient's Representative and Homes England Senior Officer (**Senior Officers**) shall use their reasonable endeavours to resolve such Dispute amicably and in good faith and in accordance with this Clause 28.2 (*Negotiation*).
- 28.2.2 If there has been no resolution of the dispute within thirty (30) days of the referral to Senior Officers, the Dispute shall be referred to directors of the Grant Recipient and the chief executive officer of Homes England (together, the **Chief Executives**).
- 28.2.3 The Chief Executives shall meet within ten (10) Business Days (or such other longer period not exceeding twenty (20) Business Days as the parties may agree) of such referral to attempt to resolve the Dispute. Any unanimous resolution of the Chief Executives shall be recorded in writing and signed by them and shall be final and binding unless the parties agree otherwise.

### 28.3 Referral to Expert

- 28.3.1 If there has been no resolution of the Dispute within twenty (20) days of the referral to Chief Executives either party may give to the other written notice referring the dispute to a suitably qualified independent Expert for determination in accordance with this Clause 28.3 (*Referral to Expert*).
- 28.3.2 The Expert shall be required to prepare a written decision and give notice (including a copy) of the decision to the Parties within a maximum of three (3) months of the matter being referred to the Expert.

- 28.3.3 If the Expert dies or becomes unwilling or incapable of acting, or does not deliver the decision within the time required by this Clause 28.3 (*Referral to Expert*) then:
  - (a) either party may apply to the Relevant Body to discharge the Expert and to appoint a replacement Expert with the required expertise; and
  - (b) this Clause 28.3 (*Referral to Expert*) shall apply in relation to the new Expert as if they were the first Expert appointed.
- 28.3.4 All matters under this Clause 28.3 (*Referral to Expert*) must be conducted, and the Expert's decision shall be written, in the English language.
- 28.3.5 The Parties shall be entitled to make submissions to the Expert (including oral submissions) and shall provide (or procure the provision to) the Expert with such assistance and documents as the Expert reasonably requires for the purpose of reaching a decision.
- 28.3.6 To the extent not provided for by this Clause 28.3 (*Referral to Expert*), the Expert may in their reasonable discretion determine such other procedures to assist with the conduct of the determination as they consider just or appropriate, including (to the extent they consider necessary) instructing professional advisers to assist them in reaching their determination.
- 28.3.7 Each party shall (with reasonable promptness) supply each other with all information and give each other access to all documentation and personnel as the other party reasonably requires to make a submission under this Clause 28.3 (*Referral to Expert*).
- 28.3.8 The Expert shall act as an expert and not as an arbitrator. The Expert shall determine the matter in dispute (which may include any issue involving the interpretation of any provision of this Agreement, their jurisdiction to determine the matters and issues referred to them or their terms of reference). The Expert's written decision on the matters referred to them shall be final and binding on the parties in the absence of manifest error or fraud.
- 28.3.9 Each party shall bear its own costs in relation to the reference to the Expert. The Expert's fees and any costs properly incurred by them in arriving at their determination (including any fees and costs of any advisers appointed by the Expert) shall be borne by the Parties equally or in such other proportions as the Expert shall direct.

### 28.4 Submission to Courts

Notwithstanding the foregoing, at any time Homes England, at its sole discretion, may choose to submit any Dispute to the courts of England. If a process pursuant to either Clause 28.2 (*Negotiation*) and/or 28.3 (*Referral to Expert*) has been initiated, at the time that Homes England chooses to submit the matter to the courts of England and Wales, then it is agreed that such process is to be immediately discontinued without any binding determination being made. Each party hereby irrevocably submits to the exclusive jurisdiction of the courts of England.

## 28.5 Continued Performance

No reference of any dispute to an Expert pursuant to this Clause 28 (*Dispute resolution*) shall relieve any party from any liability for the due and punctual performance of its obligations under this Agreement.

#### 29 Further assurance

- 29.1 At any time upon the written request of Homes England the Grant Recipient:
  - 29.1.1 shall promptly execute and deliver or procure the execution and delivery of any and all such further instruments and documents as may be necessary for the purpose of obtaining for Homes England the full benefit of this Agreement and of the rights and powers herein granted; and
  - 29.1.2 shall perform and use its reasonable endeavours to procure that any third party performs such acts as may be reasonably required for the purposes of giving full effect to this Agreement.

### 30 No fetter on statutory functions

Notwithstanding anything apparently or impliedly to the contrary in this Agreement or any of the deeds and documents referred to herein, in carrying out its statutory duties or functions the discretion of Homes England shall not be fettered, constrained or otherwise unlawfully affected by the terms of this Agreement or any such other deed or document.

## 31 No agency

- 31.1 Nothing in this Agreement or otherwise shall be held, implied or deemed to constitute a partnership, joint venture or other association or, save as expressly provided, the relationship of principal and agent between the parties.
- The Grant Recipient shall at all times be independent and nothing in this Agreement shall be construed as creating the relationship of employer and employee between Homes England and the Grant Recipient. Neither the Grant Recipient nor any of its employees shall at any time hold itself or themselves out to be an employee of Homes England.

## 32 Exclusion of third party rights

Except as otherwise expressly provided no person who is not a party to this Agreement shall be entitled to enforce any terms of this Agreement solely by virtue of the Contracts (Rights of Third Parties) Act 1999.

### 33 Entire Agreement

- This Agreement and the Clauses herein contained together with the Schedules constitute the entire agreement between the parties and may only be varied or modified in writing by deed.
- The Grant Recipient hereby acknowledges that save as set out or referred to in the Agreement there are and have been no representations made by or on behalf of Homes England of whatsoever nature on the faith of which the Grant Recipient is entering into this Agreement.

## 34 **Severability**

If any term, Clause or provision contained in this Agreement shall be held to be invalid, unlawful or unenforceable to any extent, such term, Clause or provision shall to that extent be omitted from this Agreement and shall not affect the validity, legality or enforceability of the remaining parts of this Agreement.

## 35 Cumulative rights and enforcement

- Any rights and remedies provided for in this Agreement whether in favour of Homes England or the Grant Recipient are cumulative and in addition to any further rights or remedies which may otherwise be available to those parties.
- The parties acknowledge that money damages alone may not properly compensate Homes England for any breach of the Grant Recipient's obligations hereunder and the parties hereby expressly agree that in the event of the breach or threatened breach of any such obligation in addition to any other rights or remedies Homes England may have in law, in equity or otherwise Homes England shall be entitled to seek injunctive or other equitable relief compelling specific performance of and other compliance with the terms of such obligations.

#### 36 Waiver

- Neither the failure of any party at any one time to enforce any provision of this Agreement nor the payments by Homes England of Firm Scheme Grant under Clause 15.1 (*Payment of Grant*) in any way affects the relevant party's right thereafter to require complete performance by the other party, nor may the waiver of any breach or any provision be taken or held to be a waiver of any subsequent breach of any provision or be a waiver of the provision itself.
- Where in this Agreement any obligation of a party is to be performed within a specified time that obligation shall be deemed to continue after that time if the party fails to comply with that obligation within the time.
- Any waiver or release of any right or remedy of either party must be specifically granted in writing signed by that party and shall:
  - 36.3.1 be confined to the specific circumstances in which it is given;
  - 36.3.2 not affect any other enforcement of the same or any other right; and
  - 36.3.3 (unless it is expressed to be irrevocable) be revocable at any time in writing.

#### 37 **VAT**

- 37.1 All payments made by Homes England under or in connection with this Agreement are inclusive of any VAT, including for the avoidance of doubt, payments of grant funding under or in connection with this Agreement to the Grant Recipient.
- 37.2 The Grant Recipient considers that the payment of grant funding under or in connection with this Agreement is outside the scope of VAT. In the event that Homes England is the recipient of a supply or supplies of specified services (as such term is defined in the Value Added Tax (Section 55A) (Specified Services and Excepted Supplies) Order 2019 (the

**Order**)) under or in connection with this Agreement, Homes England confirms that the requirements specified in article (8)(1)(b) of the Order are satisfied in respect of the supply or supplies with the result that Section 55A(6) of the Value Added Tax Act 1994 will not apply to such supply or supplies. The Grant Recipient acknowledges that it will account for and pay any VAT on any taxable supply or supplies it makes to Homes England under or in connection with this Agreement.

- 37.3 Any consideration (whether monetary consideration or non-monetary consideration) paid or provided under or in connection with this Agreement for any supply by Homes England is to be treated as exclusive of any VAT and if Homes England (or the representative member of any VAT group of which it is a member) is required to account for VAT on a supply, the Grant Recipient shall pay (in addition to paying or providing any other consideration) an amount equal to the amount of any VAT upon the earlier of:
  - 37.3.1 the time for payment or provision of the consideration; and
  - 37.3.2 the time of the supply for VAT purposes,

and within ten (10) Business Days of receipt of such payment Homes England shall issue a VAT invoice in respect of that VAT.

- 37.4 Notwithstanding any other provision in this Agreement, Homes England is entitled to deduct any amount from a payment it is required to make under this Agreement where such deduction is required by law.
- 38 Survival of this Agreement
- Insofar as any of the rights and powers of Homes England provided for in this Agreement shall or may be exercised or exercisable after the termination or expiry of this Agreement the provisions of this Agreement conferring such rights and powers shall survive and remain in full force and effect notwithstanding such termination or expiry.
- Insofar as any of the obligations of the Grant Recipient provided for in this Agreement remain to be discharged after the termination or expiry of this Agreement the provisions of this Agreement shall survive and remain in full force and effect notwithstanding such termination or expiry.
- Without limitation the provisions of Clauses 3 (Acknowledgements, Representations and Warranties), 5.3 (Firm Schemes), 6 (Empty Homes Schemes, HOLD Schemes and OPSO Schemes), 7 (Changes to Firm Schemes), 9.7 (Firm Scheme substitution and additions), 10 (Delivery Obligations), 11 (Operational Obligations), 12 (Review, Monitoring and Reporting), 13 (Transparency Obligations) 14 (Grant Claim Procedures), 15 (Payment of Grant), 16 (Adjustments to Final Tranche), 17 (Withholding of Grant), 18 (Repayment of Grant), 19 (Default Events and Termination), 20 (Subsidy), 21 (Anti-Bribery and Anti-Corruption), 22 (Information and Confidentiality), 23 (Data Protection), 24 (Intellectual Property), 28 (Dispute resolution), 35 (Cumulative rights and enforcement), 36 (Waiver), 39 (Execution), 40 (Governing law), Schedule 6 (Anti-Bribery and Anti-Corruption), Schedule 7 (Information and Confidentiality), Schedule 8 (Data Protection), Schedule 9 (Intellectual Property), and this Clause 38 (Survival of this Agreement) and such other provisions of this Agreement as are necessary to give effect to such Clauses and/or Schedules are expressly agreed by the parties to survive the termination or expiry of this Agreement.

#### 39 Execution

- 39.1 This Agreement may be executed:
  - 39.1.1 by the electronic application of a party's authorised signatory's signature and provision of an electronic copy of the same; and
  - 39.1.2 in any number of counterparts and each counterpart will when executed be an original of this Agreement and all counterparts together will constitute one instrument.

### 40 Governing law

This Agreement shall be governed by and construed in accordance with the laws of England and Wales and subject to the provisions of Clause 28 (*Dispute resolution*) the parties irrevocably submit to the exclusive jurisdiction of the courts of England and Wales.

#### 41 Notices

- Any notice to be given hereunder shall be in writing addressed to Homes England Senior Officer (in the case of notices to be given to Homes England) or the Grant Recipient's Representative (in the case of notices to be given to the Grant Recipient) and shall be sufficiently served if delivered by hand and receipted for by the recipient or sent by recorded delivery and addressed in the case of any party to the other party's registered office as set out at the beginning of this Agreement or to such other addresses a party may from time to time notify to the other in writing provided that such other address is within England and Wales.
- 41.2 Any notice shall be deemed to be given by the sender and received by the recipient:
  - 41.2.1 if delivered by hand, when delivered to the recipient; or
  - 41.2.2 if delivered by recorded delivery, three (3) Business Days after and including the date of postage,

provided that if the delivery or receipt is:

- 41.2.3 on a day which is not a Business Day; or
- 41.2.4 is after 4.00 pm

it will be deemed to have been received at 9.00 am on the following Business Day.

#### Schedule 1

### Acknowledgements, Representations and Warranties

#### Part 1

### **Agreed Principles**

- The provisions of this Agreement represent the conditions upon which Homes England makes the Allocated Capital Grant available to the Grant Recipient for the purposes of Sections 19 and 31 HRA 2008:
- The Allocated Capital Grant is being made available by Homes England on the express understanding that it is applied solely for the purposes of funding the Development Costs in respect of AHP Dwellings which are to be let or sold to individuals as AHP Housing;
- 3 All RCGF Proceeds:
- 3.1 identified in the Firm Scheme Details must be applied solely for the purposes of funding the Development Costs in respect of the relevant Firm Scheme; and
- 3.2 used for the purposes of funding (in whole or in part) the Development Costs constitute social housing assistance for the purposes of Section 32 HRA 2008 and are subject to the terms of the Recovery Determination.
- The Public Sector Funding in respect of a Firm Scheme may not exceed an amount equal to the Actual Development Costs incurred by the Grant Recipient in respect of the Delivery of that Firm Scheme nor may the Public Sector Funding in respect of the Approved Capital Bid exceed an amount equal to the aggregated Actual Development Costs in respect of the delivery of the Approved Capital Bid.
- 5 All Firm Scheme Grant paid under this Agreement is:
- 5.1 social housing assistance as defined in Section 32(13) of the HRA 2008; and
- 5.2 subject to the provisions of the HRA 2008 and any applicable determinations made under such provisions.
- The provisions of Clause 18 (*Repayment of Grant*) represent events and principles determined by Homes England for the purposes of Sections 32-34 of the HRA 2008.
- Any failure by the Grant Recipient to comply with the terms of this Agreement or the occurrence of a Default Event or Withholding Event constitutes a failure to comply with a condition attached to the making of Capital Grant for the purposes of paragraph 7(e) of the Recovery Determination.
- The terms of the Capital Funding Guide are incorporated within this Agreement (mutatis mutandis).
- 9 The Grant Recipient must hold Registered Provider status at the point at which any AHP Rent Dwelling, Rent to Buy Dwelling or Nil Grant Unit provided pursuant to this Agreement is made available for rent.

- Where the Grant Recipient applies RCGF Proceeds towards the delivery of any dwelling in any year of the AHP 2021/26:
- 10.1 the terms of this Agreement will be construed as applying to such RCGF Proceeds (mutatis mutandis); and
- the Grant Recipient must comply with any applicable terms of the Capital Funding Guide with respect to such dwelling.
- The Grant Recipient acknowledges that, pursuant to the programme requirements of the AHP 2021/26, where the Grant Recipient possesses or will possess a SLI (Rented Accommodation) in the form of a lease, the unexpired term of such lease must be of the longest duration that the Grant Recipient can reasonably negotiate and comply with any applicable requirements of the Capital Funding Guide.
- The Grant Recipient may not upload any Nil Grant Unit onto IMS other than with Homes England's prior written approval and the provisions of this Agreement which govern Nil Grant Units shall be of no effect until the Acceptance Date has passed with respect to any Firm Scheme which Homes England has agreed on IMS may comprise one or more Nil Grant Units.

#### Part 2

### **Representations and Warranties**

### 1 Powers, vires and consents

- 1.1 It has the power to enter into and to exercise its rights and perform its obligations under this Agreement and has taken all necessary action to authorise the execution by it of and the performance by it of its obligations under this Agreement.
- 1.2 It is not subject and will not become subject to any other obligation, compliance with which will or is likely to, have a Material Adverse Effect in relation to the Approved Capital Bid or any Firm Scheme.
- 1.3 Its obligations under this Agreement constitute its legal, valid and binding obligations, enforceable in accordance with its terms.
- 1.4 The execution, delivery and performance by it of this Agreement do not:
  - 1.4.1 insofar as it is aware contravene any applicable law or directive or any judgement, order or decree of any court having jurisdiction over it;
  - 1.4.2 conflict with, or result in any breach of any of the terms of, or constitute a default under, any agreement or other instrument to which it is a party or any licence or other authorisation to which it is subject or by which it or any of its property is bound: or
  - 1.4.3 contravene or conflict with its standing orders or other constitutional documents binding upon it (as applicable) from time to time.
- 1.5 All consents, required by it in connection with the execution, delivery, issue, validity or performance or enforceability of this Agreement have been obtained and have not been withdrawn.
- 1.6 So far as it is aware, it is not in breach of or in default under any agreement to which it is a party or which is binding on it or any of its assets which has or could have a Material Adverse Effect.
- 1.7 To the best of its knowledge, no claim is presently being asserted and no litigation, arbitration or administrative proceeding is presently in progress or, to the best of its knowledge, pending or threatened against it or any of its assets which will or might have a Material Adverse Effect in relation to the Approved Capital Bid or any Firm Scheme.
- 1.8 It has not committed any Prohibited Act.

## 2 **Deliverability**

- 2.1 It has obtained or will by Firm Scheme Completion have obtained all Consents and to the extent that such Consents have been obtained they have not been withdrawn;
- 2.2 It is not aware, after due enquiry, of anything which materially threatens the success or successful completion of the intention or purpose of this Agreement;

- 2.3 No Default Event has occurred and is continuing;
- 2.4 All information supplied by or on behalf of it to Homes England or its agents or employees in connection with the Grant Recipient's initial application for grant funding or in the course of the subsequent discussions was at the time of submission and as far as it was aware (or ought to have been aware) having made all reasonable and proper enquiries true, complete and accurate in all respects;
- 2.5 It has informed Homes England of any material change that has occurred since:
  - 2.5.1 the date of submission of the Approved Capital Bid prior to the date of this Agreement; and
  - 2.5.2 the Approved Capital Bid, as the same may be amended, added to, supplemented, substituted or varied in accordance with this Agreement, on each occasion of its amendment, addition, supplementation, substitution or variation of which it is aware (or ought to be aware) having made all reasonable and proper enquiries which would render such information untrue, incomplete or inaccurate in any material respect including without limitation the provision or offer of any additional Public Sector Funding.
- 2.6 It is not aware of any material fact or circumstance that has not been disclosed to Homes England and which might, if disclosed materially, adversely affect the decision of anyone considering whether or not to contract with it;
- 2.7 All data or other information submitted on IMS in respect of the Approved Capital Bid, any Indicative Scheme, Substitute Scheme, Additional Scheme and each Firm Scheme is accurate and the Grant Recipient is not aware (having made all reasonable enquiries) of any circumstances which would give rise to that information becoming inaccurate;
- 2.8 All data or other information supplied to Homes England and/or the Regulator in connection with, or related to the Approved Capital Bid, any Firm Scheme (including that submitted pursuant to Clause 12 (*Review, Monitoring and Reporting*)) any Disposal Notification and/or Constitutional Change Notification is complete and accurate;
- 2.9 The Grant Recipient is not in breach of its Transparency Obligations;
- 2.10 Save where expressly agreed by Homes England, no Firm Scheme which is a Planning Scheme is being subsidised by Firm Scheme Grant or RCGF;
- 2.11 Save where expressly agreed by Homes England, all AHP Dwellings have been let or disposed of (as applicable) in accordance with the terms of the applicable Firm Scheme Details;
- 2.12 So far as the Grant Recipient is aware (having made all reasonable enquiries) each Firm Scheme (including, inter alia, each Start on Site Date and Firm Scheme Completion Date) is capable of being Delivered without the need for a change to the Firm Scheme Details; and
- 2.13 The Grant Recipient has issued any Disposal Notification and/or Constitutional Change Notification in accordance with the requirements of this Agreement where required to do so under this Agreement.

2.14 The Grant Recipient will not advance or on-lend any Firm Scheme Grant to a third party (in whole or in part).

# 3 Application of Approved Capital Bid

Save where expressly agreed by Homes England, none of the AHP Dwellings to be provided pursuant to this Agreement has received or is intended to receive funding from Homes England other than as provided for in this Agreement nor has it been included amongst the projected units to be delivered under any Previous AHP Programme.

## 4 Authority of Grant Recipient's Representative

The Grant Recipient's Representative is empowered to act on behalf of the Grant Recipient for all purposes connected with this Agreement.

## 5 **Propriety**

- 5.1 No member, employee, agent or consultant of the Grant Recipient or of any partner organisation of the Grant Recipient has any personal, proprietary or pecuniary interest in:
  - 5.1.1 any person from whom the Grant Recipient is purchasing land or property for the purposes of or in connection with this Agreement;
  - 5.1.2 any contractor engaged or to be engaged by the Grant Recipient in connection with this Agreement;
  - 5.1.3 any land or other property to be acquired or developed refurbished or improved by the Grant Recipient for the purposes of or in connection with this Agreement.
- 5.2 No member, employee, agent or consultant of the Grant Recipient or any partner organisation of the Grant Recipient is, has or will be entitled to any preferential treatment by virtue of their position or associations whether in terms of:
  - 5.2.1 access to properties delivered or, disposed of pursuant to this Agreement; or
  - 5.2.2 the prices at which such properties are let or disposed of.

## 6 Local Government Act 1999

The Grant Recipient is not subject to any Section 15 Direction nor do any circumstances exist which would permit such a direction to be issued.

#### 7 Local Government Finance Act 1988

No Section 114 Report has been made nor is the Grant Recipient aware of any circumstances which would give rise to the making of a Section 114 Report.

#### Schedule 2

### **Empty Homes Schemes**

- 1 The parties agree that in relation to any Empty Homes Schemes:
- 1.1 the terms of this Agreement shall apply, be interpreted and take effect subject to the exceptions and adaptations and modifications specified in this Schedule 2 (*Empty Homes Schemes*) and
- the term "AHP Dwellings" shall include all those dwellings delivered as part of an Empty Homes Scheme.
- 2 In Clause 1.1 (Definitions):
- 2.1 The following defined terms shall be inserted in the appropriate alphabetical order:

**Decent Homes Standard** means the standard described in Sections 4 and 5 of the Department for Communities and Local Government's publication entitled "A Decent Home: Definition and guidance for implementation June 2006 Update" or any replacement of such standard which applies at the Acceptance Date for any Empty Homes Scheme;

**Lease Period** means the period set out in the "Lease Length" data field within the Firm Scheme Details:

**Lease Termination Date** means the date upon which the Grant Recipient's lease for whatever reason comes to an end:

**Long Empty Homes Scheme** means an Empty Homes Scheme (P&R) or an Empty Homes Scheme (L&R) in relation to which the Lease Period is equal to or greater than ten (10) years;

**Minimum Lease Duration** means five (5) calendar years from the date that Start on Site occurs;

**Short Empty Homes Scheme** means an Empty Homes Scheme (L&R) in relation to which the Lease Period is less than ten (10) years;

**Social Housing Dwelling** means accommodation in the ownership of a local authority, Registered Provider, housing charity or almshouse and used (or available) to provide residential accommodation at a sub-market rent (or in the case of an almshouse a management and/or maintenance charge) to one or more individuals on the basis of a secure, introductory, assured shorthold, assured non shorthold, Rent Act 1977 tenancy or licence (or in the case of an almshouse such other form of occupancy arrangement as it is permitted by its constitution to grant);

- 3 Clause 5.2.2(a) (Firm Schemes) shall be deleted and replaced with the following:
  - "5.2.2(a) possesses (or with respect to an Empty Homes Scheme, will possess) a Secure Legal Interest and in the case of an Empty Homes Scheme (L&R), the relevant lease is not (and will not be) capable of being terminated (save in the case of material breach) by the landlord prior to the expiry of the Lease Period;"

At Clause 5.2.2(e) (*Firm Schemes*) the full stop shall be deleted and the following shall be inserted at the end of the Clause:

": and".

- 5 A new Clause 5.2.2(f) (*Firm Schemes*) shall be inserted as follows:
  - "(f) none of the property, buildings or dwelling-houses comprised in any Empty Homes Scheme is a Social Housing Dwelling or already owned by the Grant Recipient or a Grant Recipient Affiliate."
- 6 Clause 14.3.1 (*Grant Claim Procedures*) shall be deleted and replaced with the following:
  - "14.3.1 is deemed to repeat the representations and warranties set out in Clause 5.2 (Firm Schemes) other than Clause 5.2.2(b) (Firm Schemes) and for the purposes of this Clause 14.3.1 (Grant Claim Procedures) the parties acknowledge and agree that:
    - (a) a Contractual Interest shall be disregarded and of no effect; and
    - (b) in the case of a:
    - i Empty Homes Scheme (P&R), the Grant Recipient must possess a Secure Legal Interest (Empty Homes P&R)
    - ii Empty Homes Scheme (L&R), the Grant Recipient must possess a Secure Legal Interest (Empty Homes L&R) where the lease granted to the Grant Recipient in relation to the Site must exceed the Minimum Lease Duration and may not be capable of being terminated (save in the case of material breach) by the landlord prior to the expiry of the Lease Period:"
- 7 A new Clause 18.2.14 (*Repayment of Grant*) shall be inserted as follows:
  - "18.2.14 in relation to an Empty Homes Scheme (L&R), the Grant Recipient's lease is terminated or otherwise comes to an end prior to the date set out in the Firm Scheme Details for lease expiry."
- A new Clause 18.3.10 (*Repayment of Grant*) shall be inserted as follows:
  - "18.3.10 Clause 18.2.14 (Repayment of Grant) the Recoverable Amount shall:
    - (a) where the Minimum Lease Duration has not been reached, be an amount equal to the Firm Scheme Grant paid pursuant to Clause 15.1 (*Payment of Grant*) in respect of the relevant Firm Scheme; or
    - (b) where the Minimum Lease Duration has been achieved, be an amount equal to the product of the following calculation:

RA = FSG – Utilised Grant (UG)

where

RA is the Recoverable Amount;

FSG is the Firm Scheme Grant paid pursuant to Clause 15.1 (*Payment of Grant*) in respect of the relevant Firm Scheme;

 $UG = (FSG/A) \times B$ 

A is the Lease Period expressed as a number of months; and

B is the number of complete months elapsed under the lease between the date that Start on Site occurs and the Lease Termination Date.

- 9 A new paragraph 2.15 of Schedule 1 Part 2 shall be inserted as follows:
  - " 2.15 Where the Grant Recipient is Delivering a:
    - (a) Short Empty Homes Scheme, it will meet the Decent Homes Standard; and
    - (b) Long Empty Homes Scheme, it will at least meet the Decent Homes Standard;"

#### Schedule 3

#### **HOLD Schemes and OPSO Schemes**

- 1 The parties agree that in relation to any HOLD Schemes and OPSO Schemes:
- 1.1 the terms of this Agreement shall apply, be interpreted and take effect subject to the exceptions and adaptations and modifications specified in this Schedule 3 (HOLD Schemes and OPSO Schemes); and
- the term "AHP Dwellings" shall include all those dwellings intended for occupation by the Agreed Client Groups delivered as part of the HOLD Scheme and/or OPSO Scheme.
- 2 In Clause 1.1 (Definitions):
- 2.1 The following defined terms shall be inserted in the appropriate alphabetical order:

## Agreed Client Group means in relation to each:

- (a) HOLD Scheme, the HOLD Client Group; and
- (b) OPSO Scheme, the OPSO Client Group;;

## Eligible Purchaser means a person who:

- (a) falls within the Agreed Client Group; and
- (b) satisfies the applicable eligibility criteria set out in the Capital Funding Guide and/or otherwise issued from time to time by Homes England in relation to those entitled to purchase HOLD Housing or OPSO Housing (as applicable);

**HOLD Client Group** means individuals over the age of 18 with a long-term disability (including autism, learning, physical or sensory disabilities or with mental health problems);

HOLD Dwelling means AHP Dwellings intended for occupation by the Agreed Client Group;

#### **HOLD/OPSO Standards** means that:

- (a) each HOLD Dwelling and OPSO Dwelling must be an individual dwelling and have (unless Homes England agrees otherwise) its own front door;
- (b) each OPSO Dwelling must be located within a OPSO Scheme which affords easy access to residents to GP or equivalent health services and other local facilities and services appropriate to the needs of the Agreed Client Group served by the relevant OPSO Scheme; and
- (c) each HOLD Dwelling and OPSO Dwelling and associated HOLD Scheme or OPSO Scheme must be procured, constructed and/or capable of adaption, including through the installation of equipment or assistive technology, to permit their long term use by the appropriate Agreed Client Group;

**Older People's Shared Ownership Lease** means a Shared Ownership Lease which in addition complies with the specific requirements of the Capital Funding Guide relating to Older Persons Shared Ownership and is granted only to a person aged 55 or over;

**OPSO Client Group** means individuals over the age of fifty five (55);

**OPSO Dwelling** means AHP Dwellings intended for occupation by the Agreed Client Group;

**Residential Care Home** means a residential building or set of buildings in which residents occupy rooms (as opposed to separate dwellings) and have access to on site personal care or nursing care services;

- The definition of "Shared Ownership Dwelling" shall be deleted and replaced with the following definition:
  - "Shared Ownership Dwelling means an AHP Dwelling to be disposed of on Shared Ownership Lease terms or, in respect of an OPSO Scheme, on Older People's Shared Ownership Lease terms;"
- The word "and" after the semicolon at the end of Clause 5.2.1(a) (*Firm Schemes*) shall be deleted.
- 5 A new Clause 5.2.1(c) (*Firm Schemes*) shall be inserted as follows:
  - "(c) where the Firm Scheme is a HOLD Scheme or an OPSO Scheme it:
    - i does not and will not (when developed or remodelled) fall in whole or in part within the definition of a Residential Care Home; and
    - ii will comprise no dwellings which have not been procured, constructed and/or designed for use by those in the relevant Agreed Client Group."
- 6 Clause 10.1.2 (*Delivery Obligations*) shall be deleted and replaced with the following:
  - "10.1.2 actively market or allocate the AHP Dwellings with a view to ensuring (as far as practicable) the disposal or letting of such dwellings to Eligible Purchasers (in the case of any HOLD Dwelling or OPSO Dwelling) or to individuals as AHP Housing at Firm Scheme Completion (or as soon as reasonably possible thereafter);"
- 7 Clause 11.5.1 (*Operational Obligations*) shall be deleted and replaced with the following:
  - "11.5.1 subject to Clause 18.1 (*Repayment of Grant*) not without Homes England's prior written consent use the AHP Dwellings:
    - (a) for any purpose other than the Agreed Purposes; or
    - (b) with respect to any HOLD Dwelling and/or OPSO Dwelling, to accommodate individuals from outside of the Agreed Client Group;"
- At Clause 11.5.5(b) (*Operational Obligations*) the following words shall be inserted after the word "Lease":

"or, with respect to any OPSO Scheme, any Older People's Shared Ownership Lease (including those eligible to enter into such leases)"

- 9 A new Clause 11.5.5(f) (*Operational Obligations*) shall be inserted as follows:
  - "11.5.5(f) the minimum and maximum amounts of equity which an Eligible Purchaser may acquire in a Shared Ownership Dwelling and the maximum amount of rent payable by the Eligible Purchaser in relation to the unpurchased equity within such dwelling from time to time;"
- The word "and" after the semicolon at the end of Clause 11.5.11 (*Operational Obligations*) shall be deleted.
- At Clause 11.5.12 (*Operational Obligations*) the full stop shall be deleted and the following shall be inserted at the end of the Clause:

"; and".

- 12 A new Clause 11.5.14 (*Operational Obligations*) shall be inserted as follows:
  - "11.5.14 with respect to any OPSO Schemes, register with the Housing Learning and Improvement Network (HLIN) website to participate in knowledge and information exchange opportunities from time to time and to supply HLIN with details of the completed OPSO Schemes;"
- The word "and" after the semicolon at the end of Clause 14.3.2(m) (*Grant Claim Procedures*) shall be deleted.
- 14 A new Clause 14.3.2(o) (*Grant Claim Procedures*) shall be inserted as follows:
  - "14.3.2(o) any HOLD Scheme and/or OPSO Scheme does not fall in whole or in part within the definition of a Residential Care Home; and"
- 15 A new Clause 14.3.2(p) (*Grant Claim Procedures*) shall be inserted as follows:
  - "14.3.2(p) any HOLD Scheme and/or OPSO Scheme only comprises dwellings which have been procured, constructed and/or designed for use by those in the relevant Agreed Client Group."
- 16 Clause 18.6 (*Repayment of Grant*) shall be deleted and replaced with the following:
  - "18.6 The Grant Recipient acknowledges and agrees that the disposal or letting of a AHP Dwelling to any person for any purpose other than the relevant Agreed Purpose or, in the case of any HOLD Scheme and/or OPSO Scheme, to any person who does not fall within the relevant Agreed Client Group, constitutes a failure to comply with a condition attached to the making of Capital Grant for the purposes of paragraph 7(e) of the Recovery Determination."

# **Development Costs**

# Part 1

# **Development Costs**

# Heads of expenditure

3.8

1	Acquisition
1.1	Purchase price of land/Site/buildings.
1.2	Stamp Duty Land Tax on the purchase price of land/Site.
2	Works Costs
2.1	Main works contract costs (excluding any costs defined as on costs).
2.2	Major Site development works (where applicable). These include piling, soil stabilisation, road/sewer construction, major demolition.
2.3	Statutory agreements, associated bonds and party wall agreements (including all fees and charges directly attributable to such works) where applicable.
2.4	Additional costs associated with complying with archaeological works and party wall agreement awards (including all fees, charges and claims attributable to such works) where applicable.
2.5	Irrecoverable VAT on the above (where applicable).
3	On costs
3.1	Legal fees and disbursements.
3.2	Net gains/losses via interest charges on development period loans.
3.3	Building society or other valuation and administration fees.
3.4	Fees for building control and Planning Permission.
3.5	Fees and charges associated with compliance with European Community directives, and Homes England's requirements relating to energy rating of dwellings and Eco-Homes certification.
3.6	In-house or external consultants' fees, disbursements and expenses (where the development contract is a design and build contract) (see note below).
3.7	Insurance premiums including building warranty and defects/liability insurance (except contract insurance included in Works costs).

Contract performance bond premiums.

- 3.9 Borrowing administration charges (including associated legal and valuation fees).
- 3.10 An appropriate proportion of the Grant Recipient's development and administration costs.
- 3.11 Irrecoverable VAT on the above.

#### Note 1

Where the development contract is a design and build contract, the on-costs are deemed to include the builder's design fee element of the contract sum. The amount included by the builder for design fees should be deducted from the Works cost element referred to above, as should other non-works costs that may be submitted by the builder such as fees for building and Planning Permission, building warranty, defects liability insurance, contract performance bond and energy rating of dwellings.

#### Note 2

Some items will not qualify as Development Costs unless the Grant Recipient can clearly demonstrate that such costs are properly chargeable to the housing development, i.e. for the sole use of the residents or to comply with any statutory obligations that may have been imposed.

Examples of these are as follows:

- works to any roads which do not exclusively serve the housing development;
- landscaping to areas of land which lie outside the boundaries of the Site;
- district heating systems;
- trunk sewers and sewage disposal works;
- special refuse treatment buildings;
- public conveniences;
- community halls, club rooms, recreation rooms.

#### Note 3

Subject to the above, where any cost incurred or to be incurred by the Grant Recipient is common both to the development of the AHP Dwellings within any Firm Scheme and to any other activity, asset or property of the Grant Recipient, only such part of that cost as is attributable to the development of the AHP Dwellings may be treated as a cost in respect of which grant under this Agreement may be paid.

#### Part 2

# **Costs which are not Development Costs**

- 1 Capital costs incurred:
- 1.1 which are not eligible for social housing assistance as defined in Section 32(13) of the HRA 2008;
- on land (forming part of the total site acquired) which will not be used exclusively for housing provision purposes directly related to the Firm Scheme;
- 1.3 on estate offices, factories, letting offices;
- 1.4 on stores;
- 1.5 on medical or dental surgeries, clinics;
- 1.6 on police stations, public libraries, bus shelters;
- 1.7 on shops, restaurants, public houses, offices;
- 1.8 on transformer and other related buildings;
- 1.9 on maintenance depots, tools, plant and vehicles;
- 1.10 on garages (other than integral garages on market purchase scheme types) and greenhouses; and
- 1.11 on separate commercial laundry blocks and related equipment.

# Form of Health and Safety Report

Grant Recipient:	[	]					
Firm Scheme:	[	]					
То:	Homes	s and Comm	unities Age	ency (tradin	g as Homes	England)	
Reporting period:	[	] to [	]				
Average number period	of worke	ers on site pe	er day durir	g reporting			
Total number of a	II persoi	nal injury acc	cidents				
Accidents resulting (RIDDOR)	g in gre	ater than sev	ven (7) day	s' lost time			
Specified (major)	injuries	(RIDDOR)					
Fatalities (RIDDO	R)						
Reportable work-	related o	diseases (RII	DDOR)				
Reportable injurie (RIDDOR)	s to me	mbers of the	public as o	defined und	ler		
Dangerous occur	rences a	s defined ur	der RIDDO	)R			
No of person days by workers	s lost du	e to acciden	ts or ill-hea	lth incurred	t		
Accident investiga	ations ca	arried out in t	he period				
Site inspections, t	ool-box	talks etc. co	mpleted				
Visits by the HSE Environment Age		•	, the Police	e and			
Enforcement notic improvement, pro		-	-	thorities e.ç	g.		

#### **Anti-Bribery and Anti-Corruption**

- 1 The Grant Recipient must:
- 1.1 comply with all applicable laws, statutes, regulations and codes relating to anti-bribery and anti-corruption including but not limited to the Bribery Act 2010 (**Requirements**);
- 1.2 not engage in any activity, practice or conduct which would constitute an offence under Sections 1, 2 or 6 of the Bribery Act 2010 if such activity, practice or conduct had been carried out in the UK;
- 1.3 comply with Homes England's ethical, anti-bribery and anti-corruption policies, a copy of which is available here: <a href="https://www.gov.uk/government/collections/homes-england-ethical-policies">https://www.gov.uk/government/collections/homes-england-ethical-policies</a>, in each case as Homes England or the relevant industry body may update from time to time (Relevant Policies);
- 1.4 have and maintain in place throughout the duration of this Agreement its own policies and procedures, including but not limited to adequate procedures under the Bribery Act 2010, to ensure compliance with the Requirements, the Relevant Policies and paragraph 1.2 of this Schedule 6 (Anti-Bribery and Anti-Corruption), and will enforce them where appropriate;
- if required by Homes England, produce a written certificate to it signed by an officer of the Grant Recipient, confirming compliance with this Schedule 6 (Anti-Bribery and Anti-Corruption) by the Grant Recipient and all persons associated with it under paragraph 1.6 of this Schedule 6 (Anti-Bribery and Anti-Corruption). The Grant Recipient shall provide such supporting evidence of compliance as Homes England may reasonably request;
- 1.6 ensure that any person associated with the Grant Recipient who is performing services or providing goods in connection with this Agreement does so only on the basis of a written contract which imposes on and secures from such person terms equivalent to those imposed on the Grant Recipient in this Schedule 6 (Anti-Bribery and Anti-Corruption) (Relevant Terms). The Grant Recipient shall be responsible for the observance and performance by such persons of the Relevant Terms, and shall be directly liable to Homes England for any breach by such persons of any of the Relevant Terms;
- 1.7 immediately report to Homes England's Head of Financial Crime Compliance and Assurance Services from time to time (or any person holding a successor post) any request or demand for any undue financial or other advantage of any kind received by the Grant Recipient in connection with the performance of this Agreement; and
  - for the purpose of this Schedule 6 (Anti-Bribery and Anti-Corruption), the meaning of adequate procedures and foreign public official and whether a person is associated with another person shall be determined in accordance with Section 7(2) of the Bribery Act 2010 (and any guidance issued under Section 9 of that Act), Sections 6(5) and 6(6) of that Act and Section 8 of that Act respectively. For the purposes of this Schedule 6 (Anti-Bribery and Anti-Corruption) a person associated with the Grant Recipient includes any subcontractor of the Grant Recipient.

- Where the Grant Recipient is aware that it is in breach of an obligation under this Schedule 6 (*Anti-Bribery and Anti-Corruption*) it must promptly notify Homes England of the fact and take all such steps as are appropriate in the circumstances to remedy the breach.
- If the Grant Recipient has any grounds for suspecting financial irregularity in the use of any Agreement Funding, it must:
- 3.1 notify Homes England immediately;
- 3.2 explain to Homes England what steps are being taken to investigate the suspicion; and
- 3.3 keep Homes England informed about the progress of the investigation.

For the purpose of this paragraph 3 "financial irregularity" includes fraud or other impropriety, mismanagement, and the use of Allocated Capital Grant for purposes other than the purposes permitted under this Agreement.

#### Information and Confidentiality

- 1 Each party recognises that under this Agreement it may receive Confidential Information belonging to the other.
- Each party agrees to treat all Confidential Information belonging to the other as confidential and not to disclose such Confidential Information or any other confidential information relating to Homes England arising or coming to its attention during the currency of this Agreement to any third party without the prior written consent of the other party and agrees not to use such Confidential Information for any purpose other than that for which it is supplied under this Agreement.
- The obligations of confidence referred to in this Schedule 7 (*Information and Confidentiality*) shall not apply to any Confidential Information which:
- 3.1 is in, or which comes into, the public domain otherwise than by reason of a breach of this Agreement or of any other duty of confidentiality relating to that information;
- 3.2 is obtained from a third party without that third party being under an obligation (express or implied) to keep the information confidential;
- is lawfully in the possession of the other party before the date of this Agreement and in respect of which that party is not under an existing obligation of confidentiality; or
- 3.4 is independently developed without access to the Confidential Information of the other party.
- Each party will be permitted to disclose Confidential Information to the extent that it is required to do so:
- 4.1 to enable the disclosing party to perform its obligations under this Agreement or any loan agreement or proposed loan agreement or funding documentation with a commercial lender;
- 4.2 by any applicable law or by a court, arbitral or administrative tribunal in the course of proceedings before it including without limitation any requirement for disclosure under FOIA or EIR and the Grant Recipient acknowledges that any lists or schedules provided by it outlining Confidential Information are of indicative value only and Homes England may nevertheless be obliged to disclose such Confidential Information:
- 4.3 by any Regulatory Body (including any investment exchange and the Regulator) acting in the course of proceedings before it or acting in the course of its duties; or
- 4.4 in order to give proper instructions to any professional adviser of that party who also has an obligation to keep any such Confidential Information confidential.
- The Grant Recipient shall ensure that all Confidential Information obtained from Homes England under or in connection with this Agreement:
- 5.1 is given only to such of its employees, professional advisors or consultants engaged to advise it in connection with this Agreement as is strictly necessary for the performance of this Agreement and only to the extent necessary for the performance of this Agreement;

- 5.2 is treated as confidential and not disclosed (without Homes England's prior written approval) or used by any such staff or professional advisors or consultants otherwise than for the purposes of this Agreement; and
- 5.3 where it is considered necessary in the opinion of Homes England, the Grant Recipient shall ensure that such staff, professional advisors or consultants sign a confidentiality undertaking before commencing work in connection with this Agreement.
- Nothing in this Schedule 7 (*Information and Confidentiality*) shall prevent Homes England from:
- 6.1 disclosing any Confidential Information for the purpose of:
  - 6.1.1 the examination and certification of Homes England's accounts; or
  - 6.1.2 any examination pursuant to Section 6(1) of the National Audit Act 1983 of the economy, efficiency and effectiveness with which Homes England has used its resources;
- 6.2 disclosing any Confidential Information obtained from the Grant Recipient:
  - 6.2.1 to any other department, office or agency of the Crown; or
  - 6.2.2 to Parliament and Parliamentary Committees or if required by any Parliamentary reporting requirement;
  - 6.2.3 on a confidential basis to a proposed successor body in connection with any assignment, novation or disposal of any of its rights obligations or liabilities under this Agreement;
  - 6.2.4 to any person engaged in providing any services to Homes England for any purpose relating to or ancillary to this Agreement or any person conducting an Office of Government Commerce gateway review,

provided that in disclosing information under any of paragraphs 6.2.1 (*Information and Confidentiality*) to 6.2.4 (*Information and Confidentiality*) of this Schedule 7 (*Information and Confidentiality*) inclusive, Homes England discloses only the information which is necessary for the purpose concerned and requires that the information is treated in confidence and that a confidentiality undertaking is given where appropriate.

- Nothing in this Schedule 7 (*Information and Confidentiality*) shall prevent either party from using any techniques, ideas or know-how gained during the performance of the Agreement in the course of its normal business, to the extent that this does not result in a disclosure of Confidential Information or an infringement of Intellectual Property Rights.
- 8 The parties to this Agreement are FOIA Authorities and:
- 8.1 are subject to legal duties which may require the release of information under FOIA and/or EIR; and
- 8.2 FOIA Authorities may be under an obligation to provide Information subject to a Request for Information.

- 9 The FOIA Authority in receipt of or to receive the Request for Information (**Relevant FOIA Authority**) shall be responsible for determining in its absolute discretion whether:
- 9.1 any Information is Exempted Information or remains Exempted Information; and/or
- 9.2 any Information is to be disclosed in response to a Request for Information,
  - and in no event shall any party other than the Relevant FOIA Authority respond directly to a Request for Information except to confirm receipt of the Request for Information and that the Request for Information has been passed to the Relevant FOIA Authority unless otherwise expressly authorised to do so by the Relevant FOIA Authority.
- Notwithstanding any other provision of this Agreement but subject to paragraph 11 of this Schedule 7 (*Information and Confidentiality*) below, the each party acknowledges that the Relevant FOIA Authority may be obliged under FOIA or EIR to disclose Information:
- 10.1 without consulting the other; or
- 10.2 following consultation with the other party and having taken (or not taken, as the case may be) its views into account.
- Without in any way limiting paragraph 9 of this Schedule 7 (*Information and Confidentiality*) or paragraph 10 of this Schedule 7 (*Information and Confidentiality*), in the event that the Relevant FOIA Authority receives a Request for Information, the Relevant FOIA Authority will, where appropriate, as soon as reasonably practicable notify the other party.
- Each party will assist and co-operate with the Relevant FOIA Authority as requested by the Relevant FOIA Authority to enable the Relevant FOIA Authority to comply with its disclosure requirements under FOIA and EIR within the prescribed periods for compliance and in particular without limitation will (and shall procure that its agents contractors and subcontractors will), at their own cost:
- transfer any Request for Information received to the Relevant FOIA Authority as soon as practicable after receipt and in any event within two (2) Business Days of receiving a Request for Information;
- 12.2 provide all such assistance as may be required from time to time by the Relevant FOIA Authority and supply such data or information as may be requested by the Relevant FOIA Authority;
- 12.3 provide the Relevant FOIA Authority with any Information already in its possession or power in the form that the Relevant FOIA Authority requires within five (5) Business Days (or such other period as the Relevant FOIA Authority may specify) of the Relevant FOIA Authority requesting that Information; and
- 12.4 permit the Relevant FOIA Authority to inspect any records as requested from time to time.
- Nothing in this Agreement will prevent the Relevant FOIA Authority from complying with any valid order, decision, enforcement or practice recommendation notice issued to it by the Information Commissioner under FOIA and/or EIR in relation to any Exempted Information.
- The obligations in this Schedule 7 (*Information and Confidentiality*) will survive the expiry or termination of this Agreement for a period of two (2) years or, in respect of any particular

item of Confidential Information, until such earlier time as that item of Confidential Information reaches the public domain otherwise than by reason of a breach of this Agreement or of any other duty of confidentiality relating to that information.

- The Grant Recipient must regularly review its security arrangements in relation to its access to and operation of IMS and in particular the Grant Recipient must:
- 15.1 notify Homes England immediately if there is any change in the identity of the individual discharging the role of the security administrator on behalf of the Grant Recipient or if such person leaves the Grant Recipient's employment or relinquishes that role;
- maintain a list of those of its employees and consultants authorised to use IMS and keep such list under regular review to ensure that access to IMS is given only to appropriate persons;
- 15.3 ensure that IMS passwords are kept confidential and not shared by or with its employees or consultants; and
- ensure that systems are in place to prevent any person accessing IMS under a 'User ID' other than their own.
- 16 Each party acknowledges and agrees that the other may in its absolute discretion redact all or part of the Information within a Request for Information prior to its publication. In so doing and in its absolute discretion, the Relevant FOIA Authority may take account of any EIR Exceptions and FOIA Exemptions. Each party may in its absolute discretion consult with the other regarding any redactions to the Information to be published pursuant to this Schedule 7 (*Information and Confidentiality*). The Relevant FOIA Authority will make the final decision regarding publication and/or redaction of the Information.

#### **Data Protection**

- In so far that Shared Personal Data is Processed under this Agreement it is understood that the parties will each act in the capacity of an independent Data Controller.
- The Grant Recipient (including its employees agents or officers) shall at all times during the period of this Agreement comply with the provisions and obligations imposed by this Schedule 8 (*Data Protection*) and the Data Protection Legislation generally, including any requirement to obtain registrations, consents, and provide notifications and relevant privacy information to Data Subjects as required for the purposes of their obligations under this Agreement.
- The Grant Recipient warrants and represent that they each have in place appropriate technical and organisational measures to protect the Shared Personal Data against accidental or unlawful destruction or accidental loss, alteration, unauthorised disclosure or access, and which provide a level of security appropriate to the risk represented by the processing and the nature of the data to be protected.
- The Grant Recipient shall notify Homes England without undue delay on becoming aware of any breach of the applicable Data Protection Legislation in relation to the Shared Personal Data.
- Whilst each party shall be responsible for responding to any complaint in relation to the Shared Personal Data Processed pursuant to this Agreement, or any request by individuals to exercise the Data Subject's rights, if necessary the parties will co-operate with each other and provide reasonable assistance with any request, proceedings or inquiry by any affected Data Subject and/or the Information Commissioner or other body authorised by statute which are concerned with the Data Protection Legislation in connection with the Shared Personal Data Processed under this Agreement.
- The provision of this Schedule 8 (*Data Protection*) shall apply during the continuance of the Agreement and indefinitely after its termination.
- The Grant Recipient shall indemnify Homes England against all claims and proceedings and all liability, losses, costs and expenses incurred in connection therewith by Homes England as a result of the Grant Recipient's destruction of and/or damage to any of the Shared Personal Data processed by the Grant Recipient, its employees, agents, or any breach of or other failure to comply with the obligations in the DPA and/or this Schedule 8 (*Data Protection*) by the Grant Recipient, its employees, agents or sub-contractors.
- The Grant Recipient shall appoint and identify an individual within its organisation authorised to respond to enquiries from Homes England concerning the Grant Recipient's Processing of the Shared Personal Data and will deal with all enquiries from Homes England relating to such Personal Data promptly, including those from the Information Commissioner.
- The Grant Recipient undertakes to include obligations no less onerous than those set out in this Schedule 8 (*Data Protection*) in all contractual arrangements with agents engaged by the Grant Recipient in performing its obligations under this Agreement to Homes England.

#### **Intellectual Property**

- Subject to paragraph 5 of this Schedule 9 (*Intellectual Property*) the Grant Recipient shall, to the extent that it is able to do so without incurring material cost, grant to Homes England a perpetual, transferable, non-exclusive, royalty-free licence (carrying the right to grant sublicences) to copy and use (from computer disk or otherwise) all and any Intellectual Property Rights in any, drawings, reports, specifications, calculations and other documents provided by the Grant Recipient or which are or become owned by the Grant Recipient and which relate to the Firm Schemes, for any purpose relating to this Agreement.
- To the extent that any of the data, materials and documents referred to in paragraph 2 of this Schedule 9 (*Intellectual Property*) are generated by or maintained on a computer or in any other machine readable format, the Grant Recipient shall if requested by Homes England use its reasonable endeavours (without having to incur material cost) procure for the benefit of Homes England for the duration of this Agreement at the cost of the Grant Recipient the grant of a licence or sub-licence and supply any relevant software and/or database to enable Homes England making such request to access and otherwise use such data for the purposes referred to in paragraph 1 of this Schedule 9 (*Intellectual Property*).
- Neither party shall infringe any third party's Intellectual Property Rights in connection with this Agreement.
- The Grant Recipient shall fully indemnify Homes England within five (5) Business Days of demand under this paragraph 4 of this Schedule 9 (*Intellectual Property*) against any action, claim, demand, proceeding, cost, charge or expense arising from or incurred by it by reason of any infringement or alleged infringement of any Intellectual Property Rights of any third party by the activities described in this Schedule 9 (*Intellectual Property*), any breach by the Grant Recipient of this Schedule 9 (*Intellectual Property*) and against all costs and damages of any kind which Homes England may incur in connection with any actual or threatened proceedings before any court or adjudication body.
- The Grant Recipient shall only be entitled to revoke the licence granted to Homes England under paragraph 1 of this Schedule 9 (*Intellectual Property*) in the following circumstances and upon the following terms:
- on the termination of the whole of this Agreement in circumstances where no Allocated Capital Grant has been paid to the Grant Recipient; or
- 5.2 on the termination of this Agreement (in whole or in part) in circumstances where some Allocated Capital Grant has been paid to the Grant Recipient **provided that** nothing in this paragraph 5.2 of this Schedule 9 (*Intellectual Property*) shall entitle the Grant Recipient to revoke such licence insofar as it relates to:
  - 5.2.1 Firm Schemes in respect of which Firm Scheme Grant has been paid or in respect of which a valid entitlement to claim Firm Scheme Grant has arisen; or
  - 5.2.2 Continuing Firm Schemes.

#### **Legal Opinion**

### [TO BE TYPED ON COUNCIL NOTEPAPER]

Our ref
Your ref
Date
Email address

Homes and Communities Agency One Friargate, Coventry, CV1 2GN

To: Homes and Communities Agency (trading as Homes England) (Homes England)

Dear Sirs,

# Legal Opinion re Grant Agreement and related matters

I refer to the proposed Grant Agreement to be entered into between [ ] (the **Council**) and Homes England (the **Agreement**) for the purposes of, inter alia, providing affordable housing which is dated on or about the date hereof. In connection with the giving of this opinion, I have examined:

- (a) the Agreement in its final form prior to execution and delivery thereof by the Council;
- (b) the Council's Standing Orders for approving entry into and the execution and delivery of deeds by the Council and for the delegation of its authority and the powers of the Council's Executive;
- (c) such other documents I consider appropriate for the purposes of giving this opinion.

I do not express any opinion as to, nor have I investigated the law of any jurisdiction other than England.

I am of the opinion that, as at the date hereof, as a matter of English law, the Council has the power and authority to enter into, observe and perform the terms and obligations on its part to be observed and performed by it under the Agreement and has taken all necessary action and has obtained all relevant consents and approvals (statutory or otherwise) to authorise the execution and delivery of the Agreement and the performance and validity of the obligations under it.

Neither the execution and the delivery of, nor the performance by the Council of its obligations under the Agreement will violate any provisions of any existing application law, rule, regulation or agreement binding on the Council, and the Agreement constitutes a valid and legally binding obligation on the Council enforceable in accordance with its terms. I have given this opinion, taking into account the common law and statutory duties applicable to the exercise of power by the Council.

The above opinions are subject to the reservation that under English law, the power of the court to order or pursue performance of an obligation and any other equitable remedies is discretionary and, accordingly, an English court might make an award of damages where specific performance of an obligation at work or remedy is sought.

This opinion is given by virtue of my position as Solicitor to the Council and is only given as the holder of that office. I am not giving this opinion in a personal capacity, nor do I accept any private or personal liability for any error or omission in it or which may arise therefrom and the recipient, in seeking to place reliance on the contents of this letter, must duly acknowledge the same if any error or omission is later to be found. This opinion is addressed to Homes England and is solely for its benefit. It may not be disclosed to or relied upon by any other person or made public in any way without my prior consent. This opinion is limited to matters addressed herein and is not to be read as an opinion with respect to any other matter.

Yours	faithful	lly
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Council Solicitor<sup>1</sup>

Print Name:

There follows the specimen signatures and titles of those who will or may attest the execution as a deed of the Agreement referred to above.<sup>2</sup>

Name	Title	Specimen Signature

<sup>&</sup>lt;sup>1</sup> Council to ensure that the signatory to the Grant Agreement is different to the Council Solicitor signing the Legal Opinion

<sup>&</sup>lt;sup>2</sup> Please note that the Legal Opinion will not be in a form satisfactory to Homes England unless the person executing the Grant Agreement is identified in this table.

# **EXECUTION PAGE TO THE GRANT AGREEMENT**

This Agreement has been executed as a deed and is delivered and takes effect on the date stated at the beginning of it.

Homes and Communities Agency (trading as Homes England)				
THE COMMON SEAL of HOMES AND COMMUNITIES AGENCY was hereunto affixed in the presence of:	) )			
Authorised Signatory:				
Print Name:				
[Grant Recipient]				
<b>EXECUTED</b> as a <b>DEED</b> by affixing <b>THE COMMON SEAL</b> of <b>[LOCAL AUTHORITY]</b> In the presence of:	)			
Authorised Officer				
Print Name:				

# **CABINET**

24 January 2024

# Medium Term Financial Strategy - Capital Programme

Timetable				
Meeting	Date			
Corporate Services Policy Advisory Committee	17 January 2024			
Cabinet	24 January 2024			
Council	21 February 2024			

Will this be a Key Decision?	Yes
Urgency	Not applicable
Final Decision-Maker	Council
Lead Head of Service/Lead Director	Mark Green, Director of Finance, Resources and Business Improvement
Lead Officer and Report Author	Paul Holland, Senior Finance Manager (Client)
Classification	Public
Wards affected	All

# **Executive Summary**

This report forms part of the process of agreeing a budget for 2024/25 and setting next year's Council Tax. It develops the outline of the capital programme and reconfirms the principles behind the Council's capital strategy, explains how the capital programme will be funded, and describes the individual projects that comprise the programme.

Note that in agreeing the capital programme it will require us to set a prudential borrowing limit of £369.1 million over the period of the programme which will be recommended to Council as part of the Treasury Management Strategy 2024/25. The revenue costs of borrowing are included in the overall budget position and contribute to the future budget gap as per the Medium-Term Financial Strategy (MTFS). The cost of borrowing is estimated as £15m in the 5 year period covered by the MTFS with debt repaid over 50 years.

The approved capital programme is not approval to spend. Prior to any capital commitment being entered into, a detailed report setting out a full project appraisal and detailed financial projections is considered by the relevant service committee, which will need to include the costs of borrowing.

# **Purpose of Report**

The report enables the Committee to consider and comment on the capital programme.

# This report makes the following recommendations to the Cabinet: That

- 1. The capital strategy principles set out in paragraph 2.7, be agreed;
- 2. The capital funding projection set out in Appendix 2 to this report, be agreed;
- 3. The capital programme 2024/25 onwards as set out in Appendix 3 to this report, be agreed;
- 4. In agreeing recommendations 2 and 3 above the Cabinet will set a prudential borrowing limit of £369.1 million over the period of the programme which will be recommended to Council as part of the Treasury Management Strategy 2024/25, be noted;
- 5. The Director of Finance, Resources and Business Improvement be given delegated authority, in consultation with the Leader of the Council, to review and give approval to the business case and related budget approval for the Biodiversity & Climate Change project related to the Maidstone House and Link as set out in paragraph 2.7.

# **Medium Term Financial Strategy – Capital Programme**

# 1. CROSS-CUTTING ISSUES AND IMPLICATIONS

Issue	Implications	Sign-off
Impact on Corporate Priorities	The Medium-Term Financial Strategy and the budget are a re-statement in financial terms of the priorities set out in the strategic plan. Specifically, the capital programme allows for investment in long term projects that support the strategic plan objectives.	Section 151 Officer & Finance Team
Cross Cutting Objectives	The MTFS supports the cross-cutting objectives in the same way that it supports the Council's other strategic priorities.	Section 151 Officer & Finance Team
Risk Management	This has been addressed in section 5 of the report.	Section 151 Officer & Finance Team
Financial	Set out in the report.	Section 151 Officer & Finance Team
Staffing	Staffing implications are taken into account when developing individual capital schemes.	Section 151 Officer & Finance Team
Legal	Under Section 151 of the Local Government Act 1972 (LGA 1972) the Section 151 Officer has statutory duties in relation to the financial administration and stewardship of the authority, including securing effective arrangements for treasury management.  The Medium-Term Financial Strategy demonstrates the Council's commitment to fulfilling its duties under the Act. Approval of the budget is a matter reserved for full Council upon recommendation by the	Team Leader (Contentious and Corporate Governance)
	Cabinet.	
Information Governance	The recommendations do not impact personal information (as defined in UK GDPR and Data Protection Act 2018) the Council processes.	Senior Information Governance Officer
Equalities	This report sets out the overall capital programme. When an individual capital	Equalities and

	scheme is developed, changed or reviewed, an evidence-based equalities impact assessment will be undertaken. Should an impact be identified appropriate mitigations with be identified.	Communities Officer
Public Health	The resources to achieve the Council's objectives are allocated through the development of the Medium-Term Financial Strategy which sets the overall priorities for the capital programme.	Senior Public Health Officer
Crime and Disorder	The resources to achieve the Council's objectives are allocated through the development of the Medium-Term Financial Strategy which sets the overall priorities for the capital programme.	Section 151 Officer & Finance Team
Procurement	Procurement of the capital schemes described in section 2 of this report will be in accordance with the procurement provisions within the Council's constitution.	Section 151 Officer & Finance Team
Biodiversity & Climate Change	The capital programme includes provision for funding to deliver schemes which will help meet the Council's biodiversity and climate change objectives.	Biodiversity and Climate Change Manager

#### 2. INTRODUCTION AND BACKGROUND

# **Background**

- 2.1 The capital programme plays a vital part in the Council's Strategic Plan, since long term investment is required to deliver many of the objectives of the plan. The capital programme is now a rolling ten-year programme, so sets out over the medium term how the Council will invest its capital resources.
- 2.2 The current capital programme 2023/24 2027/28 was approved by Council at its meeting on 22 February 2023 and totals £201.9 million over five years. Details are set out in Appendix 1.
- 2.3 As part of the budget setting process the capital programme has been reviewed to ensure it is affordable and sustainable. To aid this we have increased the period of the capital programme to 10 years so we understand the longer term implications of borrowing. As part of setting the capital programme we have carried out challenge sessions to ensure projects meet the Council's defined core principles for the inclusion of schemes within the capital programme.
- 2.4 The updated capital programme includes some significant reprofiling of the Private Rented Sector and 1,000 Affordable Homes housing schemes, as well as several new schemes. Additional projects are to deliver other key priorities such as Temporary Accommodation, decarbonisation, public realm and greening and a new or refurbished leisure facility.
- 2.5 The 10 year programme totals £433.8m. In agreeing the capital programme it will require us to set a prudential borrowing limit of £369.1 million over the period of the programme which will be recommended to Council as part of the Treasury Management Strategy 2024/25. The revenue costs of borrowing are included in the overall budget position and contribute to the future budget gap as per the Medium-Term Financial Strategy (MTFS). The cost of borrowing is estimated as £15m in the 5 year period covered by the MTFS with debt being repaid over 50 years in total.
- 2.6 Individual items within the programme will be subject to specific reports for approval to spend through relevant governance including the cost of borrowing. This ensures that, before any commitment is made to individual schemes, and the related borrowing undertaken, the Council can be satisfied that it meets the Prudential Code criteria that investment be affordable, prudent and sustainable.
- 2.7 There is one project that is an urgent priority and therefore we have requested delegated approval for the business case and related budget approval for the following scheme within the overall Biodiversity & Climate Change programme. Capital works at Maidstone House and Link will cost in the region of £3,481,600 and we are bidding for external funding amounting to around 66% of the cost. If we succeed the project funding will be announced before the end of 23/24 and the work will need to be completed within 1 year. The delegated approval will allow the tight timescale to be met and allows us to maximise external funding.

# **Capital Strategy**

- 2.8 Under CIPFA's updated Prudential Code, the Council is required to produce a Capital Strategy, which is intended to give an overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of local public services, along with an overview of how associated risk is managed and the implications for future financial sustainability.
- 2.9 The Capital Strategy is being considered by Audit, Governance & Standards Committee at its meeting on 15<sup>th</sup> January 2024 and will subsequently be agreed by Cabinet at its meeting on 7<sup>th</sup> February 2024 and by Council at its meeting on 21<sup>st</sup> February 2024. The Strategy describes how the Capital Programme is developed and the key points are set out below.
- 2.10 The Council has defined certain core principles for the inclusion of schemes within the capital programme. Schemes may be included in the capital programme if they fall within one of the four following categories:
  - (i) Required for statutory reasons, e.g., to ensure that Council property meets health and safety requirements;
  - (ii) Self-funding schemes focused on Strategic Plan priority outcomes;
  - (iii) Other schemes focused on Strategic Plan priority outcomes; and
  - (iv) Other priority schemes which will attract significant external funding.
- 2.11 All schemes within the capital programme are subject to appropriate option appraisal. Any appraisal must comply with the requirements of the Prudential Code and the following locally set principles:
  - (a) Where schemes fit within a specific strategy and resources are available within the capital programme for that strategy, such as the Asset Management Plan, the schemes are also subject to appraisal and prioritisation against the objectives of that strategy. These schemes must be individually considered and approved by the relevant Policy Advisory Committee.
  - b) Where schemes require the use of prudential borrowing, a business case must first be prepared setting out the viability and justification in terms of necessity or contribution to the delivery of strategic goals.
  - c) Schemes will be evaluated against Environmental, Social and Governance objectives, within the overall Strategic Plan priorities. Schemes where this might be relevant would include those which offer:
    - Greater environmental sustainability
    - Local community benefits
    - Implementation of ethical sourcing practices.

- 2.12 Where schemes do not fit within the criteria above, but an appropriate option appraisal has been completed, they may still be included within the programme if they fall within one of the four categories set out above.
- 2.13 If, following all considerations, there are a number of approved schemes that cannot be accommodated within the current programme, a prioritised list of schemes that can be added to the programme as future resources permit will be created and approved by Cabinet, thus allowing officers to focus funding efforts on delivering schemes that are next in priority order.
- 2.14 The Medium-Term Financial Strategy (MTFS) requires the Council to identify actual funding before commencement of schemes. Accordingly, while schemes may be prioritised for the programme, ultimately commencement of any individual scheme can only occur once all the necessary resources have been identified and secured.
- 2.15 The MTFS principles require that the Council will maximise the resources available to finance capital expenditure, in line with the requirements of the Prudential Code, through:
  - a) The use of external grants and contributions, subject to maintaining a focus on the priority outcomes of its own strategies;
  - b) Opportunities to obtain receipts from asset sales as identified in the asset management plan and approved for sale by Cabinet;
  - c) The approval of prudential borrowing when the following criteria also apply to the schemes funded by this method:
    - i. financial viability of the schemes can be clearly evidenced;
    - ii. the outcome returns economic value commensurate to the cost incurred by borrowing to fund the schemes;
    - iii. after covering the cost of funding, a further benefit accrues to the Council that directly or indirectly supports the objectives of the strategic plan or the medium-term financial strategy.
  - d) The use of residual New Homes Bonus and Funding Guarantee for capital purposes in line with the Council's strategic plan priorities;
  - e) The implementation of a community infrastructure levy (CIL) and the management of its use, along with other developer contributions (S106), to deliver the objectives of the infrastructure delivery plan.
- 2.16 Service managers submit proposals to include projects in the Council's capital programme. Bids are collated by Corporate Finance who calculate the financing cost (which can be nil if the project is fully externally financed). Each Policy Advisory Committee appraises the proposals based on a comparison with corporate priorities. The Cabinet then recommends the capital programme which is then presented to Council in February each year.

2.17 Prior to any capital commitment being entered into, a detailed report setting out a full project appraisal and detailed financial projections is considered by the relevant service committee.

# **Funding the Capital Programme**

- 2.18 All capital expenditure must be financed, either from external sources (grant funding and other contributions), the Council's own resources (revenue contributions, earmarked reserves, internal borrowing and capital receipts) or debt (external borrowing and other forms of corporate finance).
- 2.19 The Council currently has external borrowing of £5 million, representing Public Works Loan Board borrowing plus we have also committed to borrow £80 million in advance over the period 2024 to 2026 at an affordable rate. With internal resources expected to be fully utilised in future, the Council will look to increase external borrowing to a maximum of £359.9m over the 10-year lifetime of the capital programme. Over this time the Council will seek a mixture of long term and short-term debt to minimise the risk of refinancing. The Director of Finance, Resources & Business Improvement may look to procure forward borrowing terms ahead of requiring funding for the capital programme. This is to lock into preferential rates in case of future rate rises.
- 2.20 The Council has hitherto used the New Homes Bonus to fund capital expenditure. The allocation for 2024/25 onwards has been reduced to £1.9 million, so to ensure that there is sufficient funding to support the viability of the 1,000 New Homes programme it is envisaged that this will be topped up from the Funding Guarantee that was announced as part of the Local Government Financial Settlement in December 2023.
- 2.21 External funding is sought wherever possible. The Council has received funding from the Government via the UK Shared Prosperity Fund, some of which is allocated to capital schemes, and funding will be sought in particular from Homes England to support the Affordable Housing Programme.
- 2.22 Funding is also available through developer contributions (S 106) and the Community Infrastructure Levy (CIL).
- 2.23 The resource available for the capital programme, based on the detail above, is given in Appendix 2. The appendix shows total resources expected in the period 2024/25 to 2033/34 (excluding external borrowing) as £84.6m.

#### **Capital Programme Proposals**

- 2.24 Capital Programme proposals have been developed based on the principles set out above and reflect the strategic priorities agreed by Council when it set the current Strategic Plan.
- 2.25 Appendix 3 to this report sets out the recommended programme for schemes which were programmed for 2024/25 2028/29 within the existing capital programme together with new schemes that it is now

proposed to include within the capital programme. Further details are set out below.

Planning, Infrastructure Economic Development

2.26 Public Realm & Greening relating to the Town Centre - £1.0 million

Public realm and greening plans reflect work to be funded by UKSPF and associated works in the Town Centre.

2.27 Medway Street Car Park - £195,000

This budget will allow the two existing parts of this car park to be merged, which will require extensive works for ramps, new surfaces and lighting.

Housing, Health & Environment

- 2.28 The Housing Programme comprises a mix of Affordable Homes, Private Rented Sector, and Temporary Accommodation. As projects develop in the later years of the 10 year programme we will get greater clarity on the mix of different tenures.
- 2.29 1,000 Homes Affordable Housing Programme £155.7 million

In the Autumn of 2021, The Leader of the Council announced his ambition to build 1,000 affordable homes in the shortest period possible. A development strategy setting out how this ambition can best be achieved was agreed by Policy & Resources Committee on 19th January 2022. It is likely that the whole programme will take ten years to deliver. The programme is likely to provide only Affordable Rented homes that will be let at 80% of market rent, capped at the Local Housing Allowance. The expenditure shown excludes any grant receipts from the likes of Homes England that will be necessary to deliver the programme. Assumptions have been made around the level of funding that could be received and this is dealt with in the funding section of this report. During 2023/24 a number of sites were identified and they are schemes that are now being actively developed.

2.30 Private Rented Sector Housing Programme - £99.8 million

This encompasses a number of schemes that are in the process of being identified and brought forward. This covers projects such as Maidstone East and Springfield library, but at this stage in the main are not contractually committed. These will be the subject of separate committee reports at the point a decision to proceed or not is required. All these PRS assets will be owned by the Council but leased (on a long-term basis) upon completion to Maidstone Property Holdings Limited to manage.

Note that no PRS housing is shown in years 7-10 of the capital programme. This is not intended to indicate that the Council will move away from promoting a mix of tenures in future, rather that there have been no specific schemes with a PRS component identified in those years.

#### 2.31 Temporary Accommodation - £20.0 million

The Council has a programme to acquire housing on the open market for temporary accommodation, as it is more cost-effective to use our own property for this purpose and enables delivery of a revenue saving. It is proposed to buy further units in 2024/25 to help deal with the rising numbers of people who are being made homeless because of the current economic crisis.

# 2.32 Commercial and Community Developments £3.8m

The New Business and Housing Development team are in the process of preparing and submitting a planning application for the sites including Maidstone East, St faiths Community Centre and Heather House Community Centre

#### 2.33 Disabled Facilities Grants - £8.0 million

The Council works with Kent County Council Social Services to deliver adaptations and facilities to enable disabled people to remain at home. This element of the capital programme therefore has a directly beneficial impact for individual local residents. Assistance under this budget is not funded by the Council but is funded from the Department of Health Better Care Fund (BCF) as a specific capital grant.

# 2.34 Street Scene Investment - £500,000

This capital programme allows for items such as the provision of new bins.

# 2.35 Flood Action Plan - £350,000

The flood action plan budget was set up to allow the Council to deliver, or contribute towards, schemes that would mitigate flood risk. At this stage, the only schemes that have been identified have been small scale natural flood management schemes. Officers are discussing with counterparts in the Environment Agency, Kent County Council and the Upper Medway Internal Drainage Board what can be done to promote appropriate and practical schemes in the future.

#### 2.36 Continued Improvements to Play Areas - £740,000

This budget allows for play areas to continue to be upgraded to ensure they meet the current specifications and requirements.

# 2.37 Parks Improvements - £1.1 million

This is an annual budget to allow for any works that are identified in the parks to be undertaken to improve the standard of the facilities for the public when they visit the parks.

# 2.38 Parks & Open Spaces Infrastructure Maintenance – £2.0 million

Ongoing investment in the infrastructure of the parks will enable the revenue budgets to remain focused on delivering the more regular

maintenance such as shrub bed pruning, grass cutting, weeding etc and on ensuring the parks are safe and functional for residents and visitors. Poor maintenance of the parks infrastructure will also impact on the parks revenue budgets due to insurance claims or having to close sections of pathway.

2.39 Grounds Maintenance Machinery Replacement Programme – £855,000

This is a new budget to enable the regular replacement of grounds maintenance equipment when it is no longer adequate for purpose.

2.40 Waste Crime Team Additional Resources - £40,000

This budget will allow the team to invest in new technology to assist in the investigation, detection and prosecution of offenders.

2.41 Section 106 Funded Works Open Spaces – £4.0 million

This reflects open spaces capital projects that are funded by S.106 contributions. These works have been taking place for a number of years, but it is considered appropriate that the programme reflects this to show the total forecast capital expenditure.

2.42 Improvements to the Cemetery - £120,000

Further works are required to complete the tarmacking works in the cemetery and there are further plans for new fencing and possible expansion of the site to create space for new graves.

2.43 Purchase of New Waste Collection Vehicles - £6.3 million

Funding is allocated within the Capital Programme for the purchase of the waste collection fleet that forms part of the new contract for Refuse Collection due to commence in March 2024. Replacement of the fleet is envisaged seven years later when the fleet acquired in March 2024 has reached the end of its useful life.

Communities, Leisure & Arts

2.44 Museum Development Plan - £180,000

The Maidstone Museums Forward Plan 2022-27 was presented to this Committee's predecessor Committee in July 2022. The Forward Plan set out an ambitious programme, inspired by a mission to inspire, educate and challenge its visitors and users through the use of its collections, staff and buildings. A first step in delivering this plan was a new archaeology gallery, due to open in early Summer. Nearly £700,000, including contributions from external funders, will have been invested in this gallery and this forms part of the existing capital programme.

The immediate next steps in the Development Plan are as follows.

Upgrading Local History Gallery

It is planned to improve the Local History Gallery, which adjoins the new archaeology gallery, to make it more attractive and consistent in standard with the new gallery. A proposal is being developed to an external funder to carry out this work, which is expected to cost £100,000.

#### Accessibility

It is part of the museum's mission to ensure that its collections are available to all. It is therefore proposed to install a flexi-step and ramp for more inclusive access to the natural history and dinosaur galleries, at an estimated cost of £80,000.

# 2.45 Existing Leisure Centre - Capital Improvements £2.25 million

This Committee considered proposals for minor capital improvements to the Leisure Centre at its meeting on 7 February 2023. The purpose was to reduce costs and generate increased revenue over the likely extension period of the existing contract. This was agreed by Cabinet and built into the capital programme for 2023/24. As this work has been dependent on decisions about extension of the contract, it has not started as yet and the majority of the expenditure is now likely to slip to 2024/25.

#### 2.46 New Leisure Centre - £60.0 million

The Council is committed to providing leisure services that are accessible to all the borough's residents. This follows from the Council's strategic priorities, and in particular the cross-cutting priority of addressing and reducing health inequalities.

The existing Mote Park Leisure Centre is over 50 years old. It is becoming increasingly expensive to maintain and detracts from the Council's net zero carbon emissions objective. Modelling presented to this Committee's predecessor in February 2023 indicated that the optimum time for a replacement, or at the very least a significantly refurbishment, would be towards the end of the extension period for the existing leisure contract (which is subject to a separate report on this agenda).

It was reported in February 2023 that projected capital costs for a new build leisure centre would be in the region of £40 million. A Passivhaus centre or more sophisticated design would cost in excess of £50m. Owing to the complexity of a major refurbishment, the capital costs arising would be at least £35 million, ie not significantly less than the cost of a complete replacement.

It is proposed to make provision in the capital programme for £60 million, which would offer the opportunity to build a new leisure centre commensurate with the Council's ambitions, given current prices. Expenditure is profiled over the next six years, with some initial investment in design and feasibility in 2024/25 and a build programme extending over the three years 2027/28 to 2028/29.

All opportunities to source external funding to mitigate the cost to the Council will be explored. At this stage the proportion to be externally funded cannot

be estimated, so the figure of £60 million represents the gross cost of a new leisure centre.

# 2.47 Mote Park Kiosk Refurbishment & Extension - £250,000

£200,000 was included for this project in the existing capital programme for 2023/24. The intention was to provide clean and safe facilities to replace the existing toilet block on the northern side of Mote Park Lake, to complement the new café facility on the opposite side. This work has not yet commenced so will slip to 2024/25.

Corporate Services

# 2.48 Asset Management / Corporate Property - £3.27 million

The Property Services section carries out a 5-year cycle of condition surveys of Council property which provide a costed programme of essential replacement or refurbishment of building elements to ensure the proper, compliant and efficient operation of the buildings in accordance with the Asset Management Plan. There is no financial return from the projects, but they do eliminate the accumulation of a backlog of maintenance, reduce the risk of failure and interruption of service and the cost of reactive maintenance.

# 2.49 Corporate Property Acquisitions - £25.0 million

It is envisaged that the Council will continue to seek further suitable opportunities to acquire assets which help deliver the Council's strategic objectives, following the previous acquisitions of the Lockmeadow Leisure Complex, Maidstone House and various industrial units. The capital programme includes this fund which is intended to give the capacity to pursue opportunities to enhance the corporate property portfolio. The Council continues to work with selected agents to identify suitable opportunities and these will be brought forward for member approval when identified.

# 2.50 Kent Medical Campus Innovation Centre - £350,000

This budget will provide funding for a wet lab and the purchase of new research and development equipment to continue to make the centre attractive for prospective tenants. Further funding is also required for road infrastructure improvements adjacent to the centre.

# 2.51 Lockmeadow ongoing investment - £1.0 million

Given the current economic environment and vacant units further investment in the site will be needed to encourage both existing tenants to continue to operate and to also attract new ones in the future, as well as continuing to make it an attractive place to visit. This will help protect existing rental income streams and possibly increase them in due course.

#### 2.52 Garden Community - £1.982 million

The Heathlands Garden Community is a public sector led proposition, whereby the Council is working in partnership with Homes England to promote the scheme through the Maidstone Local Plan Review (LPR). Positive progress continues to be made, as Heathlands now features as a draft "allocation" within the LPR, which has recently undergone consultations on Main Modifications with adoption programmed to take place in early 2024. Both partners are sharing the promotional and planning costs 50:50. Upto the end of 23/24 they are expected to total circa £3m. A further £4m of shared expenditure to achieve the outline planning permission with work on that starting in 2024/25. The £2m in the capital programme reflects these potential costs.

# 2.53 Infrastructure Delivery - £10.0 million

Infrastructure schemes as outlined in the Local Plan are in general funded directly from the benefits gained from the development. However, in some cases, it is appropriate for the Council to invest directly in infrastructure, for example where viability assessments indicate a funding gap and where it is appropriate for the Council to meet the shortfall in order to enable strategic priorities to be met. An annual amount of £1.0 million has been set aside within the capital programme for this purpose.

# 2.54 Other Property Works - £1.0 million

This budget is for work required to various commercial properties to meet the requirements of the current Minimum Energy Efficiency Standards. This will mainly be upgrades to LED lighting and heating systems, but there may be a need to replace windows and improve insulation in some of the older buildings.

#### 2.55 Carbon Reduction to Maidstone B.C. Estate - £14.867 million

This funding will be used for a number of projects including the purchase of electric vehicles along with investment in charging infrastructure, carbon offsetting, solar investment and looking to make the Council's buildings more energy efficient with a view to reducing both costs and carbon emissions.

#### 2.56 Parkwood Property Investment to meet EPC targets - £1.225m

This budget is for the removal of concrete asbestos roofs and their replacement with lighter insulated metal roofs offers the opportunity for tenants to reduce their energy bills. In addition, it facilitates the installation of solar panels on the roofs (not previously possible due to load restrictions on the asbestos roofs).

# 2.57 Feasibility Studies - £500,000

An allowance has been included in the capital programme for feasibility works on schemes that are not yet ready to be included in the main programme.

#### 2.58 Digital Projects - £300,000

This programme is for hardware and software development carried out inhouse by the Digital team, such as website re-design, new webcasting facilities, and investment to streamline ways of working.

# 2.59 Software/PC Replacement - £2.0 million

This is an annual budget to allow replacement of ICT resources on an ongoing basis.

# 2.60 Maidstone House Works - £800,000

This budget is to continue to allow further investment in the building to make it an attractive place to work, to protect existing rental income streams and to encourage prospective new tenants.

# 2.61 Leeds Langley preliminary costs- £1.m

The costs relate to the potential contribution of cost towards development/construction costs of Leeds Langley road /site. In order to achieve this infrastructure, forward funding is required to help pump prime the project and assist with preliminary work.

# 2.62 Fleet Vehicle Replacement Programme – £3.248 million

This programme allows the Council's vehicle fleet (excluding electric vehicles which are currently included in the Decarbonisation of the MBC Estate) to be kept up to date and operating costs to be kept to a minimum. Funding includes capital receipts from the sale of vehicles when they reach the end of their useful life.

# 3. AVAILABLE OPTIONS

- 3.1 That the capital strategy principles, funding arrangements and detailed proposals as set out in section 2 above are approved by the Cabinet and then submitted to Council.
- 3.2 That the capital programme as presented be approved by the Cabinet and then submitted for consideration by Council.
- 3.3 That amendments or deletion to some or all of the proposals be made, including any new alternative projects.
- 3.4 Defer a decision on the proposals to this Committee's meeting on 5<sup>th</sup> February 2024 where it can be considered along with the final revenue budget proposals.

#### 4. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

4.1 The preferred option is that the capital strategy principles (option 3.1) and the proposed capital programme (option 3.2) to the Cabinet, be agreed. Whilst a final decision is not required until Council sets a budget on 21 February 2024, an early decision will allow advance planning to commence and will potentially allow the benefits of investment to be realised more quickly.

#### 5. RISKS

- 5.1 From now on, the capital programme will primarily be funded through prudential borrowing. Many of the schemes outlined above are projected to be self-funding. However, this assumes that the income assumptions on which they are based are reliable. In an uncertain economic environment, there is a significant risk that the cost of borrowing and the requirement to make provision for repayment will not be covered.
- 5.2 The scale of the capital programme around £433.8 million will require considerable capacity for delivery and project management.
- 5.3 At present it is anticipated that funding will be available for the capital programme. The funding risk has been mitigated by committing to borrow £80 million in advance over the period 2024 to 2026 at an affordable rate. We will use our Treasury Management Strategy to manage the cost of subsequent borrowing but there is a risk that funding could become more expensive generally, thus putting at risk the viability of more marginal schemes.

#### 6. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

- 6.1 Corporate Services PAC received an initial report on the MTFS at its meeting on 12 July 2023. It was then consulted on the revenue budget proposals at its meeting on 11 September 2023 and on fees and charges and the budget consultation at its meeting on 13 December 2023. This consultation identified that the most popular area amongst respondents for new investment was infrastructure, with flood prevention and the street scene cited as examples in the survey to illustrate what 'infrastructure' means. The other PACs are considering the budget proposals relating to capital schemes within their portfolios during January 2024.
- 6.2 The Overview and Scrutiny Committee will be considering this report at its meeting on the 23 January 2024, with the Cabinet to be informed of the outcome.

# 7. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

7.1 The timetable for setting the budget for 2023/24 is set out below.

Date	Meeting	Action
24 January 2024	Cabinet	Agree 24/25 Capital Programme
21 February 2024	Council	Approve 24/25 budget proposals for recommendation to Council

# 8. REPORT APPENDICES

The following documents are to be published with this report and form part of the report:

- Appendix 1: Existing Capital Programme 2023/24 to 2027/28
- Appendix 2: Estimated Capital Resources 2024/25 to 2033/34
- Appendix 3: Proposed Capital Programme 2024/25 to 2033/34

# 9. BACKGROUND PAPERS

There are no background papers.

# Capital Programme 2023/24 to 2027/28

	2023/24	2024/25	2025/26	2026/27	2027/28	Total (5 years)
	£000	£000	£000	£000	£000	£000
Communities, Housing & Environment						
Private Rented Sector Housing	3,090	6,765	6,832	9,578	6,861	33,125
1,000 Homes Affordable Housing Programme - Expenditure	6,123	20,080	22,825	25,487	22,442	96,958
1,000 Homes Affordable Housing Programme - Social Housing Grant	-5,790	-3,120	-1,290	-8,250	-6,060	-24,510
Temporary Accommodation	12,000	12,000	8,000			32,000
Commercial Development - Maidstone East	156	623	623	468	100	1,970
Heather House Community Centre	319	701	351	75		1,446
Housing - Disabled Facilities Grants Funding	800	800	800	800	800	4,000
Acquisitions Officer - Social Housing Delivery P/ship	200					200
Street Scene Investment	50	50	50	50	50	250
Flood Action Plan	200	200	150			550
Continued Improvements to Play Areas	50	50	60	60	60	280
Parks Improvements	50	60	70	70	80	330
Section 106 funded works - Open Spaces	400	400	400	400	400	2,000
Expansion of Cemetery (New scheme)	80	120				200
Expansion of Crematorium (New scheme)	340					340
Purchase of New Waste Collection Vehicles (New scheme)	5,800					5,800
Total	23,868	38,730	38,871	28,737	24,733	154,939
Economic Regeneration & Leisure						
Mote Park Lake - Dam Works	20					20
Museum Development Plan	389					389
Leisure Provision	3,000	1,000	1,000	1,000	1,000	7,000
Tennis Courts Upgrade	20					20
Riverside Walk Works	250	_				250
Mote Park Kiosk Refurbishment & Extension (New scheme)	200					200

	2023/24	2024/25	2025/26	2026/27	2027/28	Total (5 years)
	£000	£000	£000	£000	£000	£000
Town Centre Strategy (New scheme)	450	2,700	2,350			5,500
Total	4,329	3,700	3,350	1,000	1,000	13,379

	2023/24	2024/25	2025/26	2026/27	2027/28	Total (5 years)
	£000	£000	£000	£000	£000	£000
Corporate Services						
Asset Management / Corporate Property	875	175	175	175	175	1,575
Corporate Property Acquisitions	2,500	2,500	2,500	2,500	2,500	12,500
Kent Medical Campus - Innovation Centre		250				250
Lockmeadow Ongoing Investment	500	250	250	250	250	1,500
Garden Community	733	200	200	200	200	1,533
Infrastructure Delivery	1,000	1,000	1,000	1,000	1,000	5,000
Other Property Works	500	380				880
Biodiversity & Climate Change	2,788	1,540	500	500		5,328
Photovoltaic Panels	234					234
Feasibility Studies	50	50	50	50	50	250
Digical Projects	28	28	28	28	28	140
Software / PC Replacement	200	200	200	200	200	1,000
Maidstone House Works	500	250	250	250	250	1,500
Fleet Vehicle Replacement Programme	456	457	270	96	250	1,529
Automation of Transactional Services (New scheme)	150					150
Total	10,514	7,280	5,423	5,249	4,903	33,369
Planning & Infrastructure						
Bridges Gyratory Scheme	206					206
Total	206					206
TOTAL	38,917	49,710	47,644	34,986	30,636	201,893

#### ESTIMATED CAPITAL PROGRAMME RESOURCES 2024/25 - 2033/34

	Estimate				5 year	ar Estimate					10 year	
Source of Funding	2024/25	2025/26	2026/27	2027/28	2028/29	Total	2029/30	2030/31	2031/32	2032/33	2033/34	Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
External Sources	5,421	2,979	13,486	21,356	9,963	53,205	1,200	1,200	13,900	1,200	1,200	71,905
Own resources (including Internal borrowing)	1,445	1,250	1,250	1,250	1,250	6,445	1,250	1,250	1,250	1,250	1,250	12,695
External Borrowing	88,795	82,322	48,067	26,736	48,358	294,278	28,817	15,001	-3,303	7,936	6,486	349,214
Total	95,661	86,551	62,803	49,342	59,571	353,928	31,267	17,451	11,847	10,386	8,936	433,814

### Draft Capital Programme 2024/25 to 2033/34

	2024/25	2025/26	2026/27	2027/28	2028/29	5 Year Total	2029/30	2030/31	2031/32	2032/33	2033/34	10 Year Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Housing, Health & Environment												
Private Rented Sector Housing (Gross cost)	21,065	31,879	,	12,370		98,161	1,656					99,817
1,000 Homes Affordable Housing Programme (Gross cost)	31,096	42,722	25,921	13,908	14,995	128,643	10,251	4,711	5,487	4,026	2,576	155,693
Temporary Accommodation	20,000					20,000						20,000
Other Property - Community and Commercial	1,809	1,089	663	143	100	3,804						3,804
Housing - Disabled Facilities Grants Funding	800			800	800	4,000	800	800		1	800	8,000
Street Scene Investment	50			50	50	250	50	50	50	50	50	
Flood Action Plan	200					350						350
Continued Improvements to Play Areas	50			1		340				80	80	740
Parks Improvements	260	70	80	90	100	600	100	100	100	100	100	1,100
Parks Improvements - Infrastructure Maintenance	200	200	200	200	200	1,000	200	200	200	200	200	2,000
Geonds Maintenance Machinery Replacement Programme	100	110	105	123	42	480	75	75	75	75	75	855
Waste Crime Team - Additional Resources	20	10	10			40						40
Open Spaces - Section 106 funded works	400	400	400	400	400	2,000	400	400	400	400	400	4,000
Improvements to Cemetery	120					120						120
Purchase of New Waste Collection Vehicles								6,380				6,380
Total	76,170	77,540	53,873	28,163	24,041	259,787	13,612	12,796	7,192	5,731	4,281	303,398
Communities, Leisure & Arts												
Museum Development Plan	180					180						180
Leisure Provision	2,250					2,250						2,250
New Leisure Centre	500	500	2,000	15,000	29,000	47,000	13,000					60,000
Mote Park Kiosk Refurbishment & Extension	250					250						250
Total	3,180	500	2,000	15,000	29,000	49,680	13,000					62,680

	2024/25	2025/26	2026/27	2027/28	2028/29	5 Year Total	2029/30	2030/31	2031/32	2032/33	2033/34	10 Year Total
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Corporate Services												
Asset Management / Corporate Property	1,695					2,395	175		_			3,270
Corporate Property Acquisitions	2,500	2,500	2,500	2,500	2,500	12,500	2,500	2,500	2,500	2,500	2,500	25,000
Kent Medical Campus - Innovation Centre	350					350						350
Lockmeadow Ongoing Investment	100				100	500	100	100	100	100	100	1,000
Garden Community	1,187	630	1			1,982						1,982
Infrastructure Delivery	1,000	1,000	· ·	1,000	1,000	5,000	1,000	1,000	1,000	1,000	1,000	10,000
Other Property Works	800	200				1,000						1,000
Carbon Reduction to Maidstone B.C. Estate	5,542	2,616	2,493	1,641	1,075	13,367	300	300	300	300	300	14,867
Parkwood Property Investment to meet EPC targets	785					1,225						1,225
Feasibility Studies	50				50		50					500
Digital Projects	30		1		30	150	30			30	30	300
Software / PC Replacement	200	200	200	200	200	1,000	200	200	200	200	200	2,000
Maidstone House Works	400	100	100	100	100	800						800
Leeds Langley					1,000	1,000						1,000
Fleet Vehicle Replacement Programme	478	470	200	300	300	1,748	300	300	300	300	300	3,248
Total												
Total	15,116	8,511	6,931	6,178	6,530	43,267	4,655	4,655	4,655	4,655	4,655	66,542
Planning, Infrastructure & Economic Development												
	1											
Public Realm & Greening relating to the Town Centre	1,000					1,000						1,000
Medway Street Car Park	195					195						195
Total	4 405					4 405						1 105
Total	1,195					1,195						1,195
TOTAL	95,661	86,551	62,803	49,342	59,571	353,928	31,267	17,451	11,847	10,386	8,936	433,814

#### **CABINET**

### **24 JANUARY 2024**

#### **Council Tax Base 2024-25 and Collection Fund Adjustment**

Timetable					
Meeting	Date				
Corporate Services Policy Advisory Committee	17th January 2024				
Cabinet	24th January 2024				
Council	21st February 2024				

Will this be a Key Decision?	Yes
Urgency	Not Applicable
Final Decision-Maker	Cabinet
Lead Head of Service	Mark Green, Director of Finance, Resources and Business Improvement
Lead Officer and Report Author	Adrian Lovegrove, Head of Finance
Classification	Public
Wards affected	All

#### **Executive Summary**

This report advises members on the estimated tax base for Council Tax purposes. It identifies potential changes to the tax base expected in the forthcoming year and recommends the tax base for 2024-25 for the council and parish areas.

The report also provides the anticipated balance on the Council Tax account as at 31 March 2024 which will be credited to major preceptors and this Council in accordance with regulations.

The distribution of balances to precepting authorities is an important part of their respective budget setting processes and a decision at this time enables timely advice to those authorities. It also enables timely consideration in relation to the Council's own budget strategy for the coming financial year.

#### **Purpose of Report**

Decision.

#### **Recommendations to the Cabinet: That**

- 1. Pursuant to this report and in accordance with the Local Authority (Calculation of Council Tax Base) (England) Regulations 2012, the amount calculated by this Authority as its Council Tax Base for the year 2024-25 will be 68,263.55;
- In accordance with the Local Authority (Calculation of Council Tax Base) (England) Regulations 2012, the amount calculated by this Authority as the Council Tax Base for each parish area for the year 2024-25 will be as identified in Appendix 2 to this report; and
- 3. The 2023-24 Council Tax projection and proposed distribution detailed in Appendix 3 of this report is agreed.

### Council Tax Base 2024-25 and Collection Fund Adjustment

#### 1. CROSS-CUTTING ISSUES AND IMPLICATIONS

Issue	Implications	Sign-off
Impact on Corporate Priorities	<ul> <li>We do not expect the recommendations will by themselves materially affect achievement of corporate priorities. However, they will support the Council's overall achievement of its aims as set out in section 3 [preferred alternative].</li> </ul>	Adrian Lovegrove, Head of Finance.
Cross Cutting Objectives	We do not expect the recommendations will by themselves materially affect achievement of cross cutting objectives. However, the recommendations do form a statutory part of the process of setting the budget for the forthcoming financial year and support the council's objectives in this respect.	Adrian Lovegrove, Head of Finance.
Risk Management	Risk implications are detailed within section 5 of this report.	Adrian Lovegrove, Head of Finance.
Financial	<ul> <li>The results of this decision affect the overall budget strategy process and therefore the pressure on the Council Tax requirement in creating a balanced budget.</li> <li>The setting of the tax base is an essential part of the budget process which is required by legislation.</li> <li>Any increase in the tax base effectively means that the cost of services provided by this Authority and others in the area is being spread over more Council Tax payers which would effectively reduce the Council Tax burden on any individual tax payer.</li> <li>However, this relationship must be realistic in that any underachievement on the collection of Council Tax will result in cash flow pressures for this Council as a billing authority.</li> </ul>	Adrian Lovegrove, Head of Finance.

G1 661	• The recommendations do not give rice to	
Staffing	<ul> <li>The recommendations do not give rise to any direct staffing implications.</li> </ul>	Adrian Lovegrove, Head of Finance.
Legal	<ul> <li>Accepting the recommendations regarding the tax base will fulfil the Council's duties under the Local Authority (Calculation of Council Tax Base) (England) Regulations 2012.         Failure to accept the recommendations without agreeing suitable alternatives may place the Council in breach of these regulations.     </li> <li>Billing authorities are required by the Local Authorities (Funds) (England) Regulations 1992 to estimate any surplus/deficit on their collection fund for the year.</li></ul>	Adrian Lovegrove, Head of Finance.

Information Governance	The recommendations do not impact personal information (as defined in UK GDPR and Data Protection Act 2018) the Council Processes.	Adrian Lovegrove, Head of Finance.
Equalities	The recommendations do not propose a change in service therefore will not require an equalities impact assessment	Adrian Lovegrove, Head of Finance.
Public Health	We recognise that the recommendations will not negatively impact on population health or that of individuals.	Adrian Lovegrove, Head of Finance.
Crime and Disorder	The recommendations do not give rise to any direct crime and disorder implications.	Adrian Lovegrove, Head of Finance.
Procurement	The recommendations do not give rise to any direct procurement implications.	Adrian Lovegrove, Head of Finance.
Biodiversity and Climate Change	We do not expect the recommendations will by themselves materially affect achievement of corporate priorities. However, the recommendations do form a statutory part of the process of setting the budget for the forthcoming financial year and support corporate priorities in this respect.	Adrian Lovegrove, Head of Finance.

#### 2. INTRODUCTION AND BACKGROUND

- 2.1 Setting the tax base is an integral part of the Council tax collection process which is a basic financial function of this Authority. It is essential for the efficient funding of all Local Authorities in the area. The income received from Council Tax, within the overall context of the budget process, provides resources for the achievement of all the Council's priorities.
- 2.2 Regulations prescribe that a decision on the tax base for the forthcoming financial year must be made between 1st November and 31st January.
- 2.3 The basis of the calculation of the tax base is the valuation information received from the Valuation Office on 11 September 2023 and the latest information on exemptions and discounts available as at 2 October 2023.
- 2.4 This information has been collated for the whole of the Borough area and for individual Parish areas. Information for the whole area has been supplied to the Government for their use in the monitoring of:

- The Local Council Tax Support Scheme;
- This Council's needs baseline for business rates; and
- Property changes that will be used to calculate the Council's New Homes Bonus award next year.
- 2.5 The tax base figure supplied to central government is given at Appendix 1. This shows a net tax base of 68,440.20 as at 2 October 2023. Starting from this figure an estimate of the tax base for 2024-25 can be made by considering movements that may occur in the factors that influence the tax base over the forthcoming year.
- 2.6 It is necessary that a realistic assessment is made of the potential changes to the tax base for 2024-25 as an under or over recovery of Council tax income will affect the Council's cash flow. If the tax base is overestimated, there will inevitably be a deficit on the collection fund which will need to be recovered through the Council tax in the following financial year. In addition, during the course of the year, the borrowing necessary to cover the under recovery of the tax would need to be paid for by this Council. If the tax base is underestimated there will be a surplus on the collection fund because the Council will have asked tax payers to contribute more than necessary in this financial year. The surplus would then be used to reduce the need for resources in the following year.
- 2.7 It is also necessary at this time to provide the parish councils, which set a precept, with the element of the tax base of the borough that equates to their area. Attached at Appendix 2 to this report is the detail of the calculation of the tax base for each parish. They reflect changes to the parish boundaries following the Community Governance Review (CGR).

#### **Collection Fund Adjustment**

- 2.8 As a billing authority, this Council has a statutory obligation to maintain a Collection Fund for transactions relating to the collection of Council Tax and Business Rates from taxpayers and distribution to preceptors.
- 2.9 For proper maintenance of the Collection Fund, it is necessary to assess, on an annual basis, the projected balance as at 31 March of each year. Any balance, either positive or negative, must be taken into account in the following financial year. Under the statutory arrangements for the Collection Fund, the balance remaining does not become a credit or charge on this Council but is required to be distributed proportionately across the preceptors.
- 2.10 The regulations provide that, in estimating a surplus or deficit on the Collection Fund at the end of the year, account is taken of any difference between the amount estimated for the previous year and the amount shown as the surplus/deficit for that year in the accounts. Surpluses and deficits will be calculated separately for council tax and business rates.
- 2.11 These balances (surplus or deficit) will be distributed between the billing authority, i.e. Maidstone Borough Council, and major preceptors during 2024-25. The amounts are apportioned on the basis of the billing

authority's demand, and each major precepting authority's precept, based on their respective band D Council tax bases to which the estimate relates i.e. the amounts to be distributed during 2024-25 will be apportioned using the 2023-24 demand and precept amounts.

2.12 The Collection Fund Adjustment arising from business rates will be estimated at a later stage due to the statutory timetable for calculating the predicted closing balance. This will be reported to the Committee and Cabinet in February as part of the Medium Term Financial Strategy proposals.

#### 3. AVAILABLE OPTIONS

#### Tax Base - Option 1

- 3.1 An assessment of the information held by both the Revenues Service and the Planning Service suggests that between October 2023 and March 2025 a total of 1,341 properties will be added to the Council tax records. Distributing this sum evenly over the period and taking the average, to identify the effect on the tax base for 2024-25, the result suggests an increase of 956 band D equivalent properties. Adjusting this figure for the current levels of discount and other allowances suggests a decrease of 385 properties from the CTB1 figure.
- 3.2 This figure is significantly lower than the 1,341 new properties identified because they will not all be band D properties, they will not all start to pay Council tax at the beginning of the year and some will receive the discounts and allowances that are part of the system.
- 3.3 Furthermore, the revised total tax base must be adjusted to allow for non-collection for which has been calculated at 1.5%.
- 3.4 The calculation is set out in the table below:

Tax Base as at Appendix 1	68,440.20
New properties (Avg: by band D & time)	956.86
Adjustment for potential allowances	-95.59
Non-collection allowance (1.5% of above)	-1,036.92
Proposed Tax Base	68,263.55

Table 1: Proposed tax base 2024-25

- 3.5 The overall position represents year on year growth in the tax base estimate of 1.64%. The increase is slightly less than the current estimate in the strategic revenue projections, which are based on an estimated 2% growth in the tax base.
- 3.6 Appendix 2 to this report provides details of the tax base for each parish based on an identical calculation.

#### Tax Base - Option 2

- 3.7 It would be possible to vary some of the factors set out above. The exception is the figure from Appendix 1 as this is reconciled to the District Valuers' records and has been reported to central government. The other figures given above are based on current known data, though they could rise or fall during the year.
- 3.8 The risks of making an inaccurate calculation are set out in paragraph 2.6 above and as the data used in calculating Option 1 is accurate and evidenced any variation the committee may wish to make should be similarly evidence based.

#### Tax Base - Option 3

3.9 The do nothing option is not available to the Council as it has a statutory obligation to set a tax base each year.

#### **Collection Fund Adjustment - Option 1**

- 3.10 A projection for 31 March 2024 based on the current position is provided at Appendix 3. This appendix details the precepts and demands on the fund for 2023-24 totalling £147,058,553.
- 3.11 Appendix 3 also details the current position regarding Council tax bills dispatched, incorporating exemptions and discounts, and an allowance for irrecoverable debt. Total income is now anticipated to be £141,668,332; therefore a deficit of £5,390,221 is anticipated for 2023-24.
- 3.12 A forecast surplus of £4,130,441 for the current financial year is being allocated to major preceptors and this Council's general fund. The actual outturn position at 31 March 2023 was a surplus of £3,355,234 in respect of council tax. This brings the forecast cumulative deficit as at 31 March 2024 to £2,034,987.

#### **Apportionment of Deficit**

3.13 This deficit is apportioned according to preceptors' respective shares of council tax and recovered from the general fund and major preceptors over the next financial year in accordance with the provisions of the Local Government Finance Act 1992 as follows:

Preceptor	£
Maidstone Borough Council	-301,992
Kent County Council	-1,425,915
Kent Police Authority	-225,884
Kent and Medway Towns Fire Authority	-81,196
Total projected deficit as at 31 March 2024	-2,034,987

Table 2: Forecast cumulative deficit on the council tax account for 2024-25

3.14 The pressures associated with the Coronavirus pandemic, and the significant deficits in council tax and business rates which resulted from this, meant that the Government amended secondary legislation to allow authorities to spread the estimated deficit on the 2020-21 Collection Fund

over the three years 2021-22 to 2023-24. The has now stopped and provisions are now dealt within the year.

#### **Collection Fund Adjustment - Option 2**

- 3.15 The Cabinet could choose to vary the figures used in the estimate provided within the appendices. However, these are based on data from the revenues system, projections developed from past experience and known factors. They are considered to represent a reasonable basis for estimating the position on the collection fund at 31 March 2024.
- 3.16 Should the Cabinet choose to vary the data and distribute a different surplus or deficit this could affect the balance on the collection fund and the Council's cash flows.
- 3.17 The apportionment methodology is defined in statute and therefore may not be altered.

#### **Collection Fund Adjustment - Option 3**

3.18 It is a statutory requirement that any adjustment be calculated annually and the committee cannot choose to take no action in relation to this decision.

#### 4. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

#### **Tax Base**

4.1 The recommended option is Option 1 (as detailed in paragraph 3.4 above) as this calculation is based on current known data and collection rates.

#### **Collection Fund Adjustment**

4.2 It is recommended that the Cabinet agrees the projections detailed within option 1 above and within Appendix 3, as they are based on data from the revenues system, projections developed from past experience and known factors. They are considered to represent a reasonable basis for estimating the position on the collection fund as at 31 March 2024.

#### 5. RISK

- 5.1 The risks associated with this proposal, including the risks if the Council does not act as recommended, have been considered in line with the Council's Risk Management Framework. That consideration is shown in this report within section 2. We are satisfied that the risks associated are within the Council's risk appetite and will be managed as per the Policy.
- 5.2 The main risks relate to an over optimistic estimate of the tax base and/or balance on the Council Tax account at 31 March 2024. Although any deficit arising on the Collection Fund would be recouped in subsequent years, the

impact of this risk materialising could be flow problems during the year. As a direct consequence this would reduce interest income generated on the Council's cash balances or, in extreme cases, result in a need to borrow on a temporary basis.

- 5.3 Over pessimistic estimates would lead to increased balances on the Collection Fund. When fed into the overall budget process this can produce yearly variations which need to be managed as part of the Budget Strategy and place unnecessary burdens on tax payers in advance of need.
- 5.4 Monthly monitoring of collection rates and growth seen in the tax base over recent years help the Council to mitigate this risk.

#### 6. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

- 6.1 No consultation is necessary on this specific issue but consultation has occurred with the public and with service committees on the wider issues relating to the budget and Council tax for 2024-25. The outputs of this exercise are included within a separate agenda item at this meeting.
- 6.2 The matter will also be considered by the Corporate Services Policy Advisory Committee on the 17 January 2024, with the Cabinet to be informed of the outcome prior to its meeting.

### 7. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

- 7.1 The tax bases approved as part of this decision will be provided, as appropriate, to relevant preceptors.
- 7.2 The Council will use this tax base in setting its 2024-25 budget on 21<sup>st</sup> February 2024.
- 7.3 The Council is required to notify preceptors of the estimated Council Tax surplus/deficit as at 31 March 2024.

#### 8. REPORT APPENDICES

- Appendix 1 Calculation of Council Tax Base (CTB1 Return)
- Appendix 2 Calculation of Individual Parish Tax Bases 2024-25
- Appendix 3 Council Tax Projection to 31 March 2024

#### 9. BACKGROUND PAPERS

None

Appendix 1

# CTB(October 2023) Calculation of Council Tax Base

### Please e-mail to : ctb.stats@levellingup.gov.uk

Please enter your details after checking that you have selected the correct local authority name

Ver

Please select your local authority's name from this list

Liverpool	•
Luton	
Maidstone	
Maldon	
Malvern Hills	
Manchester	,

Check that this is your authority : Maidsto

Maidstone E-code : E2237

ONS code : E070

: E07000110 : Stephen Smith

Local authority contact name: Stephen Smith

Local authority contact telephone number: 01622 602493

Local authority contact e-mail address: stephen.smith@midkent.gov.uk

CTB(October 2023) form for A Maidstone

Completed forms should be received by DLUHC by Friday 13 October 2023

Band A entitled to

disabled

Dwellings shown on the Valuation List for the authority on Monday 11 September 2023  Part 1	disabled relief reduction COLUMN 1	Band A COLUMN 2	Band B COLUMN 3	Band C COLUMN 4	Band D COLUMN 5	Band E COLUMN 6	Band F COLUMN 7	Band G COLUMN 8	Band H COLUMN 9	TOTAL COLUMN 10
1. Total number of dwellings on the Valuation List		4,546	9,489	20,885	20,236	10,862	6,463	4,650	391	77,522
2. Number of dwellings on valuation list exempt on 2 October 2023 (Class B & D to W exemptions)		251	211	512	300	125	76	44	5	1,524
3. Number of demolished dwellings and dwellings outside area of authority on 2 October 2023 (please see notes)		4	0	1	1	0	2	0	0	8
4. Number of chargeable dwellings on 2 October 2023 (treating demolished dwellings etc as exempt) (lines 1-2-3)		4,291	9,278	20,372	19,935	10,737	6,385	4,606	386	75,990
5. Number of chargeable dwellings in line 4 subject to disabled reduction on 2 October 2023		3	15	57	94	81	61	38	16	365
6. Number of dwellings effectively subject to council tax for this band by virtue of disabled relief (line 5 after reduction)	3	15	57	94	81	61	38	16		365
7. Number of chargeable dwellings adjusted in accordance with lines 5 and 6 (lines 4-5+6 or in the case of column 1, line 6)	3	4,303	9,320	20,409	19,922	10,717	6,362	4,584	370	75,990
8. Number of dwellings in line 7 entitled to a single adult household 25% discount on 2 October 2023	1	2,633	4,684	7,491	5,418	2,342	993	626	34	24,222
9. Number of dwellings in line 7 entitled to a 25% discount on 2 October 2023 due to all but one resident being disregarded for council tax purposes	0	22	74	218	223	111	64	36	1 0.75	749
10. Number of dwellings in line 7 entitled to a 50% discount on 2 October 2023 due to all residents being disregarded for council tax purposes	0	5	6	17	22	5	8	20	10	93
11. Number of dwellings in line 7 classed as second homes on 2 October 2023 (b/fwd from Flex Empty tab)		21	12	33	46	24	15	28	6	185
12. Number of dwellings in line 7 classed as empty and receiving a zero% discount on 2 October 2023 (b/fwd from Flex Empty tab)		138	191	272	222	85	46	41	4	999
13. Number of dwellings in line 7 classed as empty and receiving a discount on 2 October 2023 and not shown in line 12 (b/fwd from Flex Empty tab)		0	0	0	0	0	0	0	0	0
14. Number of dwellings in line 7 classed as empty and being charged the Empty Homes Premium on 2 October 2023 (b/fwd from Flex Empty tab)		19	43	50	17	13	4	2	2	150
15. Total number of dwellings in line 7 classed as empty on 2 October 2023 (lines 12+13+14).		157	234	322	239	98	50	43	6	1,149
16. Number of dwellings that are classed as empty on 2 October 2023 and have been for more than 6 months.  NB These properties should have already been included in line 15 above.		80	119	161	129	59	32	30	4	614
16a. The number of dwellings included in line 16 above which are empty on 2 October 2023 because of the flooding that occurred between 1 December 2015 and 31 March 2016 and are only empty because of the flooding.		0	0	0	0	0	0	0	0	0

Appendix 1

CTB(October 2023)

CTB(October 2023) <u>Calculation of Council Tax Base</u> Please e-mail to : ctb.stats@levellingup.gov.uk  Please enter your details after checking that you have selected the correct local authority name						Ver				
16b. The number of dwellings included in line 16 above which are empty on 2 October 2023 because of the flooding that occurred between November 2019 and February 2020 and are only empty because of the flooding.		0	0	0	0	0	0	0	0	0
17. Number of dwellings that are classed as empty on 2 October 2023 and have been for more than 6 months and are eligible to be treated under empty homes discount class D (formerly Class A exemptions). NB These properties should have already been included in line 15 above. Do NOT include any dwellings included in line 16a above.		0	0	0	0	0	0	0	0	0
18. Number of dwellings that are classed as empty and have been empty for more than 6 months excluding those that are subject to empty homes discount class D or empty due to flooding (Line 16 - line 16a - line 16b - line 17) (equivalent to Line 18 in previous forms).		80	119	161	129	59	32	30	4	614
19. Number of dwellings in line 7 where there is liability to pay 100% council tax before Family Annexe discount	2	1,624	4,513	12,632	14,242	8,246	5,293	3,900	323	50,775
20. Number of dwellings in line 7 that are assumed to be subject to a discount or a premium before Family Annexe discount	1	2,679	4,807	7,777	5,680	2,471	1,069	684	47	25,215
21. Reduction in taxbase as a result of the Family Annexe discount (b/fwd from Family Annexe tab)	0.0	27.5	5.5	5.0	3.5	1.5	0.5	0.0	0.0	44
22. Number of dwellings equivalents after applying discounts and premiums to calculate taxbase	2.8	3,636.3	8,184.0	18,536.8	18,522.3	10,118.8	6,098.3	4,410.5	358.3	69,867.8
23. Ratio to band D	5/9	6/9	7/9	8/9	9/9	11/9	13/9	15/9	18/9	
24. Total number of band D equivalents (to 1 decimal place) (line 22 x line 23)	1.5	2,424.2	6,365.3	16,477.1	18,522.3	12,367.4	8,808.6	7,350.8	716.5	73,033.7
25. Number of band D equivalents of contributions in lieu (in respect of Class	s O exempt c	lwellings) in 2								
										171.2
26. Tax base (to 1 decimal place) (line 24 col 10 + line 25)			020 21 (10 1 0	ecimai piace,						73,204.9
26. Tax base (to 1 decimal place) (line 24 col 10 + line 25)  Part 2			020 21 (10 1 0	ecimai piace,						
	2.8	3,636.3	8,184.0	18,536.8	18,522.3	10,118.8	6,098.3	4,410.5	358.3	
Part 2  27. Number of dwellings equivalents after applying discounts amd	2.8					10,118.8	6,098.3	4,410.5	358.3	73,204.9
Part 2  27. Number of dwellings equivalents after applying discounts amd premiums to calculate tax base (Line 22)  28.Reduction in taxbase as a result of local council tax support (b/fwd		3,636.3	8,184.0	18,536.8	18,522.3					73,204.9 69,867.8 5,519.3
Part 2  27. Number of dwellings equivalents after applying discounts amd premiums to calculate tax base (Line 22)  28.Reduction in taxbase as a result of local council tax support (b/fwd from CT Support tab)  29. Number of dwellings equivalents after applying discounts, premiums	0.7	3,636.3	8,184.0 1,518.4	18,536.8	18,522.3 856.3	214.0	72.3	20.4	1.6	73,204.9 69,867.8
Part 2  27. Number of dwellings equivalents after applying discounts amd premiums to calculate tax base (Line 22)  28.Reduction in taxbase as a result of local council tax support (b/fwd from CT Support tab)  29. Number of dwellings equivalents after applying discounts, premiums and local tax support to calculate taxbase	2.0	3,636.3 884.9 2,751.4	8,184.0 1,518.4 6,665.6	18,536.8 1,950.7 16,586.1	18,522.3 856.3 17,666.0	9,904.7	72.3 6,025.9	20.4 4,390.1	1.6 356.7	73,204.9 69,867.8 5,519.3
Part 2  27. Number of dwellings equivalents after applying discounts amd premiums to calculate tax base (Line 22)  28.Reduction in taxbase as a result of local council tax support (b/fwd from CT Support tab)  29. Number of dwellings equivalents after applying discounts, premiums and local tax support to calculate taxbase  30. Ratio to band D  31. Total number of band D equivalents after allowance for council tax	0.7 2.0 5/9	3,636.3 884.9 2,751.4 6/9	8,184.0 1,518.4 6,665.6 7/9	18,536.8 1,950.7 16,586.1 8/9	18,522.3 856.3 17,666.0	9,904.7	72.3 6,025.9 13/9	4,390.1 15/9	1.6 356.7 18/9	73,204.9 69,867.8 5,519.3 64,348.5
Part 2  27. Number of dwellings equivalents after applying discounts amd premiums to calculate tax base (Line 22)  28.Reduction in taxbase as a result of local council tax support (b/fwd from CT Support tab)  29. Number of dwellings equivalents after applying discounts, premiums and local tax support to calculate taxbase  30. Ratio to band D  31. Total number of band D equivalents after allowance for council tax support (to 1 decimal place) (line 29 x line 30)	0.7 2.0 5/9 1.1	3,636.3 884.9 2,751.4 6/9 1,834.3	8,184.0 1,518.4 6,665.6 7/9 5,184.4	18,536.8 1,950.7 16,586.1 8/9	18,522.3 856.3 17,666.0	9,904.7	72.3 6,025.9 13/9	4,390.1 15/9	1.6 356.7 18/9	73,204.9 69,867.8 5,519.3 64,348.5 68,269.0
Part 2  27. Number of dwellings equivalents after applying discounts amd premiums to calculate tax base (Line 22)  28.Reduction in taxbase as a result of local council tax support (b/fwd from CT Support tab)  29. Number of dwellings equivalents after applying discounts, premiums and local tax support to calculate taxbase  30. Ratio to band D  31. Total number of band D equivalents after allowance for council tax support (to 1 decimal place) (line 29 x line 30)  32. Number of band D equivalents of contributions in lieu (in respect of Class)	0.7 2.0 5/9 1.1	3,636.3 884.9 2,751.4 6/9 1,834.3	8,184.0 1,518.4 6,665.6 7/9 5,184.4	18,536.8 1,950.7 16,586.1 8/9	18,522.3 856.3 17,666.0	9,904.7	72.3 6,025.9 13/9	4,390.1 15/9	1.6 356.7 18/9	73,204.9 69,867.8 5,519.3 64,348.5 68,269.0
Part 2  27. Number of dwellings equivalents after applying discounts amd premiums to calculate tax base (Line 22)  28.Reduction in taxbase as a result of local council tax support (b/fwd from CT Support tab)  29. Number of dwellings equivalents after applying discounts, premiums and local tax support to calculate taxbase  30. Ratio to band D  31. Total number of band D equivalents after allowance for council tax support (to 1 decimal place) (line 29 x line 30)  32. Number of band D equivalents of contributions in lieu (in respect of Class 33. Tax base after allowance for council tax support (to 1 decimal place)	2.0 5/9 1.1 SO exempt of the control	3,636.3  884.9  2,751.4  6/9  1,834.3  I wellings) in 2  I 10 + line 32	8,184.0  1,518.4  6,665.6  7/9  5,184.4  023-24 (to 1 of the state of	18,536.8  1,950.7  16,586.1  8/9  14,743.2  decimal place)  my authority I relief, disco	18,522.3  856.3  17,666.0  9/9  17,666.0  on 11 Septements and pre-	214.0 9,904.7 11/9 12,105.8	72.3 6,025.9 13/9	4,390.1 15/9	1.6 356.7 18/9	73,204.9 69,867.8 5,519.3

# Policy and Resources Committee Tax Base Calculation for Parish Councils 2021-22

Appendix 2

# Corporate Services PAC Tax Base Calculation for Parish Councils 2024-25

10012 200		ioi Parisii Coulici		
Parish	Tax Base October 2023	Adjustment Net Changes	Non Collection Allowance	Net Tax Base 2024/25
Barming	1,665.0	3.6	-24.9	1,643.7
Bearsted	3,704.0	16.5	-55.3	3,665.2
Bicknor	40.2	0.6	-0.6	40.2
Boughton Malherbe	259.2	2.4	-3.9	257.8
Boughton Monchelsea	2,035.4	8.0	-30.4	2,013.0
Boxley	3,892.9	6.8	-58.3	3,841.4
Bredhurst	204.0	0.6	-3.1	201.6
Broomfield & Kingswood	734.7	1.8	-11.0	725.5
Chart Sutton	450.3	1.8	-6.7	445.4
Collier Street	431.3	0.6	-6.5	425.5
Coxheath	2,020.8		-30.1	2,007.1
Detling	413.4	0.6	-6.2	407.8
Downswood	833.9		-12.5	821.4
East Sutton	142.5		-2.1	141.0
Farleigh East	692.7	1.2	-10.4	683.5
Farleigh West	256.0	0.6	-3.8	252.8
Frinsted	73.2		-1.1	72.1
				1,377.5
Harrietsham	1,392.8	5.5	-20.8	-
Headcorn	2,065.7	69.7	-29.9	2,105.4
Hollingbourne	494.5	0.0	-7.4	487.1
Hucking	38.2		-0.6	37.6
Hunton	329.1	3.7	-4.9	327.9
Langley	704.3	50.2	-9.8	744.7
Leeds	420.2	3.0	-6.3	417.0
Lenham	1,686.5			1,729.5
Linton	290.1	1.8	-4.3	287.6
Loose	3,106.6		-46.5	3,066.9
Marden	2,227.5	12.1	-33.2	2,206.3
Nettlestead	314.8		-4.7	310.6
Otham	696.7	71.6	-9.4	759.0
Otterden	98.3	0.0	-1.5	96.8
Staplehurst	3,051.7	79.5	-44.6	3,086.6
Stockbury	336.9	2.4	-5.0	334.3
Sutton Valence	798.8	12.8	-11.8	799.8
Teston	327.2	0.6	-4.9	322.9
Thurnham	762.5	5.0	-11.4	756.1
Tovil	1,399.0	0.0	-21.0	1,378.0
Ulcombe	413.4	3.6	-6.1	410.9
Wichling	60.3	0.0	-0.9	59.4
Wormshill	105.1	0.0	-1.6	103.5
Yalding	1,104.8	5.4	-16.5	1,093.7

### Corporate Services Policy Advisory Committee 17-Jan-24

### Council Tax Adjustment 2023/24

	£	%
Demands on the fund (2023/24)		
Maidstone Borough Council budget requirement	21,823,493	14.84%
Kent County Council (including adult social care charge)	103,041,480	70.07%
Kent Police	16,330,365	11.10%
Kent Fire & Rescue	5,863,216	3.99%
Council Tax requirement	147,058,553	100.00%

Debit raised		
Charges raised	176,039,369	
Less:		·
Council Tax Support	-10,591,307	
Single Persons Discount	-12,575,579	
Discount for disabled people	-147,846	
Other exemptions and disregards	-3,493,035	
Local Discounts	-140,387	
Plus:		
Empty Property Premium	63,797	
Second Homes	238,205	
	149,393,216	
Transfer from general fund for s13A reliefs	140,387	
Less allowance for bad and doubtful debts	-3,734,830	
Projected Council Tax Income for 2023/24	145,798,773	
Projected deficit for the year	-1,259,780	

Utilisation of fund balance	<u>£</u>
Actual surplus at 31 March 2023(b/f)	3,355,234
Less anticipated surplus distributed during 2023/24	-4,130,441
Adjustment for prior year surplus	-775,207
Cumulative deficit as at 31 March 2023	-2,034,987

in 2024/25	f adjusted deficit to be recovered in		
	ne Borough Council	-301,992	
	unty Council	-1,425,915	
	ice	-225,884	
	e & Rescue	-81,196	
		-2,034,987	
-		-2,03	4,987

#### **CABINET**

### **24 JANUARY 2023**

### **Maidstone Leisure Centre Operator Contract**

Timetable				
Meeting	Date			
Communities, Leisure and Arts Policy Advisory Committee	9 January 2024			
Cabinet	24 January 2024			

Will this be a Key Decision?	Yes
Urgency	Not Applicable
Final Decision-Maker	Cabinet
Lead Head of Service	Katie Exon, Head of Property and Leisure
Lead Officer and Report Author	Mike Evans, Leisure Manager
Classification	Public report with exempt appendix
	Exempt Appendix 1: Maidstone Leisure Centre Contract Extension Proposal  This appendix contains exempt information as classified in paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972 in that it contains information relating to the financial or business affairs of any particular person (including the authority holding that information).
	The public interest in maintaining this exemption outweighs the public interest in its disclosure.
Wards affected	All

#### **Executive Summary**

Discussions and negotiations with Maidstone Leisure Trust and Serco Leisure have been conducted during 2023 concerning an extension of the contract for operating the Leisure Centre. An update on those discussions was brought to the October CLA PAC meeting, along with a recommendation to Cabinet that, because negotiations had

not reached a satisfactory conclusion, proposals for a relet of the contract be put in hand.

Discussions with Maidstone Leisure Trust (MLT) and Serco have continued through October and November and this report includes a final negotiated position. This represents a significant improvement on the position reported in October. The report describes the contract extension terms and weighs them against the other options available to the council.

#### **Purpose of Report**

Recommendation to Cabinet

#### This report makes the following recommendations to the Cabinet:

- 1. That it notes the current proposals from Maidstone Leisure Trust and Serco Leisure for a contract extension.
- 2. That the leisure services contract for Maidstone Leisure Centre, Mote Park Outdoor Adventure and Lockmeadow Health Club for the period August 2024 onwards be extended for a period of five years, with up to three one-year extensions thereafter.
- 3. That delegated authority is given to the Director of Finance, Resources and Business Improvement, in consultation with the Cabinet Member for Communities, Leisure and Arts, to finalise details of the contract extension.
- 4. That an additional £250,000 for minor capital improvements be included in the capital programme.
- 5. That £1,000,000 for bringing forward plans for a new or refurbished leisure centre be included in the capital programme, with a view to a final decision on the way forward by August 2026.

### **Maidstone Leisure Centre Operator Contract**

#### 1. CROSS-CUTTING ISSUES AND IMPLICATIONS

Issue	Implications	Sign-off
Impact on Corporate Priorities	<ul> <li>Embracing Growth and Enabling Infrastructure</li> <li>Safe, Clean and Green</li> <li>Homes and Communities</li> <li>A Thriving Place</li> <li>Accepting the recommendations will materially improve the Council's ability to continue to achieve its Thriving Place objectives. We set out the reasons other choices will be less effective in section 3.</li> </ul>	Leisure Contracts Manager
Cross Cutting Objectives	<ul> <li>The four cross-cutting objectives are:</li> <li>Heritage is Respected</li> <li>Health Inequalities are Addressed and Reduced</li> <li>Deprivation and Social Mobility is Improved</li> <li>Biodiversity and Environmental Sustainability is respected</li> <li>The report recommendation(s) supports the achievement(s) of the health inequalities cross cutting objectives by ensuring a continuation of leisure centre services.</li> </ul>	Leisure Contracts Manager
Risk Management	Refer to section 5 of the report	Leisure Contracts Manager
Financial	There will be budgetary implications arising from the extension of the current leisure services contract, which are addressed in the report and appendix. These budgetary implications can be accommodated within the current budget and policy framework.	Section 151 Officer & Finance Team

Staffing	We will deliver the recommendations with our current staffing.	Head of Property and Leisure
Legal	Acting on the recommendations is within the Council's powers and ensures that the Council acts in line with its obligations under the Public Contracts Regulations 2015.	Team Leader, Contracts and Commissioning, MKLS
Information Governance	The recommendations do not impact personal information (as defined in UK GDPR and Data Protection Act 2018) the Council Processes.	Senior Information Governance Officer
Equalities	The recommendations will result in a continuation of service. There is no impact on Equalities as a result of the recommendations in this report. An EqIA would be carried out as part of a policy or service change, should one be identified.	Equalities & Communities Officer
Public Health	The continuation of the current service will ensure residents have consistent access to public leisure facilities.	Leisure Contracts Manager
Crime and Disorder	There are no implications to Crime and Disorder.	Head of Property and Leisure
Procurement	The contract extension follows procurement rules and the council complies with its obligations.	Head of Property and Leisure & Section 151 Officer
Biodiversity and Climate Change	The contract extension includes investment in energy saving measures that will reduce the leisure centre's carbon emissions. This will make a positive impact on biodiversity and climate change in the borough.	Biodiversity and Climate Change Manager

#### 2. INTRODUCTION AND BACKGROUND

2.1 The Council's Leisure Centre is operated under a contract with Maidstone Leisure Trust, which is an independent not-for-profit community benefit society. By contracting with MLT, Maidstone Borough Council has access to significant tax exemptions and other benefits. The Trust is comprised of several volunteer trustees, all of whom have an active interest in sport and active leisure in the borough of Maidstone. Day-to-day running of the leisure centre is carried out by Serco Leisure who operate as the agent for MLT to enable the Trust to fulfil the obligations of the leisure centre contract. Beyond the leisure centre, MLT supports sport and active leisure

- locally with grant funding for sports clubs and individuals. This contract expires in August 2024.
- 2.2 Under the terms of the contract set in 2008, the council pays £630,000 from its annual revenue budget on capital repayments for the 2009 leisure centre enhancements and the ongoing capital renewals at the centre for the period 2010 to 2024. The council receives £200,000 in its annual revenue budget for the management of the leisure centre and £90,000 for Mote Park Outdoor Adventure together with a 33.33% share of the net surplus.
- 2.3 In February 2023 Cabinet resolved that it would advance minor practical improvements to the leisure centre amounting to £2 million and pursue a contract extension with MLT and Serco Leisure Ltd for the continued operation of the leisure centre and Mote Park until 2031.
- 2.4 Since the meetings of the Economic Regeneration and Leisure Committee and Cabinet in February 2023, the council has acquired Lockmeadow Health Club and central Government has announced capital funding for swimming pool upgrades to combat the rising cost of managing public swimming pools. These two new factors have been integrated into the contract extension talks and into the council's plans.
- 2.5 As reported to the Communities Leisure and Arts Policy Advisory Committee in October, discussions and negotiations have been held with MLT and Serco Leisure over the course of 2023 about a contract extension. These included incorporating the delivery of the minor practical improvements aspects as part of the agreed extension. It also builds upon the experience Serco Leisure has of delivering similar cost-saving and income-generating schemes in other leisure centres, and helped the council submit a bid to the Sport England Swimming Pool Support Fund. The outcome of that bid is still unknown at the time of writing.
- 2.6 It is envisaged that the contract, if extended, would continue to include the Lockmeadow Health Club, which has been operated under the leisure services contract, and shares the same termination date as Maidstone Leisure Centre, since June 2023.
- 2.7 Since the previous report to the Policy Advisory Committee in October 2023, significant progress has been made in aligning the offer from MLT/Serco with the Council's budget constraints and capital expenditure plans in order to come with satisfactory terms for the extension. This is demonstrated in Appendix 1. As a result, the option of extending the existing contract has now become significantly more attractive by comparison with the alternative options of bringing the service in-house or going out to tender, and can be accommodated within the existing budget framework.

#### **Contract extension**

2.8 A contract extension will ensure the continued operation of Maidstone Leisure Centre, Lockmeadow Health Club and Mote Park Outdoor Adventure on the same current operational terms and agreements. The Council will continue to contract services with Maidstone Leisure Trust who in turn will contract the facility management obligations to Serco Leisure.

- 2.9 The period of the contract extension allows for further development of plans for the re-building or renovation of the existing leisure centre. It is likely that by the end of the proposed extension period, the ongoing cost of maintaining the centre in its existing form will outweigh the annualised cost of a new or significantly refurbished leisure centre. The proposed contract extension therefore incorporates flexibility, in the form of a five-year extension with three additional one-year extensions available from year six onwards. This will enable the contract to be brought to an end at a time convenient with any future leisure centre plans the council has developed beyond 2029.
- 2.10 The details of the final proposal from MLT and Serco are included in the exempt appendix. These need to be considered against the options of tendering the leisure services contract in its entirety to the open market, letting the facilities and opportunities separately, or running them in house.

#### Fragmented or unified delivery

2.11 Lockmeadow Health Club offers the strongest financial return on investment of the three facilities. It was acquired by the council in March 2023 after an extensive marketing process had been conducted in order to let the former David Lloyd site. That search did not bring forward any offers that met the council's objectives. Based on this experience with Lockmeadow, it is likely that separating the facilities out and tendering them individually could lead to unsatisfactory offers for all three. Combining the three leisure venues offers economies of scale to one operator, who can manage operations and finances across all three and use them to cater for the different customer demographics across the borough and beyond.

#### **In-house operation**

- 2.12 An in-house operation would involve transferring the staff and operations back under council control. The council would be responsible for all aspects of the daily operation. We have taken advice from Strategic Leisure, a well-established sports consultancy that have advised Maidstone in the past, on the likely impacts of bringing the leisure services in house. They forecast a number of negative impacts:
  - Private sector operators tend to generate more income from leisure services because of their more enterprising approach,
  - Staffing costs are higher when leisure centre staff are employed directly by the local authority,
  - Leisure operators can buy utilities on a national scale and benefit from better unit prices,
  - Leisure operators have technical expertise in salaried positions in their business, councils cannot justify these positions for a small number of centres and have to draw upon external technical expertise when needed,
  - Business rates become payable when leisure centres are run in house. The business rates at Maidstone Leisure Centre are more

- than £200k per annum. At Lockmeadow they are more than £120k per annum,
- VAT is treated differently and the council's VAT position would negatively affect the annual outturn.
- 2.13 These factors have been estimated as equating to additional annual costs in the region of £400,000 for Maidstone Leisure Centre, £30,000 for Mote Park and more than £350,000 at Lockmeadow. The option to bring the leisure services in house would give the council more control over its service, but at the current time it would bring significant additional costs and risks.
- 2.14 The additional cost would be more than £750,000 per annum and the final annual costs would be subject to high degrees of fluctuation based on the centre's annual profit and loss account. The current workforce across the leisure services contract is 243 employees (full-time and part-time) and absorbing this number of employees into the council's staff base will result in additional costs in HR and other core departments. The nature of the staffing requirements in the leisure venues could also conflict with core council policies.

#### 3. AVAILABLE OPTIONS

### 3.1 Return the council's leisure services function to an in-house operation.

The analysis from external leisure consultants Strategic Leisure summarised in paragraphs 2.12 to 2.14 identifies that this option comes with significant risk to the council. Commercial partners benefit from economies of scale and buying power when running leisure sites as part of a larger portfolio. With charity dispensation embedded in their structures, leisure operators also qualify for business rate relief. The council does not qualify for such relief when running services directly. The estimated additional cost if the council ran the service in house is more than £750k per annum across all three sites. In addition, taking on this additional workforce would have implications for core council departments and Mid-Kent Services and these costs would need to be budgeted for too. **This option is not recommended.** 

# 3.2 Put the leisure services contract for Maidstone Leisure Centre, Mote Park Outdoor Adventure and Lockmeadow Health Club out to tender.

With a refocused ambition on developing and delivering a new leisure centre, the council must manage the existing centre in as flexible way as possible. A retender would be for a short period on an ageing building. It would not be appealing to operators who would likely want a longer tenure and a commitment to operating the current premises and the new premises. The council does not have sufficient detail to tender the opportunity in this way at present. A tender will require significant capacity which is time that can be devoted to the development of a new leisure centre. **This option is not recommended.** 

## 3.3 Accept the proposal from MLT and Serco Leisure and extend the existing contract.

The offer includes the council funding the minor practical improvements to the centre in 2024 so that the benefits from reduced costs and increased revenue can materialise as soon as possible. This will maximise the potential of the period 2024 to 2031 for the residents and centre users and provides improved annual return revenues for the council. A contract extension with Maidstone Leisure Trust and Serco can be flexible and include moveable end dates (up to the maximum allowed) to accommodate the transition to a new centre. An extension of the existing contract also enables the council to benefit from its existing arrangements and devote its attention to a new centre. **This option is the recommended option.** 

#### 4. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

- 4.1 The MLT and Serco proposal will deliver minor practical improvements to the leisure centre for customers including:
  - New splashpad and upgraded leisure water
  - Separation glazing to enclose the pools in discrete zones
  - Upgraded air handling and heat recovery to manage the temperature and air quality in those zones and greatly reduce heat loss
  - Refurbished café area
  - Equipment upgrades in the gym
- 4.2 These improvements generate a return over the period of five to eight years of the contract extension and contribute to the revenues the council will receive between 2024 and 2031. They incorporate some modifications as compared to the minor practical improvements agreed by Cabinet in March 2023. Tagactive and upgraded reception areas that were included in the minor practical improvements as detailed in March 2023 do not generate a return in seven years and have been removed from the MLT/Serco proposal. They have been replaced with equipment upgrades and energy saving measures which offer a better return but still fall within the scope of minor practical improvements, as shown in the table below:

Capital Improvement Items	Impact
Splash pad	Revenue generation
Soft play	Revenue generation
Fitness pool ventilation system	Cost reduction
Teaching pool ventilation	Cost reduction
Changing village ventilation system	Cost reduction
Fitness and leisure dividing glazing	Cost reduction
Café refurb	Revenue generation

Revenue generation
Cost reduction
Impact
Protect revenue
Protect revenue
Cost reduction
PPM
Cost reduction
PPM
Protect revenue
PPM
PPM
Protect revenue
Protect revenue
Cost reduction
Cost reduction
РРМ
PPM

#### <u>Notes</u>

- 1. The projects listed above will require significant commissioning and project management effort. Accordingly, a role of project manager has been defined in order to ensure that there is a dedicated resource to carry out this work.
- 2. Notwithstanding the work already carried out to define the projects listed above, it remains likely that there will be further work required, in light of the age and condition of the leisure centre, to ensure that it remains fit for purpose. Accordingly, an annual contingency will be set aside. If not used in any period, this will be rolled forward to subsequent years.
- 4.3 Within the extension period the council continues to be responsible for the investment needed in the building plant and the ongoing renewals required to the assets. The cost of these obligations is included in the exempt appendix to show the total cost of council funding needed for the leisure centre, Lockmeadow and Mote Park over the extension period. The sum shown in the exempt appendix is lower than the provision in the 23/24 Medium Term Financial Strategy, however the age of the building does still pose a risk to the council and the assets and associated finances will need close monitoring during future years.
- 4.4 This contract extension will set leisure provision on a sustainable and consistent footing for five to eight years. As described in paragraph 2.9, the variable end date of the extension period allows the council to be flexible and agile in its planning for the future of the leisure centre. Recommendation 5 of this report will enable the council to develop detailed plans and a planning application for a future leisure centre, refurbished or redeveloped, that can be delivered before the end of the contract extension period. In this time the council will also be proactive with other energy saving initiatives and interventions that become deliverable at Mote Park or at Maidstone Leisure Centre, or both. The Biodiversity and Climate Change Manager is developing proposals for renewable energy at Mote Park that could further benefit the leisure centre in the immediate term.

#### Swimming pool support funding

4.5 As described in paragraph 2.2, Sport England made phase II of the Swimming Pool Support Fund available to local authorities in October to combat the rising costs of managing public pools. The council has submitted a bid to that fund and any funding received would supplement the figures shown in the exempt appendix. However, for accounting purposes the council is assuming that zero funding will be received.

#### 5. RISK

5.1 The risks associated with this proposal, including the risks if the Council does not act as recommended, have been considered in line with the Council's Risk Management Framework. That consideration is shown in this report at paragraph 4.3 and identifies some risks assessed rated as "RED" because of the possible financial impact. The report details mitigation strategies for those risks at paragraph 4.6 but they remain assessed as "High". However, we believe the opportunities outweigh the risks.

#### 6. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

- 6.1 Cabinet and the former Economic Regeneration and Leisure Policy Advisory Committee considered the overall approach to the future of Maidstone Leisure Centre, given the impending expiry of the current operator's contract, the condition of the building and the Council's commitment to promoting health and wellbeing in February 2023.
- 6.2 The Communities, Leisure and Arts Policy Advisory Committee (CLA PAC) considered an earlier proposal from MLT and Serco in October 2023 and was not satisfied with its contents to recommend that Cabinet approve it. This report was considered at the CLA PAC meeting on the 9 January 2024, with the Cabinet recommended to approve the recommendations made.

### 7. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

7.1 Following the recommendations in this report being recommended to, and approved by, Cabinet the council can work to the following timeline:

Milestone	Action
February 2024	Lease and contract documentation finalised and signed by all parties.
March 2024	Practical improvements works begin at Maidstone Leisure Centre.
April 2024	Contract terms line up with new financial year

7.2 The council will continue its work on a new leisure centre in 2024, visiting other new centres and some currently under construction, and master planning what such a centre could deliver for Maidstone. Part of that work includes how sustainable the building can be and how it can maximise the use of renewable energy sources in its operations.

#### 8. REPORT APPENDICES

The following documents are to be published with this report and form part of the report:

Exempt Appendix 1: Maidstone Leisure Trust and Serco Leisure proposal summary

#### 9. BACKGROUND PAPERS

 Maidstone Leisure Centre Operator Contract report, considered by the Communities, Leisure and Arts Committee at its 3 October 2023 meeting.

•	• Maidstone Leisure Centre Report, considered by the Economic Regeneration and Leisure Committee at its 7 February 2023 meeting and by the Cabinet at its 8 February 2023 meeting.		

#### **CABINET**

#### **24 JANUARY 2024**

### **Archbishop's Palace – Agreement for Lease**

Timetable	
Meeting	Date
CLT	19 December 2023
Corporate Services PAC	17 January 2024
Overview and Scrutiny Committee	23 January 2024
Cabinet	24 January 2024

Will this be a Key Decision?	Yes
Urgency	Not Applicable
Final Decision-Maker	Cabinet
Lead Head of Service	Mark Green, Director of Finance, Resources and Business Improvement
Lead Officer and Report Author	Deborah Turner, Corporate Property
Classification	Public report with private appendix  The information contained within the Appendix is
	considered exempt under the following paragraph of part I of schedule 12A to the Local Government Act 1972:-
	3 = Information relating to the financial or business affairs of any particular person (including the authority holding that information)
Wards affected	High Street

#### **Executive Summary**

An extensive process of member and public consultation has been carried out concerning the future use of the Archbishop's Palace. Following expiry of our former preferred development partner's exclusivity period, and vacation of the building by Kent County Council, it was agreed that the opportunity to lease the Palace Complex be advertised.

The report presents the results of the marketing exercise and recommends that the Council now enter into an agreement for lease with the preferred tenant, appoints a specialist team to obtain the necessary consents to make the required changes to the premises to enable its use as a wedding venue, and agrees to a capital spend of £1.5m to enable the project to proceed. This will meet the Council's objectives for future use of the Palace and is consistent with the emerging Town Centre Strategy.

#### **Purpose of Report**

Decision

#### This report makes the following recommendation to the Cabinet:

- 1. To agree to capital expenditure of up to £1.5 million
- 2. To delegate authority to the Director of Finance, Resources and Business Improvement to select and appoint professional advisers to obtain all relevant consents, enter into contracts for applicable services as necessary, and to enter into a conditional agreement for lease with the preferred tenant.
- 3. To delegate authority to the Head of Legal Services to negotiate and complete all necessary legal formalities for the agreement for lease and purchase of services as set out above.

### ARCHBISHOP'S PALACE - NEXT STEPS

#### 1. CROSS-CUTTING ISSUES AND IMPLICATIONS

Issue	Implications	Sign-off
Impact on Corporate Priorities	<ul> <li>The four Strategic Plan objectives are:</li> <li>Embracing Growth and Enabling Infrastructure</li> <li>Safe, Clean and Green</li> <li>Homes and Communities</li> <li>A Thriving Place</li> <li>The project described in this report supports the Council's Strategic Plan objectives, most notably A Thriving Place.</li> </ul>	Director of Finance, Resources & Business Improvement
Cross Cutting Objectives	<ul> <li>Heritage is Respected</li> <li>Health Inequalities are Addressed and Reduced</li> <li>Deprivation is reduced and Social Mobility is Improved</li> <li>Biodiversity and Environmental Sustainability is respected</li> <li>The report recommendations support the achievements of the cross-cutting objectives by respecting the heritage of the existing building with sensitive design and addressing environmental sustainability by upgrade works to improve the use and condition of the building.</li> </ul>	Director of Finance, Resources & Business Improvement
Risk Management	Already covered in the risk section.	Director of Finance, Resources & Business Improvement
Financial	Running costs of the building were previously in the region of £250k per annum. These were previously met by the former tenant, who additionally paid the Council £100k per annum rent. Accordingly, there is a net shortfall of £350k per annum against ongoing	Director of Finance, Resources & Business Improvement

	budgets whilst the building remains in its present state. The capital budget £1.52m has been included in the draft 2024/25 capital programme, which will form part of the budget due to be signed off by Council in February 24.	
Staffing	We need access to additional expertise externally, to deliver the recommendations.	Director of Finance, Resources & Business Improvement
Legal	Acting on the recommendations is within the Council's powers as set out in local authority legislation including the general power of competence under the Localism Act 2011 and the Council's Constitution. Further, under section 111 of the Local Government Act 1972 the Council has power to do anything (whether or not involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive or incidental to, the discharge of any of its functions.  All necessary Legal documentation will be approved by Mid-Kent Legal Services before completion.	Team Leader (Contentious and Corporate Governance)
Information Governance	No implications.	Director of Finance, Resources & Business Improvement
Equalities	There is no impact on Equalities as a result of the recommendations in this report. An EqIA would be carried out as part of a policy or service change, should one be identified.	Equalities and Communities Officer
Public Health	No implications.	Director of Finance, Resources & Business Improvement
Crime and Disorder	No implications.	Director of Finance, Resources & Business Improvement
Procurement	The Council will follow its usual procurement processes in selecting professional advisers	Director of Finance, Resources &

	and a contractor for works at the site.	Business Improvement
Biodiversity and Climate Change	Any new use/lease of the Archbishop's Palace would need to be consistent with the Biodiversity and Climate Change Action Plan.	Biodiversity and Climate Change Manager

#### 2. INTRODUCTION AND BACKGROUND

#### **Background**

- 2.1 The Archbishop's Palace is a landmark building of unique significance for the borough and the town of Maidstone. Until March 2023, it was let to Kent County Council (KCC) for use as a Registry Office and Coroners Court. Knowing that KCC were due to vacate, an extensive process of member and public consultation has been carried out about its future use, starting in early 2020. The following objectives were set for any future use:
  - Respect the historical fabric of the buildings
  - Bring the building promptly back into active use
  - Any proposed use should be economically viable
  - Develop linkages to the property with the surrounding area, particularly the River Medway, Lockmeadow and the Town Centre.
- 2.2 The steps in this process may be summarised as follows.

February 2020	Options for future use of Palace were considered at an open meeting for councillors on 20 <sup>th</sup> February.
July 2021	A feasibility study was presented to Policy and Resources Committee. This considered a wide range of different potential uses, with the following short list drawn up as meriting detailed review:
	<ol> <li>Co-Working and/or Serviced Offices</li> <li>Training and Seminar Centre</li> <li>Wedding and Seminar Venue</li> <li>Boutique Hotel</li> <li>Commercial Mixed Use (ie combination of 1 and 2)</li> <li>Mixed Use Culture and Weddings</li> </ol>
	Agreement was reached to seek a preferred partner, through an open procurement process, for development of further proposals.
October 2021	Council undertook public consultation. This attracted considerable interest, with over 2,000 individual responses. The top three options for respondents were a wedding and seminar venue, mixed use culture and weddings, and a boutique hotel.

March 2022	Policy and Resources Committee selected a preferred partner. This was Balfour Hospitality, who proposed to develop the Palace as a boutique hotel.
March 2023	KCC vacated the premises and the building was taken over on a temporary basis by Parking Services.
April 2023	The preferred partner exclusivity period expired. Balfour Hospitality, as promoter of the boutique hotel concept, concluded that it would not be commercially viable, given the scale of investment required.
July 2023	Cabinet approved a proposal to seek an operator for the Palace, focused of on more modest investment and change of use to a wedding/events venue.

- 2.3 As part of the expression of interest submissions in October 2021, the Council received an in-house proposal to operate and manage the Palace as a wedding and event venue itself. The proposal was assessed against the success criteria required for the future use of the Palace and was not considered a viable option. The Council do not have the experience or expertise to manage this type of facility or service.
- 2.4 The Palace's current use as a service location ensures that the building is occupied, but it does not generate any income, and the council is currently incurring the costs of occupancy, previously borne by KCC. These comprise principally business rates and repairs and maintenance costs. The total marginal cost now incurred amounts to approximately £350,000 being £100,000 of annual rent foregone and approximately £250,000 of running costs.
- 2.5 It was agreed at Cabinet in July 2023 that the property be put back on the market for lease by potential wedding/events venue operators and a professional team be appointed to develop plans for the change of use and consider essential landlord works. The council's previous experience with a potential tenant with ambitious plans for development of the Palace, which on detailed exploration turned out not to be viable, indicate that a pragmatic solution, involving minimal structural alteration to the Palace, would be preferable.
- 2.6 The Council invited potential operators to submit offers for an agreement to lease of the Palace Complex as a wedding and event venue. The opportunity was advertised in national publications and was given extensive publicity. This resulted in 7 viewings by potential tenants of the Palace and 4 firm offers.
- 2.7 Despite undertaking extensive marketing, with the assistance of specialist leisure sector consultants, the response in terms of firm offers was relatively modest. It is likely that this was for the following reasons.

- It is risky to commit to a long term lease in the current economic climate. Note that one party (existing venue and wedding venue operator) expressed interest in an operator licence as an alternative.
- The building has a Grade 1 listing and is architecturally significant, which means its layout is not ideal for many operators who are typically looking for fewer and larger open plan spaces, with greater flexibility. Several parties commented that the building and its layout were too 'awkward' for them.

The Palace has continued to receive some interest following the informal tender, with those more recent applicants being provided with a copy of the brochure and being advised that the Council is looking to progress the interest of a number of short-listed parties. However, none of those more recent applicants has sought to 'disrupt' the short list.

- 2.8 One of the four offers (to run the Palace as a wedding venue by a wedding planner) was discounted after Council further due diligence since they lacked the necessary business experience and a stable financial position. The three other bidders were invited to present their proposals at an interview panel. Immediately before the interview date, one of these bids was withdrawn.
- 2.9 Two parties have therefore presented proposals for use of the Palace as a wedding and hospitality venue. The first interviewee had experience of leasing and operating pubs and restaurants in Kent but did not have experience of venues of the size and scale of the Palace and had only three years of audited accounts.
- 2.10 The second bid was from an existing hotel and wedding venue owner/operator. The organisation has over 20 years' experience of owning and operating hotels and within their existing portfolio have a successful dedicated wedding venue in a Grade II listed castle. They currently host over 400 events a year. Their pitch included details of previous development projects, their ability to resource the Palace project with experienced staff and a business plan demonstrating their financial position and ability to cover both rent to the Council and the operational and running costs of the building.
- 2.11 Both bids were fully considered and based on the offered lease terms, previous experience of historical buildings, industry experience and expertise, financial acumen, company and staff resourcing. Only the second bid met the council's criteria and this is therefore the preferred bid.
- 2.12 The intention would be to enter into a conditional agreement for lease as soon as possible with the preferred bidder. A condition for subsequent completion of the lease itself would be for the council to obtain planning and listed building consent for specified works and change of use to a wedding venue. Details of the lease terms are set out in the confidential appendix.
- 2.13 The preferred bidder is aware of the pedestrian public access to the Palace complex and is confident this would not affect their proposals. At their

other venues, they host free 'showround' open day events throughout the year. Whilst these are primarily designed to encourage new clients, they are open to all and would serve as an opportunity for residents of the Borough to see the inside of the Palace.

- 2.14 The Council propose to seek the necessary planning and listed building consents for the proposed future use as a wedding venue. The marketing exercise confirmed that this is the most popular and financially viable use of the Palace buildings and therefore proceeding with obtaining these consents does not restrict the Council to proceeding just with the current preferred bidder.
- 2.15 Due to the sensitive nature of the Palace and its importance within the Council's portfolio it is deemed appropriate for the Council to, in the first instance, maintain a level of control over the application process and the specification and nature of the Landlord works. The limited interest in the property resulting from its historical significance and complex nature, is an indication that the property required specialist advice, attention, and management. By the Council managing the first stage of the process we can ensure that the appropriate team is appointed.
- 2.16 Upon obtaining the necessary consents the Council can seek to appoint its own team to carry out and manage the Landlord works or it may satisfy itself at this stage that the preferred bidder has a competent team to manage the next phase of works.
- 2.17 The realistic timescale to prepare the necessary details for submission to planning and Historic England is approximately 3 months and is dependent on appointment of the specialist team. Consent will then be subject to the statutory planning timeframe (13 weeks) and could be extended beyond that due to the additional sign off required by Historic England.
- 2.18 The planning application and listed building consent would include proposals for typical Landlord works for a project of this nature. These works would include:
  - External landscaping
  - Installation of a commercial kitchen including food preparation and serving area
  - Creation of accessible entrance, communal and reception area
  - Redecoration and floor coverings
  - Upgrade of all services and compliance with all statutory obligations.

The specification of these works is not operator specific. There would be an enhancement in the value of the Palace as a wedding/events venue, from carrying out these works.

2.19 The tenant would in turn be investing in fixtures, fittings, furniture, equipment, and kit necessary to open and operate as a wedding venue, including but not limited to soft furnishings, crockery, cutlery, glassware, tableware, storage cupboards, white goods, office equipment, IT and technology kit. The preferred bidder has confirmed their intention their initial tenant investment in the first year to include fitout, marketing,

website , social media, working capital would be in the region of £400-£500,000.

Financial appraisal

2.20 The draft Heads of Terms envisage that the council would invest up to £1.5 million in landlord improvements prior to leasing the Palace. In return, the Council would cease to be liable for running costs, currently estimated as £350,000 per annum (£100,000 lost rental income + £250,000 previous running costs), and would generate annual rental income from the Palace of £120,000 (or more if the Gatehouse and Dungeon were also brought into use). It can be seen that this investment will achieve payback in less than four years and comfortably meets the council's investment appraisal criteria.

#### 3. AVAILABLE OPTIONS

3.1 Option 1: Do nothing

The Council would continue to incur significant annual costs in maintaining the Palace. There would be an opportunity cost, both in financial terms and in failing to allow potential users to benefit from this prime Council asset.

3.2 Option 2: Lease the Palace as a wedding and events venue

Enter into an agreement for lease with the preferred bidder and appoint the professional team to finalise the detailed plans to obtain all necessary consents for change of use and landlord works. Upon obtaining consent, the Council to sign the lease and undertake the agreed landlord works.

Alternative options, including operation of the Palace as a hotel, have been thoroughly explored in the period of nearly four years since options were first canvassed with members in February 2020. No other options have been identified which are viable or financially sustainable.

#### 4. PREFERRED OPTION AND REASONS FOR RECOMMENDATIONS

4.1 The preferred option is option 2. The property has been widely marketed and it has been established that the most popular and viable alternative use is as a wedding and events venue. This is consistent with residents' preferences as evidenced in public consultation. The preferred bidder has a successful track record of delivering and operating projects of this nature. It is a viable option in financial terms, and would meet the Council's objectives for future use of the Palace.

#### 5. RISK

5.1 There are a number of risks associated with this proposal.

Project risk – Delivering the required improvements to the Palace to accommodate a new tenant will bring all the usual risks associated with construction projects. These will be mitigated as much as possible by use of experienced and qualified contractors and application of strong project management disciplines.

Delay risk – Whilst all parties are minded to progress with a detailed application and procure works as quickly as possible, Historic England have previously lacked resources to process applications and consents in a timely manner. Experience of the Council's appointed professional team will help minimise the risk of slippage to the proposed timescale.

Commercial risk – The proposed future use of the Palace depends on the commercial success of the operator, which in turn depends on the overall health of the local economy.

Site specific risks – The palace is a historic and sensitive site. Carrying out any work at the site therefore brings a heightened degree of risk. These will be mitigated so far as possible by working with contractors and partners who have relevant experience and can be expected to anticipate and respect the specific issues involved. The Council's conservation specialists have been consulted during the project to date and will continue to be involved.

There is a risk that existing services to the Palace would not support any form of development and in that case, the upgrade works to those services could far exceed our budget costs. The services survey to establish the condition and capacity of the services will commence December 2023.

5.2 The above risks, including the risks if the Council does not act as recommended, have been considered in line with the Council's Risk Management Framework. We are satisfied that the risks associated are within the Council's risk appetite and will be managed as per the Policy.

#### 6. CONSULTATION RESULTS AND PREVIOUS COMMITTEE FEEDBACK

- 6.1 As describe above, a comprehensive public consultation exercise was held in 2021 about the future of the Palace. It is considered that the findings from this remain relevant and they have helped to determine the recommended way forward.
- 6.2 The matter will be considered by both the Corporate Services Policy Advisory Committee and the Overview and Scrutiny Committee on the 17 and 23 January 2024 respectively. The Cabinet will be informed of the Committee's consideration of the item prior to its meeting.

## 7. NEXT STEPS: COMMUNICATION AND IMPLEMENTATION OF THE DECISION

7.1 The proposed next steps are set out below.

2024	Action to be undertaken
January	Appoint specialist team including architect and engineer to prepare the detailed plans required for submission to Historic England (Listed Building Consent) and Planners (Change of Use and Planning Consent) for necessary consents
Jan/Feb	Agree final heads of terms of the lease and complete the Agreement for Lease
March	Submit planning and listed building consent applications
April/May	Develop detailed costed scope of landlord works and agree project management strategy
June	Assuming necessary consents obtained, lease signed and landlord works commence.
October	Completion of works and opening of Palace as wedding venue.

#### 8. REPORT APPENDICES

Exempt Appendix – Heads of Terms and Cost Estimates

#### 9. BACKGROUND PAPERS

None.

# Agenda Item 24

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted

# Agenda Item 25

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

Document is Restricted